

# ROGUE RIVER BASIN TMDL CHAPTER 3: BACTERIA



Prepared by  
Oregon Department of Environmental Quality



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Department of  
Environmental  
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### **3.1 OVERVIEW AND SCOPE**

Fecal bacteria sources in the Rogue River Basin may include wildlife, livestock waste, failing septic systems, wastewater treatment plant malfunctions, rural residential runoff and urban runoff. As required by OAR 340-042-0040, this TMDL includes descriptions of the Basin or Subbasins, the pollutants responsible for impairments, standards being applied, an analysis of the sources of the pollutants, a description of data collected, loading capacity and allocations of loads for various direct loads on a watershed scale, and a margin of safety (**Table 3.1**). For the purposes of this bacterial TMDL, the Rogue River Basin is split into 3 sections: 1) Rogue Mainstem Watersheds, 2) Middle Rogue River subbasin, 3) Upper Rogue River subbasin.

The Rogue River Basin Bacteria TMDL applies to all perennial and intermittent streams, rivers, and lakes within the Rogue River Basin in Oregon, with the exception of those within the Lobster Creek watershed, Sucker Creek watershed, Bear Creek watershed and Applegate River Subbasin where TMDLs were completed and approved by the U.S. Environmental Protection Agency (EPA) (see **Chapter 1**). This TMDL does not replace the existing TMDLs in the Rogue River Basin. The methods used in the Rogue River Basin Bacteria TMDL are consistent with those used in other TMDLs within the Basin (Bear Creek 2007). Note that within the Rogue River Basin TMDL there are references to Bear Creek and the application of load duration curve intervals due to the influence of irrigation delivery/use/return.

**Table 3.1. Bacterial TMDL Component Summary as per OAR<sup>1</sup> 304-042-0040**

<b>Waterbodies</b> OAR 340-042-0040(4)(a)	All perennial and intermittent streams within the Rogue River Basin that are not already addressed by an existing TMDL. Specifically, this TMDL includes areas within the Lower Rogue River Subbasin (Hydrologic Unit Code [HUC] 17100310), Middle Rogue River Subbasin (HUC 17100308), Upper Rogue River Subbasin (HUC 17100307), and Illinois River Subbasin (HUC 17100311). Areas with an existing TMDL that are not addressed by this TMDL include Lobster Creek watershed (HUC 1710031007), Sucker Creek watershed (HUC 1710031103), Bear Creek watershed (HUC 1710030801), and Applegate Subbasin (HUC 17100309).
<b>Pollutant Identification</b> OAR 340-042-0040(4)(b)	Human pathogens associated with fecal bacteria contamination.
<b>Beneficial Uses</b> OAR 340-041-0027(1) Table 271A	The most sensitive beneficial use addressed in this Bacterial TMDL is water contact recreation.
<b>Target Criteria Identification</b> OAR 340-042-0040(4)(c) OAR 340-041-0009(4) OAR 340-041-0009(1)(a) CWA <sup>2</sup> §303(d)(1)	<i>E. coli</i> is used as an indicator of human pathogens for water recreational contact. (A) A 30-day log mean of 126 <i>E. coli</i> organisms per 100 milliliters, based on a minimum of five samples; (B) No single sample may exceed 406 <i>E. coli</i> organisms per 100 milliliters.
<b>Existing Sources</b> OAR 340-042-0040(4)(f) CWA §303(d)(1)	Fecal bacteria sources may include wildlife, livestock waste, failing septic systems, wastewater treatment plant malfunctions, rural residential runoff, and urban runoff.
<b>Seasonal Variation</b> OAR 340-041-0040(4)(j) CWA §303(d)(1)	Seasonal variation is addressed using load duration curves which incorporate all observed flows from all seasons. Allocations apply year-round and are based on stream flow.
<b>TMDL Loading Capacity</b> OAR 340-042-0040(4)(d) CWA §303(d)(1)	The TMDL loading capacity was determined using load duration curves that account for the range of observed flows and the applicable water quality criteria (126 <i>E. coli</i> / 100 mL and 406 <i>E. coli</i> / 100 mL for water contact recreation).
<b>Allocations</b> OAR 340-042-0040(4)(e) OAR 340-042-0040(4)(g) OAR 340-042-0040(4)(h) 40 CFR <sup>3</sup> 130.2(f) 40 CFR 130.2(g) 40 CFR 130.2(h)	<u>Loading Capacity</u> : The loading capacity is expressed as a loading rate that will achieve the water quality criteria (30-day log mean of 126 <i>E. coli</i> organisms per 100 ml or no single sample greater than 406 <i>E. coli</i> organisms per 100 ml) under all flow conditions, thereby protecting beneficial uses. <u>Waste Load Allocations (Point Sources)</u> : The waste load allocation for NPDES permitted point sources addressed in this TMDL is expressed as a load derived from the numeric criterion (126 or 406 <i>E. coli</i> organisms/100 ml) and the applicable flow.

<sup>1</sup> OAR – Oregon Administrative Rule

<sup>2</sup> CWA – Federal Clean Water Act

<sup>3</sup> CFR – Code of Federal Regulations

	<p><u>Load Allocations (Nonpoint Sources):</u> The load allocation includes all nonpoint sources that result in the attainment of the numeric criterion (126 or 406 <i>E. coli</i> organisms/100 ml) and is expressed as a percent reduction target or flow based load where possible on potentially impacted surface waters.</p> <p><u>Excess Load:</u> The difference between the actual pollutant load and the loading capacity of a waterbody. DEQ did not calculate excess load, but rather used percent reduction as a surrogate for load reduction needed to meet water quality criteria.</p>
<p><b>Surrogate Measures</b>  <b>OAR 340-041-0040(5)(b)</b>  40 CFR 130.2(i)</p>	Where appropriate, percent reduction in bacterial loading was used as a surrogate measure for loading.
<p><b>Margins of Safety</b>  <b>OAR 340-042-0040(4)(i)</b>  CWA §303(d)(1)</p>	<p><u>Margins of Safety:</u> An implicit margin of safety was used and implemented through the use of conservative assumptions in the development and interpretation of the load duration curve. No explicit numeric margin of safety was used.</p>
<p><b>Reserve Capacity</b>  <b>OAR 340-042-0040(4)(k)</b></p>	Future point sources will be required to meet water quality criteria prior to discharge. Additional non point source contribution, such as from land development, may not cause total loading to exceed the loading capacity
<p><b>Water Quality Standard Attainment Analysis</b>  CWA §303(d)(1)</p>	Load duration curves were used to establish bacterial loads in the Rogue River and in tributaries where possible to examine bacterial input at all observed flows. The implementation of flow-based reductions will result in water quality standard attainment.
<p><b>Water Quality Management Plan</b>  <b>OAR 340-041-0040(4)(l)</b>  CWA §303(d)(1)</p>	The Water Quality Management Plan provides the framework of management strategies to attain and maintain water quality standards. The framework is designed to work in conjunction with detailed plans and analyses provided in sector-specific or source-specific implementation plans.

### 3.1.1 Pollutant Identification

#### OAR 340-042-0040(4)(b)

The pollutant of concern is fecal-related microorganisms. Fecal coliform bacteria are found in the feces of humans and other warm blooded animals. *E. coli* is a subset of fecal coliform bacteria. These bacteria can enter waterways via wildlife, livestock waste, failing septic systems, wastewater treatment plant malfunctions, rural residential runoff, and urban runoff.

Fecal coliform bacteria by themselves are not pathogenic but are an indicator species. Pathogenic organisms include bacteria, viruses, and parasites that cause diseases and illnesses. Fecal coliform bacteria naturally occur in the human digestive tract and aid in the digestion of food. In infected individuals, pathogenic organisms are found along with fecal coliform bacteria. If coliform bacteria values are high in a waterway, there is a greater chance that pathogenic organisms are also present. A person swimming or in contact with waters with high values of fecal bacteria has a greater risk of getting sick from disease causing organisms or pathogens. Fecal coliform and *E. coli* bacteria have been measured in water bodies within the Rogue River Basin.

### 3.1.2 Beneficial Use Identification

#### OAR 340-042-0040(4)(c)

Beneficial uses in the Rogue River Basin are defined in the Oregon Administrative Rules (OAR 340-041-0271, Table 271A, November 2003), and are shown in **Chapter 1**. The beneficial uses present in the Rogue River Basin affected by elevated bacteria levels include water contact recreation (e.g. swimming) (DEQ 2005). As discussed in Chapter 1, there were insufficient data to address the beneficial use of shellfish harvesting.

### 3.1.3 Target Criteria Identification

#### ORAR 340-042-0040(4)(c), ORAR 340-041-0009(1)(a)(A), ORAR 340-041-0009(1)(a)(B), CWA 303(d)(1)

A change was made in 1996 from monitoring fecal coliform to monitoring *E. coli*, because *E. coli* is correlated more closely with human disease. Fecal coliform bacteria are still used in the standard as the indicator for protection of human health in assessing water quality in commercial and recreational shellfish harvesting areas. The current recreational contact criteria as stated in ORAR 340-041-0009(1)(a) is expressed as a 30-day log mean of 126 *E. coli* organisms per 100 ml, based on a minimum of five samples, with no single sample exceeding 406 *E. coli* organisms per 100 ml. Until 1996, DEQ assessed bacterial contamination using fecal coliform bacteria, since then *E. coli* has been used. Bacterial criteria for the waters of the Rogue River Basin are contained in the Oregon Administrative Rules (ORAR 340-041-0009) (Table 3.2).

In order to use the best, most robust data sets available, the Rogue River Basin Bacteria TMDL used a combination of fecal coliform and *E. coli* data. The combination of these bacterial indicators is used to set the Load and Waste Load Allocations and to determine percent reduction targets at specific points or areas within watersheds. Percent reduction targets provide a realistic measure of how much improvement is needed in order to meet the bacteria criteria.

The current recreational contact criteria are a 30-day log mean of 126 *E. coli* organisms per 100 ml, based on a minimum of five samples, with no single sample exceeding 406 *E. coli* organisms per 100 ml<sup>4</sup>. A water body is considered water quality limited if the 30-day log mean is greater than 126 organisms per 100 ml or more than 10% of the samples exceed 406 organisms per 100 ml with a minimum of at least two occurrences<sup>5</sup>. The criteria is based on 1986 EPA recommendations that correlate a log mean concentration of 126 *E. coli* per 100 milliliters (mL) of water with a gastrointestinal illness rate of about 8 individuals per 1,000 swimmers.

In both the *E. coli* and the fecal coliform criteria that preceded it, there is a 30-day log mean concentration target and an extreme concentration target. The TMDL is written to address both criteria of the standard. Best management practices (BMP) that control fecal bacteria need to be implemented to target both criteria of the standard.

**Table 3.2. Water Quality Criteria for Bacteria in the Rogue River Basin.**

Area Affected and Beneficial Use	Criteria and Description
Freshwaters and Estuarine Waters Other than Shellfish Growing Waters (Water Contact Recreation)	ORAR 340-041-0009(1)(a) (A) A 30-day log mean of 126 <i>E. coli</i> organisms per 100 milliliters, based on a minimum of five samples; (B) No single sample may exceed 406 <i>E. coli</i> organisms per 100 milliliters.
Freshwaters and Estuarine Waters (Water Contact Recreation) prior to 1996	(A) A 30-day log mean of 200 fecal coliform organisms per 100 milliliters, based on a minimum of five samples; (B) No more than 10% of samples greater than 400 fecal coliform organisms per 100 milliliters.

<sup>4</sup> Bacterial data are often summarized as the log mean (a type of average) of all the test results obtained during a reporting period. A log mean, which is the same as a geometric mean, tends to dampen the effect of very high or low values, which might bias the mean if a straight average (arithmetic mean) were calculated. This is helpful when analyzing bacteria concentrations, because levels may vary anywhere from 10 to 10,000 fold over a given period.

<sup>5</sup> Water quality limited refers to **Category 5** - Water is water quality limited and a TMDL is needed, Section 303(d) list. If less than 2 samples or less than 10% of samples collected exceed the 406 organisms/100mL and the 30-day log mean of 126 organisms/100mL based on 5 samples is not exceeded the status is either **Category 2**: Attaining – (some of the pollutant standards are met) or **Category 3**: Insufficient data to determine whether a standard is met. Source DEQ website: <<http://www.deq.state.or.us/wq/assessment.htm>>

### **Bacterial Die-off**

Fecal coliforms, of which *E. coli* is a subset, are found in the intestines of warm blooded animals. This environment provides warm constant temperatures and nutrients which are conducive to bacterial growth. Once excreted from their host, fecal bacteria typically have a limited ability to survive in the water column, as the organisms encounter limited nutrient availability, osmotic stress, large variations in temperature and pH, and predation (EPA 2001; Winfield and Groisman 2003). Death rates can be influenced by temperature, salinity, predation and sunlight. However, it is usually considered sufficient to approximate the die-off rate with an exponential decay which is dependent on concentration and temperature. Low survival rates of *E. coli* in waterbodies have been well documented with an approximate half life of 1 day (Winfield and Groisman 2003).

Anecdotal evidence suggests that coliform exposed to polluted waters may survive for long periods of time and reproduce. In addition, bottom sediments can serve as a reservoir for fecal indicator bacteria, complicating the link between sources and bacteria concentrations in the water column. The fate of *E. coli* in sediment, though, is not clear and has been the topic of many studies.

### **Bacterial Re-suspension**

Fecal indicator bacteria can adhere to suspended particles in water which then settle causing an accumulation of bacteria in the bottom sediment (Davies et al. 1995). Numerous studies have found fecal indicator bacteria at greater concentrations in the sediment than in the overlying water in rivers, estuaries and beaches (Stephenson and Rychert 1982; Struck 1988; Obiri-Danso and Jones 2000; Byappanahalli et al. 2003; Whitman and Nevers 2003). Concentrations in the sediment can range from 10 to 100 times greater than in the overlying water. Re-suspension of bottom sediment has been shown to increase fecal indicator bacteria concentrations in the water column. (Sherer et al. 1988; Le Fever and Lewis 2003).

The higher concentrations of fecal indicator bacteria in sediment are attributed to much slower die-off rates when compared to overlying water (Gerba and MeLeod 1976; LaLiberte and Grimes 1982; Burton et al. 1987; Sherer et al. 1992; Davies et al. 1995). Davies et al. (1995) found that the usual exponential decay model is not appropriate for fecal coliforms in sediment. Particle size distribution, nutrients and predation were hypothesized to influence survival rates; however, no quantitative correlation of survival rates with environmental factors was presented.

Two recent field studies have indicated the possibility that fecal indicator bacteria can form a stable, dividing population in sediment in a temperate environment (Whitman and Nevers 2003; Byappanahalli et al. 2003). Whitman and Nevers (2003) concluded that "more research into the environmental requirements and potential for in situ growth is necessary before *E. coli* multiplication in temperate environments can be confirmed, but this study provides initial data supporting that hypothesis."

## **3.1.4 Deviation from Water Quality Standards and 303(d) Listings for Bacteria**

### **OAR 340-042-0040(4)(a)**

Concentrations of fecal bacteria within the Rogue River Basin exceeded the water quality standard criteria for bacteria during certain times of the year. Those segments that do not meet the water quality criteria are placed on the DEQ 303(d) list as required by the Federal Clean Water Act. The impaired beneficial use leading to the following listings is water contact recreation. All 303(d) listed streams for coliform bacteria in the Rogue River Basin, with the exception of those in the Bear Creek watershed (TMDL approved 2007), are shown in **Tables 3.3** and **3.4** and **Figure 3.1**.

**Table 3.3. 2004/2006 303(d) Bacteria listings for water contact recreation within the Rogue River Basin**

River Segment	River Mile	Parameter	Season**	Watershed
Rogue River	94.9 to 110.7	Fecal Coliform	Summer	Grants Pass-Rogue River
Reese Creek	0 to 3.0	<i>E. coli</i>	Summer	Shady Cove-Rogue River
Trail Creek	0 to 10.8	<i>E. coli</i>	Summer	Trail Cr
Evans Creek	0 to 19.1	Fecal Coliform	Summer	Evans Cr
Evans Creek	0 to 19.1	Fecal Coliform	Fall/Winter/Spring	Evans Cr
Antelope Creek	0 to 19.7	<i>E. coli</i>	Summer	Little Butte Cr
Antelope Creek	0 to 19.7	<i>E. coli</i>	Fall/Winter/Spring	Little Butte Cr
Lake Creek	0 to 7.8	<i>E. coli</i>	Summer	Little Butte Cr
Lake Creek	0 to 7.8	<i>E. coli</i>	Fall/Winter/Spring	Little Butte Cr
Lick Creek	0 to 6.8	<i>E. coli</i>	Summer	Little Butte Cr
Little Butte Creek	0 to 16.7	<i>E. coli</i>	Summer	Little Butte Cr
Little Butte Creek	0 to 16.7	<i>E. coli</i>	Fall/Winter/Spring	Little Butte Cr
Little Butte Creek	0 to 16.7	Fecal Coliform	Summer	Little Butte Cr
Little Butte Creek	0 to 16.7	Fecal Coliform	Fall/Winter/Spring	Little Butte Cr
Nichols Branch	0 to 2.7	<i>E. coli</i>	Summer	Little Butte Cr
Nichols Branch	0 to 2.7	<i>E. coli</i>	Fall/Winter/Spring	Little Butte Cr
North Fork Little Butte Creek	0 to 6.5	<i>E. coli</i>	Fall/Winter/Spring	Little Butte Cr
Salt Creek	0 to 9	<i>E. coli</i>	Summer	Little Butte Cr
Salt Creek	0 to 9	<i>E. coli</i>	Fall/Winter/Spring	Little Butte Cr
South Fork Little Butte Creek	0 to 16.4	<i>E. coli</i>	Summer	Little Butte Cr
TOTAL miles			242.7	
Total number of miles listed for summer fecal coliform (n=3)			51.6	
Total miles listed fecal coliform fall/winter/spring (n=2)			35.8	
Total number of miles listed for summer <i>E. coli</i> (n=9)			92.9	
Total miles listed <i>E. coli</i> fall/winter/spring (n=6)			62.4	

\*\* Water quality limitations are separated into two seasons: summer (June 1 through September 30) and fall/winter/spring (October 1 through May 31).

**Table 3.4** shows the segments on the 2004/2006 303(d) list that contain errors. Although the segment listings contain errors, the reaches fall within the geographic scope of this document; therefore this TMDL applies to these listed reaches. In the future, if there is evidence to support a bacterial impairment of these areas, this TMDL will apply to these reaches as well as currently unlisted reaches that lie within the geographic scope.

**Table 3.4. 2004/2006 303(d) Listings in error**

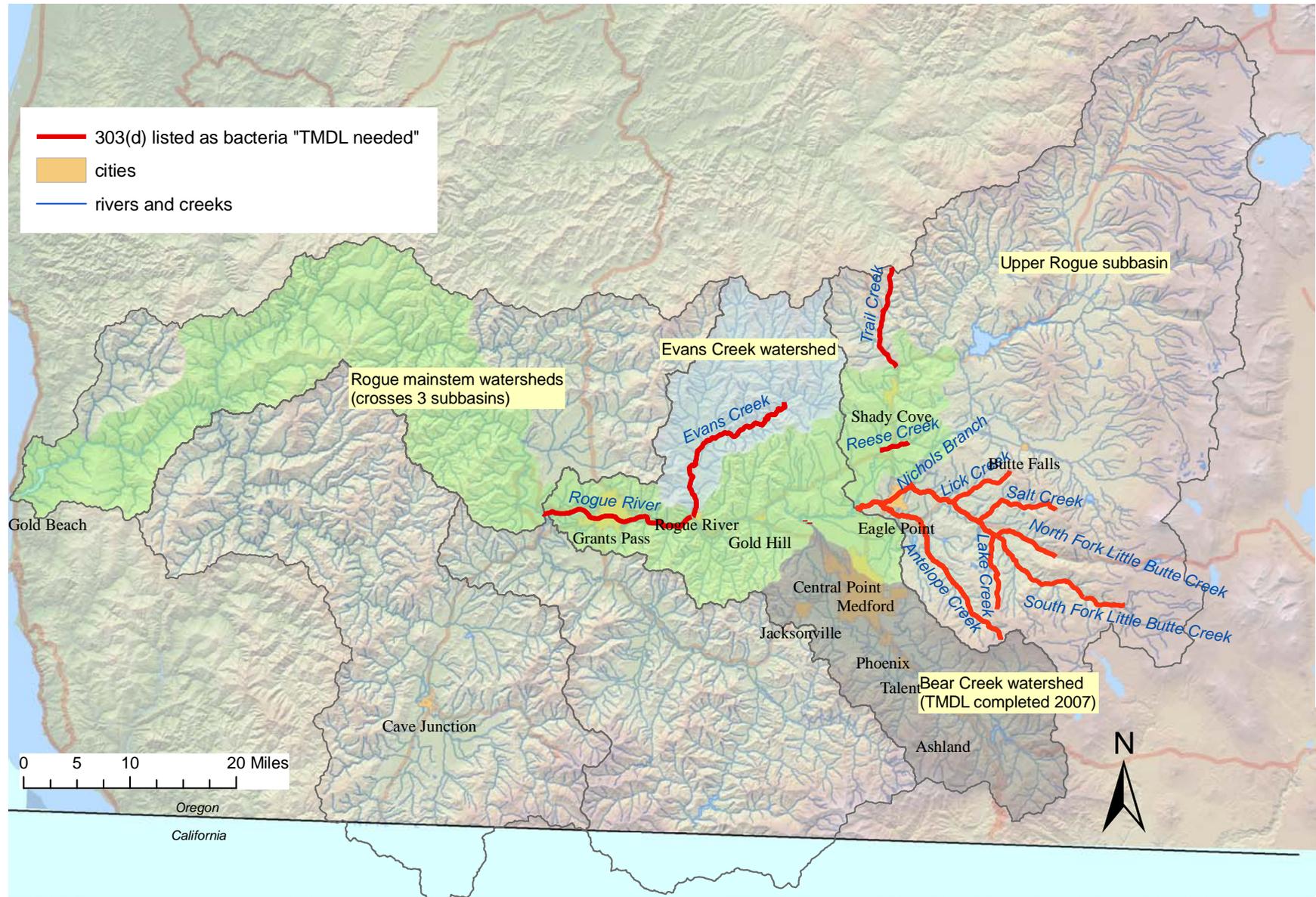
River Segment	River Mile	Parameter	Season	Watershed
Antelope Creek*	19.7 to 19.7	<i>E. coli</i>	Summer	Little Butte Creek
Nichols Branch*	0 to 0.5	<i>E. coli</i>	Summer	Little Butte Creek
North Fork Little Butte Creek**	0 to 6.5	<i>E. coli</i>	Summer	Little Butte Creek
Big Butte Creek***	0 to 11.6	<i>E. coli</i>	Summer	Big Butte Creek
Elk Creek***	0 to 20.7	<i>E. coli</i>	Summer	Elk Creek

\* incorrect digitization of river miles led to these duplicate listings

\*\* segment incorrectly categorized as "TMDL approved" but should be "TMDL needed"

\*\*\*incorrect data were used to assess these segments as "TMDL needed" but should be "Attaining"

Figure 3.1. Rogue River Basin. 303(d) bacteria listings for water contact recreation shown in Red



### **3.1.5 Existing Pollution Sources OAR 340-042-004(f), CWA §303(d)(1)**

#### **Natural background Sources**

Natural background sources of fecal bacteria include those sources associated with wildlife (non-domestic animals). This includes animals such as deer, rats, raccoons, ducks, geese and others that live or graze near or in surface waters. For the purposes of this plan, these bacterial sources are considered natural and are part of the natural background of bacteria in the Rogue River Basin.

#### **Point Sources**

As discussed in Chapter 1, there are 216 general NPDES permits within the scope of this TMDL. All 10 types of general permits require pollution prevention strategies and/or plans. The site controls and monitoring requirements minimize the impact of permitted facilities to receiving streams. NPDES general permitted point sources are not expected to be a significant source of fecal bacteria and are allocated a load which is equivalent to the fecal bacteria concentrations at or below the water quality standard. Individual NPDES permitted point sources are required by Oregon law to meet the numeric water quality criteria for fecal bacteria prior to discharge to surface waters. If an exceedance of the criteria is observed, the standard allows the permitted to take a series of consecutive samples following the violative sample to demonstrate compliance overall (see OAR 340-041-0009(5) for details of the re-sampling protocol). Note that as part of the development of this TMDL, required Discharge Monitoring Reports (DMRs) were reviewed from all NPDES individual permit sources within the Rogue River Basin to ensure that discharges are in compliance. The NPDES permits for these facilities require that the effluent not exceed 126 *E. coli* organisms per 100 ml based on a 30-day log mean and no single sample shall exceed 406 *E. coli* organisms per 100 ml prior to discharge, with no allowance for mixing. In addition, by rule, overflows of untreated sewage are prohibited in the summer months except during the 1-in-10 year 24 hour storm and in the winter months. The plant is expected to convey and treat all sewage up to the 1-in-5 year 24 hour storm. Monthly DMRs are required from all sources and are reviewed by DEQ on a regular basis. If permit limits are exceeded, DEQ may take an enforcement action. Enforcement actions related to bacterial releases have been the result of exceeding the 406 *E. coli*/100 mL daily maximum criterion for a very short period of time. These releases are not anticipated to impact the log mean bacteria concentrations in the Rogue River as represented by the 126 *E. coli*/100mL 30-day log mean criterion. In addition, the permits prohibit the discharge of untreated sewage except during certain storm events. Raw sewage discharges are prohibited to waters of the state from November 1- May 21, except during a storm event greater than a 1-in-5 year, 24 hour duration storm and from May 22-October 31, except during a storm event greater than the 1-in-10 year, 24 hour duration storm event.

#### **Stormwater NPDES Permits**

There are no Phase II communities operating under stormwater permits that fall within the geographic scope of this TMDL.

#### **Confined Animal Feeding Operation**

Confined Animal Feeding Operations (CAFOs) registered to the Oregon CAFO general (NPDES) permit are managed to ensure no discharge of fecal bacteria or nutrients under normal conditions. Discharge is allowed under conditions of an extreme rainfall event, defined in the permit as greater than the 25-year/24-hour rainfall amount. To qualify for this exemption, CAFOs operate and maintain their system as designed to contain all waste and the precipitation from one 25-year/24-hour rainfall event. The general permit also stipulates that during such a discharge, effluent cannot cause or contribute to a violation of state water quality standards. All land application of manure and process wastewater must be done in accordance with Oregon Department of Agriculture (ODA) approved Animal Waste Management Plan (AWMP). The AWMP is required for each CAFO. The general permit refers to each site-specific AWMP.

Each permitted CAFO receives a routine inspection from the area Livestock Water Quality Inspector once a year, on average. During this inspection, the operator and inspector discuss the operation and review required plans and records. The inspector views the entire operation to assure compliance with permit

terms and water quality rules and laws. The inspection reports detail permit compliance in the following areas: permitted number of animals, animal confinement requirements, manure and silage containment requirements, manure application requirements, AWMP, and record keeping. Problems in any of these areas, including incomplete record keeping, can result in the issuance of a water quality advisory or a notice of noncompliance (NON). When a discharge occurs or where there is a potential for a discharge to occur, the Oregon Department of Agriculture may take samples of the effluent to determine bacterial concentrations. Surface water quality samples are taken when visual or anecdotal evidence of discharge is present. NONs have been issued to CAFOs in the Rogue River Basin. Some of these NONs have detailed potential releases of bacteria and the potential for CAFOs to impact bacteria levels in the Rogue River. In the event a violation is found, the inspector works with the operator to develop a solution to the problem and a schedule to complete the corrective actions. ODA can also issue civil penalties for violations listed in NONs.

## Nonpoint Sources

Nonpoint source pollution comes from diffuse sources as opposed to point source pollution which is discharged by an individual facility through a pipe into a waterbody. Potential nonpoint fecal bacteria sources include wildlife, livestock waste, pets, and illegal discharges. Fecal bacteria can be deposited directly into a water body or transported into water bodies by runoff or subsurface flow. The behavior of typical nonpoint source bacterial pollution follows certain well-established patterns. Fecal material accumulates on ground surfaces within the watershed and is carried into streams and rivers during rainfall events. This pattern of low bacterial numbers in the summer and high values in the rainy season with the highest values during the first fall freshets has been seen in other watersheds west of Oregon's Cascade Mountains (DEQ 2001; DEQ 2003). However, much of the high summer bacterial concentrations seen in Bear Creek are the result of extensive irrigation water use and transfer (DEQ 2007). Within the Bear Creek watershed irrigation water passes through a complex system of over 250 miles of canals, laterals and ditches picking up bacteria as excess water runs over fields, animal pastures, along roadside ditches or urban storm drains and culverts. The highest bacterial loads in Bear Creek occur during peak irrigation season in July through October when there is little to no rainfall – over 70% of samples exceeded the criteria compared to 28% during the wet season (DEQ 2007). The sources of the fecal bacteria are not always obvious. Many of these sources overlap in space and time; for instance, a rural residential area may have a failing septic system, livestock, pets, and wildlife. The following is a discussion of potential bacteria sources by land use.

## Onsite Systems

Failing and/or poorly situated on-site sewage systems can produce significant loads of *E. coli*. An on-site system may not be visibly failing but located too close to streams to properly treat sewage. If failing or poorly situated on-site systems were the dominant source of bacteria loading, bacteria concentrations would likely remain constant in the winter between rainfall events when soil is saturated due to constant loading. This pattern has not been observed in the Rogue River Basin with current data. Thus, while there may be some contribution from failing on-site sewage systems, this does not appear to be the dominant source of bacteria in Rogue River Basin. There are regulatory programs in place at DEQ to ensure on-site systems do not cause or contribute to water quality violations. In the Rogue River Basin, DEQ manages the onsite program within Josephine County, while Jackson and Curry Counties manage their own programs.

## Forest Managed Lands

Approximately 84% of the Rogue River Basin is classified as forested (NLCD 2001). Bacterial contamination in forested areas can result from a variety of sources including dispersed and developed recreation, wild and domestic animal populations, and human settlements (MacDonald et al. 1991). In forested areas, high levels of fecal bacteria usually will be associated with inadequate waste disposal by recreational users, the presence of livestock or other animals in the stream channel or riparian zone, and poorly maintained septic systems (MacDonald et al. 1991). There is little data locally that indicate the potential input of bacteria from forest areas, usually located in the headwaters of tributaries in the Rogue River Basin. Bacterial TMDL studies in the Willamette and North Coast Basins have indicated that background levels coming from forested areas are well below standards.

### **Agricultural Lands**

Approximately 8% of the Rogue River Basin is considered agricultural land use (NLCD 2001). Bacteria from livestock waste can be transported to the stream during rainfall/runoff events and bacteria in livestock waste can be directly deposited to streams while livestock are watering. Septic systems, pets, and wildlife are also commonly associated with agricultural land. Differing management practices especially those that may result in irrigation return flows may impact the delivery of fecal bacteria to water bodies from agricultural lands.

### **Irrigation Districts**

There are several large irrigation districts and numerous smaller ditch associations operating within the Rogue River Basin. While irrigation district operations themselves are not a source of fecal bacteria, the laterals and canals that are used to convey water can play a major role in transporting bacterial contamination across the landscape and into surface waters. The distribution of bacteria throughout the Rogue River Basin as well as the timing of those levels may be impacted by the movement of irrigation water throughout the region by the irrigation practices. It has been shown elsewhere in the Rogue River Basin that the distribution of bacteria as well as the timing of the levels found in surface water can be greatly impacted by the movement of irrigation water (DEQ 2007). It should be emphasized that irrigation systems do not create bacteria but they can transport it.

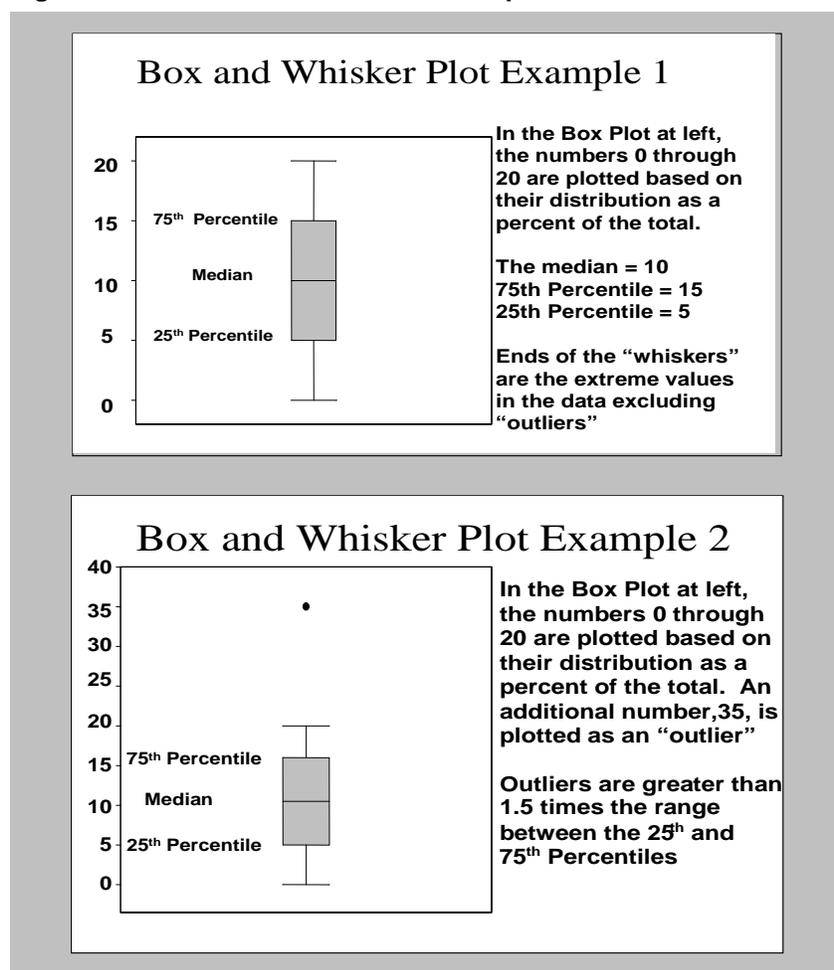
### **Rural Residential and Urban Lands**

The potential inputs from the cities of Shady Cove, Eagle Point, Gold Hill, Rogue River, Grants Pass, Cave Junction, Gold Beach, and other communities within Jackson, Josephine, and Curry Counties are similar in nature to the inputs from NPDES Phase II communities in the Rogue River Basin and may include bacteria, pesticides, fertilizers, oils, heavy metals, salt, litter, pet waste and other debris, and sediment. In addition to stormwater runoff, another concern in urbanized areas is possible illicit or cross connections of storm drains and sanitary sewers resulting in untreated discharge.

## **3.1.6 Analytical Methods Overview**

DEQ developed the Rogue River Basin Bacteria TMDL using data collected by DEQ, the Little Butte Creek Watershed Council, City of Eagle Point, Medford Water Commission, the South Coast and Lower Rogue River Watershed Councils. All data used in this TMDL have passed DEQ approved QA/QC procedures and unless otherwise noted have achieved a data quality level of A or better.

DEQ used box-and whisker-plots (box plots) to assess the longitudinal and temporal distribution of sampled bacteria values. Box plots illustrate several characteristics of the bacteria data at a site, including extreme values (outliers). Box plots use the median as a measure of central tendency and the interquartile range (the 25<sup>th</sup> percentile to 75<sup>th</sup> percentile) as a measure of spread. **Figure 3.2** shows two examples of box plots and how to interpret their data distribution. Where sufficient data were available, box plot data were plotted longitudinally to highlight potential differences that may be associated with land use, tributaries, or point sources along a stream.

**Figure 3.2. Box and Whisker Plot examples**

DEQ used another analytical approach, a load duration curve, to examine data from sites where daily flow data were available or could be calculated based on a relationship with flow measured at another site. DEQ chose the load duration curve approach because it illustrates bacteria loading under various flow conditions and can be used to help target appropriate water quality restoration efforts (Cleland 2002). Load duration curves are a method of determining a flow based loading capacity, assessing current conditions, and calculating the necessary reductions to comply with water quality criteria.

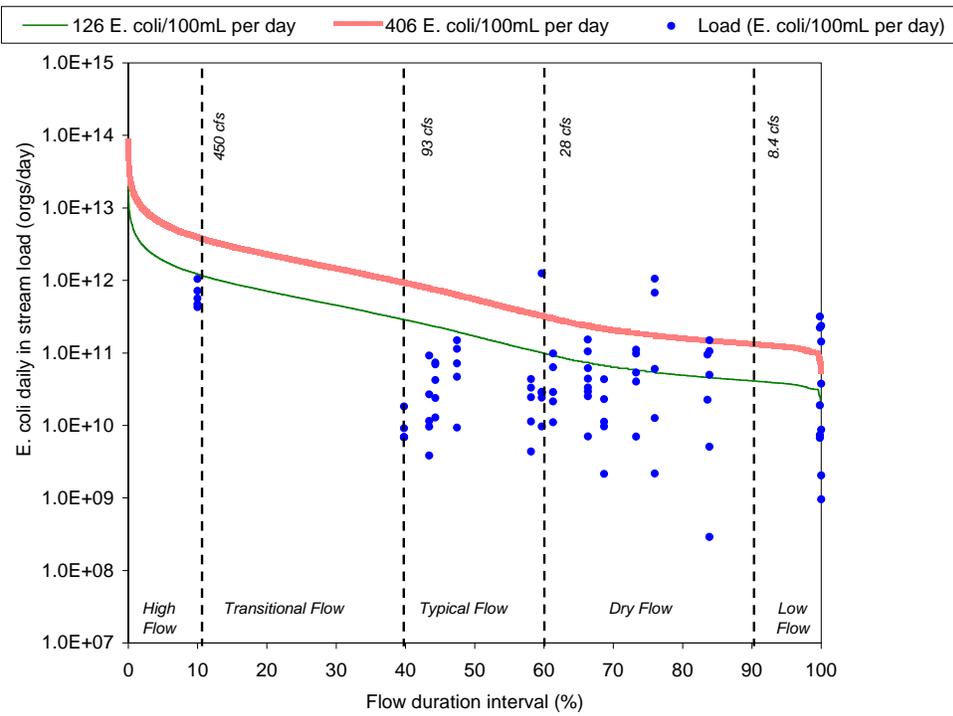
**Figure 3.3** illustrates a load duration curve. Each bacterial load is based on a measured *E. coli* concentration. Bacterial loads are calculated by multiplying the concentration of a sample by the flow volume and standardizing to a 24-hour day. Bacterial loads are plotted in relation to the likelihood that a given flow rate will occur (exceedance probability on the x-axis) based on historical flow data. Low flows have a high exceedance probability, while high flows have a low exceedance probability. The range of observed flows was separated into five categories based on flow percentiles: high (<10%), transitional (10-40%), typical (40-60%), dry (60-90%), and low (>90%). These flow regimes were determined internally at DEQ. In other bacterial TMDLs (DEQ 2003; DEQ 2006a; DEQ 2006b), load duration curves were used to make flow-based source assessments. The assumptions made in these systems are that high fecal bacteria values during low flow periods (60-90% flow, called dry flow) indicate that point sources, not associated with runoff, are the primary impact to the systems. High fecal values during high flow periods (10-40% flow, called wet weather) are indicative of nonpoint source inputs from across the landscape, generally associated with rainfall and runoff events. The expected relationships do not apply to the entire Rogue River Basin. Irrigation water delivery and return, especially during the summer, can

have a significant impact on flows within the Rogue River and its tributaries (DEQ 2007). In some systems within the Rogue River Basin, such as Bear Creek, some of the highest creek flows occur during the summer dry period when irrigation demands are the highest (DEQ 2007).

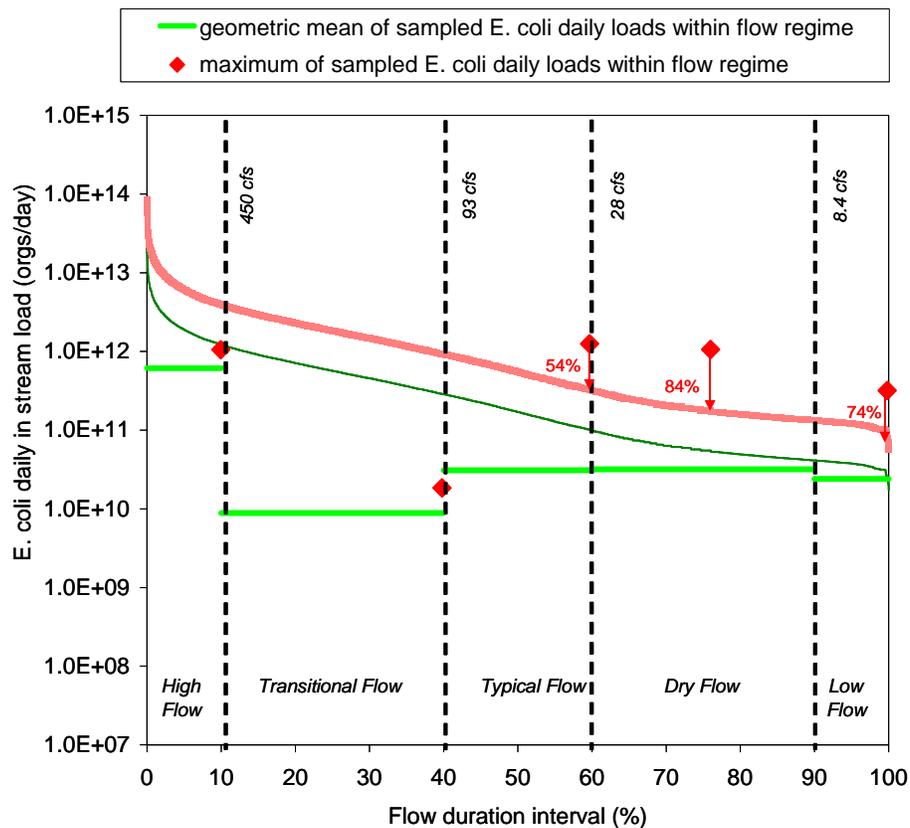
EPA's current regulation defines loading capacity as "*the greatest amount of loading that a waterbody can receive without violating water quality standards.*" (40 CFR §130.2(f)). It provides a reference for calculating the amount of pollutant reduction needed to bring water into compliance with standards. Seasonal load allocations and load allocations based on the load duration curve method were determined in each of the geographic sections. The loading capacities are determined by multiplying the applicable criteria (126 *E. coli* /100 ml or 406 *E. coli* /100 ml) by the flow and converting the units into organisms per day. In all load duration curves in this document, the thin green line represents loading capacity based on 126 *E. coli* /100mL per day, and the thick red line represents the loading capacity based on 406 *E. coli* /100mL per day as a function of flow (see **Figure 3.4**).

Percent reduction targets were calculated based on the difference between the applicable criteria and measured *E. coli* concentrations and can be used as a guide to determine degree of improvement needed to reach the criteria. In order to determine the percent reduction targets for each of the defined flow ranges, data were plotted on the load duration curve and the differences between the sampled loads and the criteria were determined. Percent reduction targets needed to meet the loading capacity were determined by comparing the actual measured loads to the loading capacity within each of the 5 flow ranges. The log mean and maximum values of the measured loads within the flow intervals were compared with the 126 and 406 *E. coli* / 100mL criteria, respectively, and then used to calculate the loads and percent reductions. **Figure 3.4** demonstrates the graphical representation of the calculated bacteria load as compared to the loading capacity. The green lines represent the geometric means of sampled *E. coli* values and the red diamonds represent the maximum sampled *E. coli* value expressed as a load within the flow interval. In **Figure 3.4**, where a reduction of bacteria is required to meet the WQS, an arrow was added, as well as the percent reduction value.

**Figure 3.3. Example Load Duration Curve showing the loading capacity and calculated event loads**



**Figure 3.4. Example Load Duration Curve showing the loading capacity and percent reductions**



In addition to flow based load allocations, seasonal load allocations were calculated for several mainstem sites used in load duration curves, as well as several tributary sites where no flow data were available. The seasons were summer (June 1 – September 30) and fall/winter/spring (October 1 – May 31). Percent reductions will serve as a surrogate measure for allocations. A percent reduction in the log mean of *E. coli* concentrations collected during the season required to meet the water quality standard of 126 *E. coli*/100 mL at a site was calculated as:

$$\% \text{ reduction} = \left( 1 - \frac{126 (\text{E.coli org} / 100 \text{ ml})}{\text{Log Mean (E.coli org} / 100 \text{ ml})} \right) * 100$$

A percent reduction in the maximum *E. coli* concentration collected during the season required to meet the water quality standard of 406 *E. coli*/100 mL at a site was calculated as:

$$\% \text{ reduction} = \left( 1 - \frac{406 (\text{E.coli org} / 100 \text{ ml})}{\text{Maximum (E.coli org} / 100 \text{ ml})} \right) * 100$$

Note that in this TMDL, the distinction between sources, such as wildlife, livestock, failing septic systems, urban runoff, and agricultural runoff, was not possible because of the complex movement of water around the watershed as well as the complexity of spatially overlapping sources. Therefore, all percent reduction targets generally apply to all upstream land within the specified basin or tributary watershed.

### 3.1.7 Margin of Safety OAR 340-042-0040(4)(i), CWA §303(d)(1)

*This element accounts for the uncertainty related to the TMDL and, where feasible, quantifies uncertainties associated with estimating pollutant loads, modeling water quality and monitoring water quality.*

A margin of safety is intended to account for uncertainty in available data or in the actual effect controls will have on loading reductions and receiving water quality. A margin of safety is expressed as unallocated assimilative capacity or conservative analytical assumptions used in establishing the TMDL (e.g. derivation of numeric targets, modeling assumptions or effectiveness of proposed management actions) **Table 3.5.**

**Table 3.5. Approaches for Incorporating a Margin of Safety into a TMDL**

<i>Type of Margin of Safety</i>	<i>Available Approaches</i>
<b><i>Explicit</i></b>	<ol style="list-style-type: none"> <li>1 Set numeric targets at more conservative levels than analytical results indicate.</li> <li>2 Add a safety factor to pollutant loading estimates.</li> <li>3 Do not allocate a portion of available loading capacity; reserve for margin of safety.</li> </ol>
<b><i>Implicit</i></b>	<ol style="list-style-type: none"> <li>4 Conservative assumptions in derivation of numeric targets.</li> <li>5 Conservative assumptions when developing numeric model applications.</li> <li>6 Conservative assumptions when analyzing prospective feasibility of practices and restoration activities.</li> </ol>

The margin of safety applied to the bacteria TMDL for the Rogue River Basin is implicit in assumptions made about the percent reductions needed to meet the applicable standard. The TMDL calculations conservatively assumed no bacteria die off. Within the load duration approach maximum sampled *E. coli* concentrations within flow intervals were used when determining reductions needed to reach the 406 *E. coli* / 100mL criterion. For the 126 *E. coli* / 100mL criterion, the log mean of sampled loads was compared to the log mean loading capacity within the interval. Both of these methods result in conservative estimates of the reductions needed, giving an appropriate margin of safety.

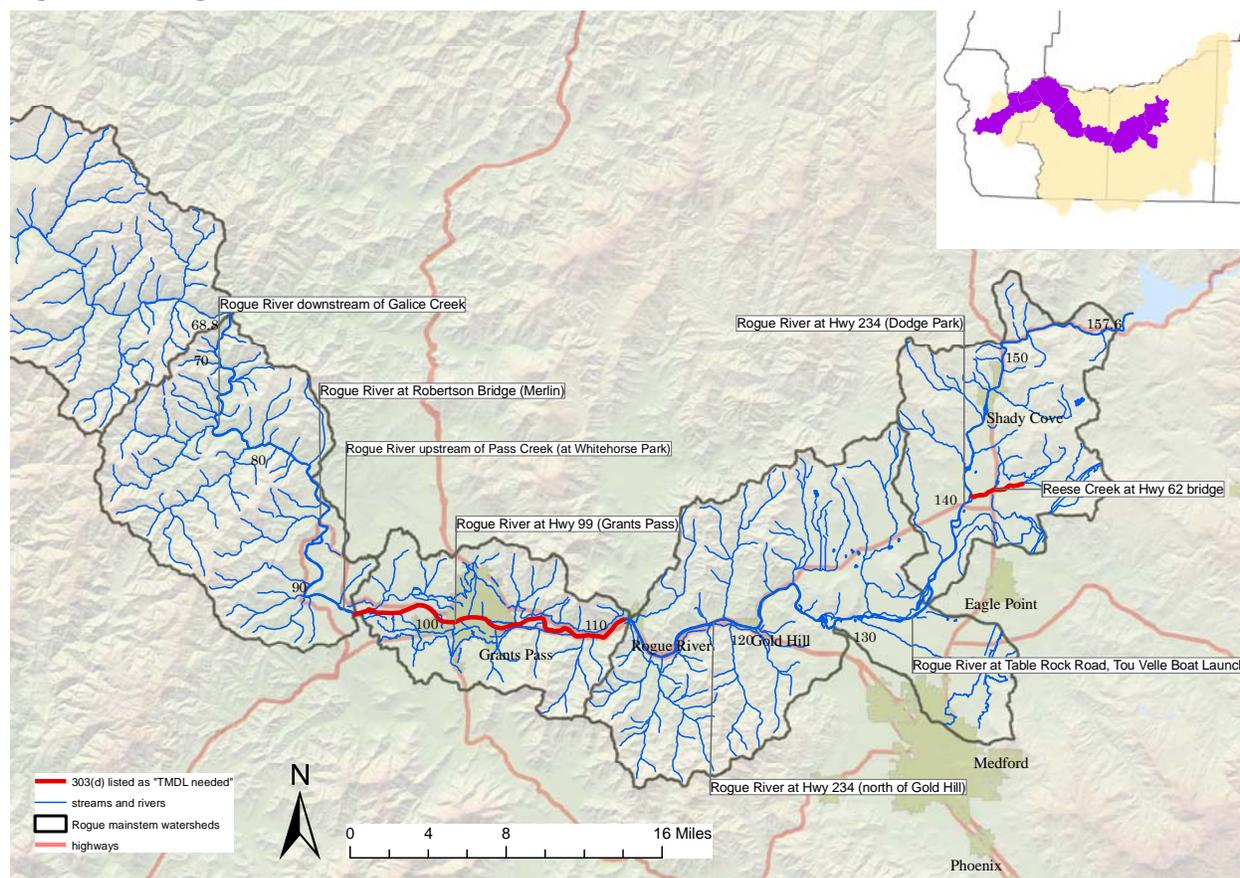
## 3.2 ROGUE MAINSTEM WATERSHEDS

### 3.2.1 Watershed Description

This section addresses the Rogue Mainstem Watersheds, an analysis area that consists of the following 5<sup>th</sup> field watersheds; Shady Cove-Rogue River, Gold Hill-Rogue River, Grants Pass-Rogue River, Hellgate Canyon-Rogue River, Horseshoe Bend-Rogue River, Stair Creek-Rogue River, Shasta Costa Creek-Rogue River, & Rogue River (Figure 3.5). Together these watersheds comprise an area of 626,361 acres and cover the area from the base of the Lost Creek Dam, river mile 157, to the mouth of the Rogue River in the Pacific Ocean.



Figure 3.5. Rogue Mainstem Watersheds



303(d) listings shown in Red

### 3.2.2 Waterbodies Listed for Bacteria OAR 340-042-0040(4)(a)

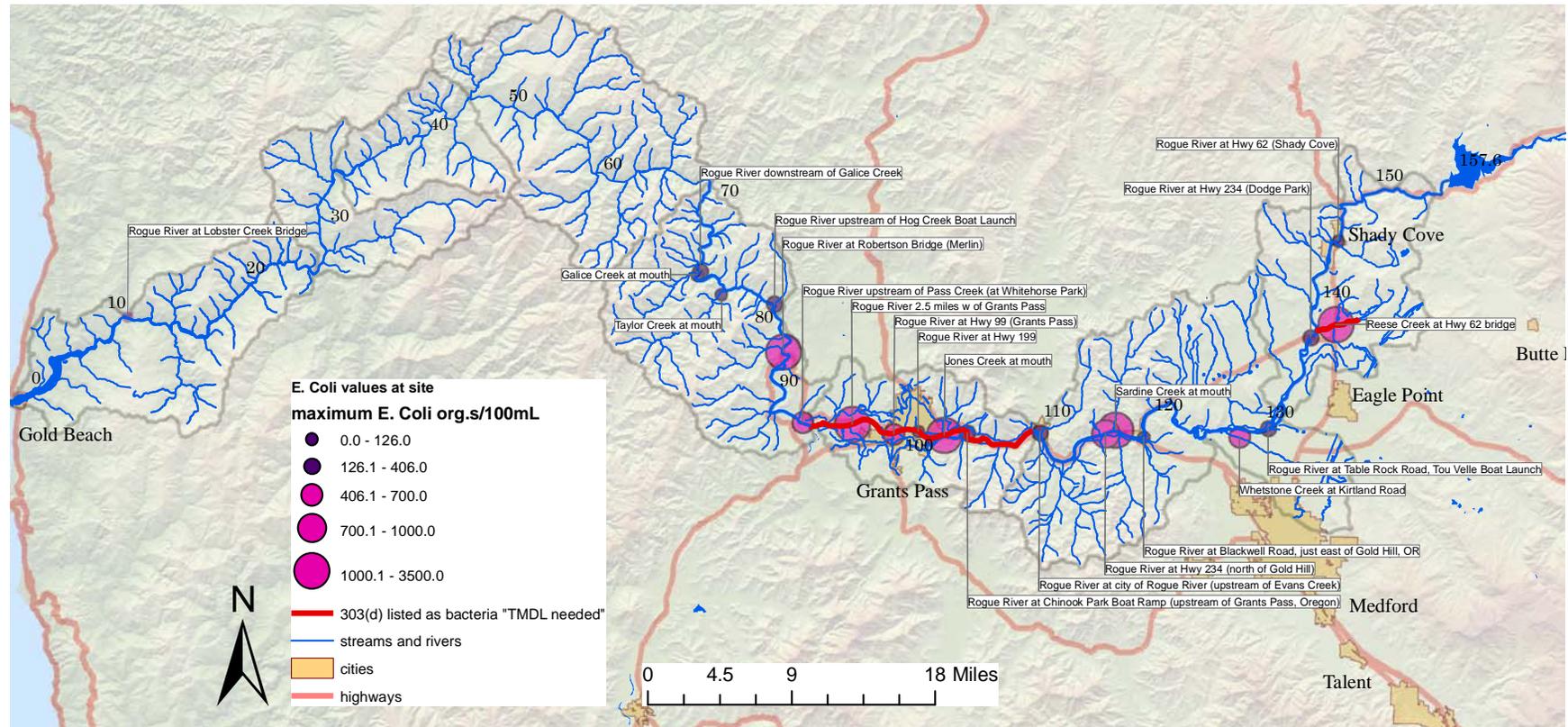
303(d) listed streams are also shown on Figure 3.6.

### 3.2.3 Current Conditions: Rogue Mainstem Bacteria Analysis

#### Sampling Sites

*E. coli* data for 23 sites within the Rogue Mainstem Watersheds were examined from the period of 1/10/1996 to 6/4/2007 (number of data points:  $n=537$ ). **Figure 3.6** and **Table 3.6** shows the bacteria sample sites as well as log mean and maximum concentrations of bacteria at each site for the data set. There were five Rogue River mainstem sites from Robertson Bridge (river mile 86.4) to just upstream of Gold Hill (river mile 117.0) where *E. coli* concentrations exceeded the criteria. Mainstem Rogue River samples taken at stations above Gold Hill ( $n= 210$ ) did not exceed the water contact recreation standard. Within the Rogue Mainstem Watersheds, there were 4 sampled tributaries with *E. coli* concentrations that exceeded the criteria; Reese Creek (303(d) listed), Jones Creek ( $n=8$ ), Sardine Creek ( $n=1$ ), and Whetstone Creek ( $n=4$ ). Note that in **Table 3.6**, tan shading indicates tributary inflows to the mainstem Rogue River and green shading indicates exceedance of the *E. coli* criteria.

**Figure 3.6. *E. coli* Sampling Sites and Maximum Concentrations: Rogue Mainstem Watersheds**



**Table 3.6. *E. coli* data for the Rogue Mainstem Watersheds**

Tributary Mile	River Mile	Station Description	DEQ station ID	log mean <i>E. coli</i>	Maximum <i>E. coli</i>	Number Samples
	75.8	Rogue River downstream of Galice Creek	30211	27.1	135.0	14
0	76.0	Galice Creek at mouth	30210	4.0	34.0	14
	82.7	Rogue River upstream of Hog Creek Boat Launch	30519	37.0	325.0	14
5	86.2	Taylor Creek at mouth	30720	3.6	43.0	14
	86.4	Rogue River at Robertson Bridge (Merlin)	10418	31.6	1203.0	82
	94.3	Rogue River upstream of Pass Creek (at Whitehorse Park)	30206	61.9	601.0	16
	97.5	Rogue River 2.5 miles w of Grants Pass	10419	121.1	1120.0	16
	100.0	Rogue River at Hwy 99 (Grants Pass)	10420	75.0	488.0	16
	102.0	Rogue River at Hwy 199	30518	54.4	58.0	2
0	104.0	Jones Creek at mouth	30207	198.8	1120.0	8
	106.0	Rogue River at Chinook Park Boat Ramp (upstream of Grants Pass, Oregon)	30714	42.7	147.0	7
	111.0	Rogue River at city of Rogue River (upstream of Evans Creek)	30721	42.0	173.0	16
	117.0	Rogue River at Hwy 234 (north of Gold Hill)	10421	37.5	921.0	91
0	117.7	Sardine Creek at mouth	30209	2902.8	2902.8	1
	120.0	Rogue River at Blackwell Road, just east of Gold Hill, OR	30718	33.2	105.0	8
1.1	128.1	Whetstone Creek at Kirtland Road	11135	308.0	308.0	1
	131.2	Rogue River at Table Rock Road (Medford) Tou Velle Boat Launch	10031	26.4	249.0	83
	138.4	Rogue River at Hwy 234 (Dodge Park)	10423	7.9	160.0	81
0.5	139.0	Reese Creek at Hwy 62 bridge	23765	941.7	3280.0	25
	145.7	Rogue River at Hwy 62 (Shady Cove)	11815	4.4	73.0	8
	XX	Rogue River@ MacGregor Park	NA	1.0	1.0	1
	XX	Rogue River@ Takelma Park	NA	11.0	12.0	2
	XX	Rogue River@ Trail Cr.	NA	10.0	20.0	2

**Notes:**

Tan shading indicates tributary inflows to the mainstem Rogue River. Green shading indicates exceedance of the *E. coli* criteria.

NA = DEQ site number (from the LASAR database) not assigned

### 3.2.4 Seasonal Variation

#### OAR 340-041-0040(4)(j), CWA §303(d)(1)

The seasonality of bacterial concentrations was examined in the Rogue Mainstem Watersheds. The 303(d) list defines the seasons as summer from June 1 – September 30 and fall/winter/spring from October 1 – May 31. For purposes of this TMDL analysis, seasons were defined every three months. Spring was March 1 – May 31, summer was June 1 – August 31, fall was September 1 – November 30, and winter was December 1 – February 28.

#### **Spring:**

During the spring season (**Figure 3.7**), defined by the analysis of available data between March 27 through May 17 for the period of 1996-2004 ( $n = 149$ ) median *E. coli* concentrations generally increased at the Rogue River mainstem sites from RM 145 to RM 93 indicating that additional bacteria is added in this reach. Downstream of RM 93 dilution occurs as bacterial levels drop. The tributary at RM 104.0, Jones Creek, exceeded the 126 *E. coli* / 100 mL criteria with a log mean of 198.8 orgs/100mL.

#### **Summer:**

During the Summer season (**Figure 3.8**), defined by the analysis of available data between July 24 through Sept 18 for the period of 1996-2004 ( $n = 133$ ), median *E. coli* concentrations generally increased at the Rogue River mainstem sites from RM 145 to RM 93 indicating that additional bacteria is being added in this reach. At RM 93 and below, dilution occurred as bacterial levels drop to below the criteria. Available tributary data at Reese Creek (RM 139.0), and Jones Creek (RM 104.0) show high concentrations well above the 406 *E. coli* /100 mL criterion. Note that during the Summer and Fall, all samples in Reese Creek exceeded the 126 *E. coli* /100 mL criterion and 14 of 16 exceeded the 406 *E. coli* /100 mL criterion (1998-1999).

#### **Fall:**

During the fall seasons (**Figure 3.9**) of 1996-2004 ( $n = 142$ ), median *E. coli* concentrations increase from RM 145 to RM 93. At RM 93 and below, dilution occurred although bacterial levels approach the criteria just downstream of Galice Creek (RM 75.8). Available tributary data at Reese Creek (RM 139.0), Sardine Creek (RM 117.7), and Jones Creek (RM 104.0) all have high concentrations with medians in exceedance of the 406 *E. coli* /100 mL criterion.

#### **Winter:**

During the winter seasons (Figure not shown) of 1996-2007 ( $n = 108$ ), median *E. coli* concentrations were fairly low, and there were no recorded exceedances in either the mainstem or the tributaries.

Figure 3.7. Rogue Mainstem Watersheds *E. coli* concentrations: Spring Season

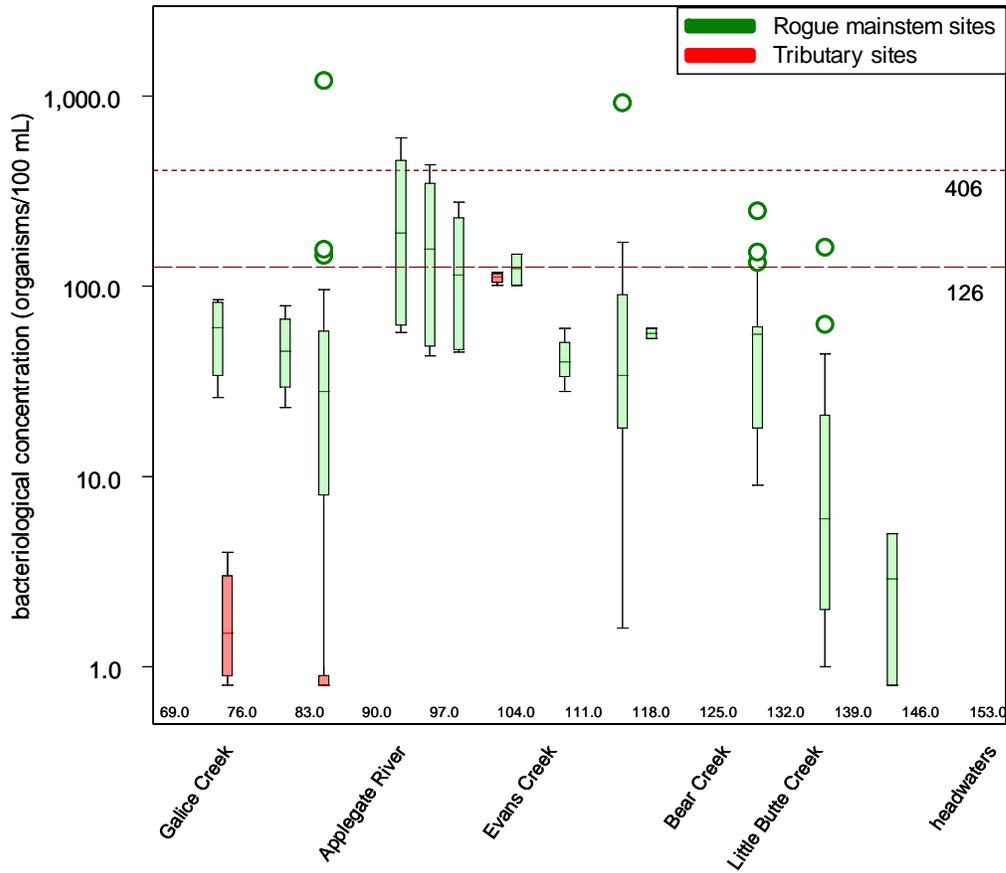
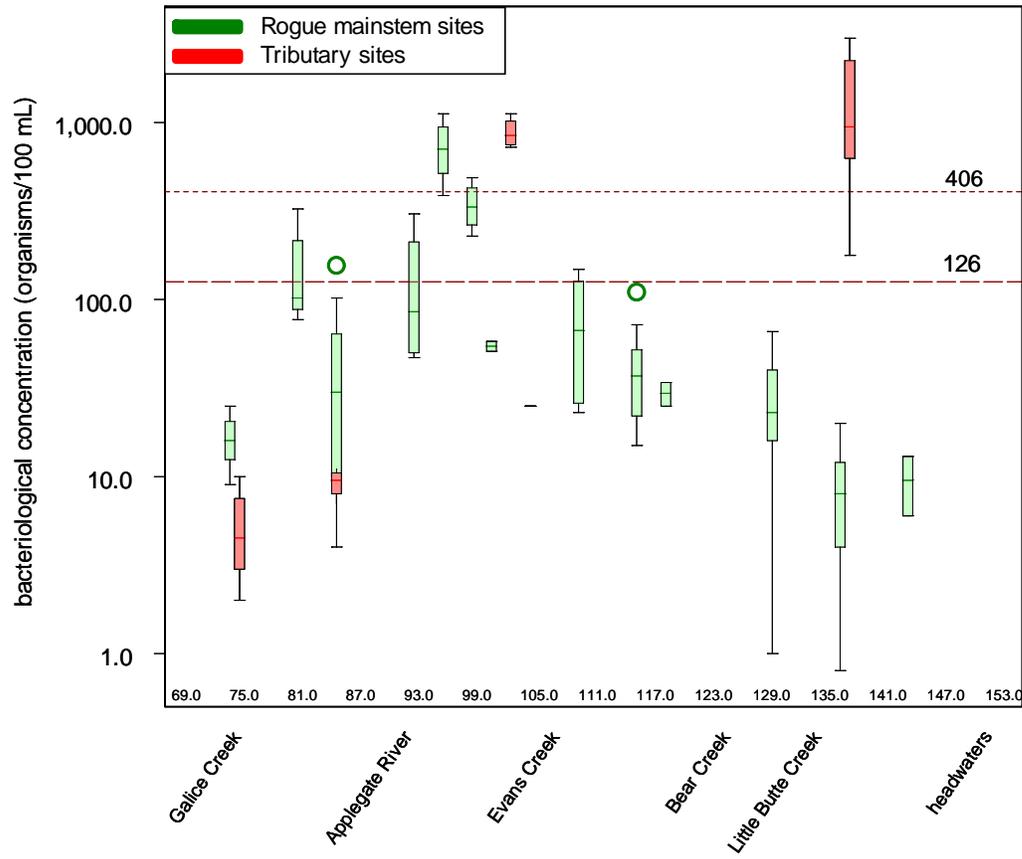
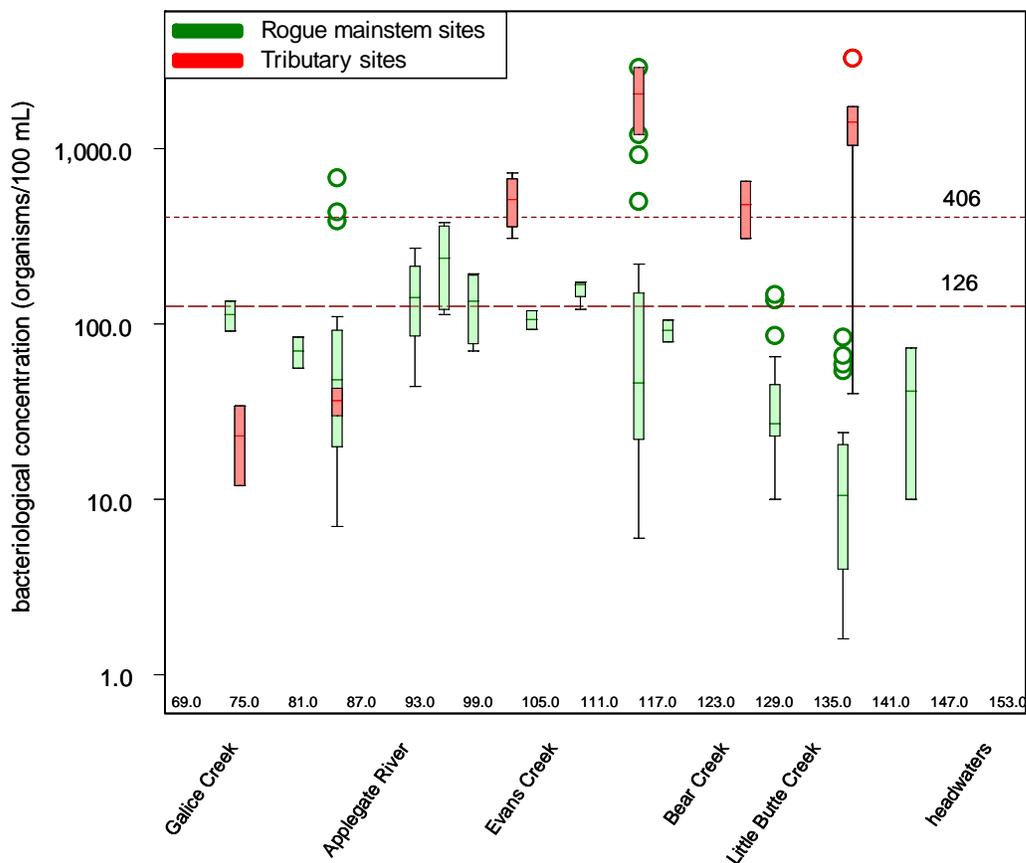


Figure 3.8. Rogue Mainstem Watersheds *E. coli* concentrations: Summer Season



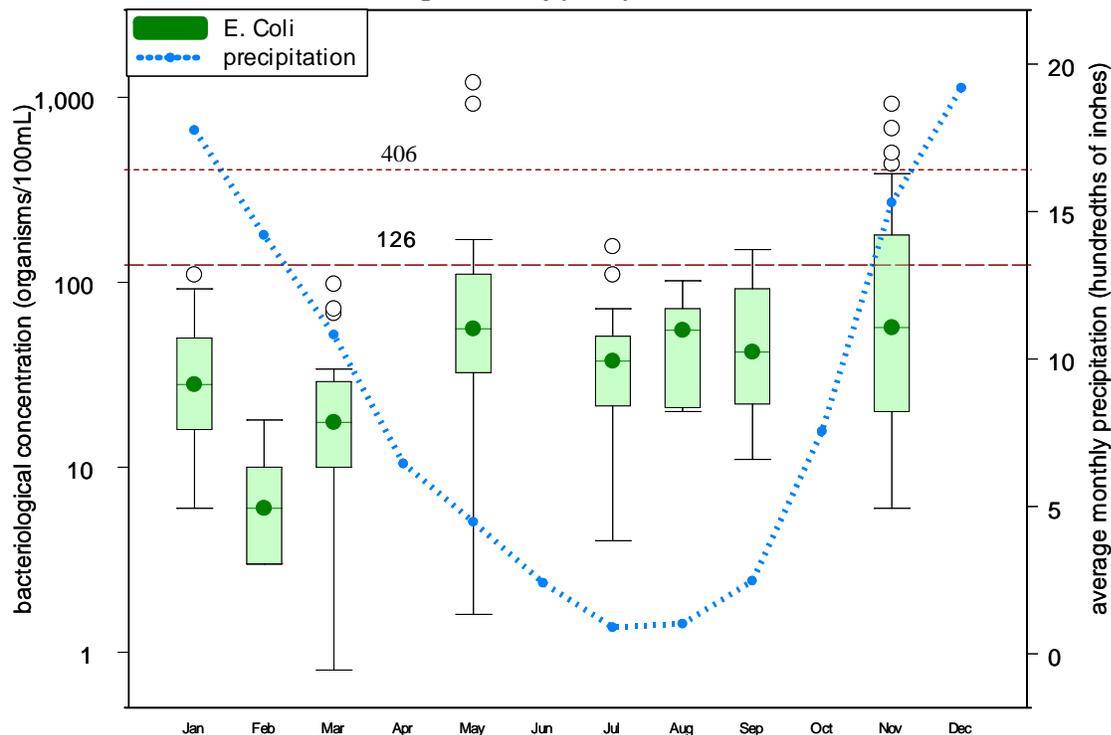
**Figure 3.9. Rogue Mainstem Watersheds *E. coli* concentrations: Fall Season**



Numerous tributaries in the Rogue Mainstem Watersheds deliver high concentrations of bacteria to the Rogue River during the summer and fall dry season. **Figures 3.8** and **3.9** show high summer and fall bacteria concentrations originating in Reese Creek (RM 139.0), and Jones Creek (RM 104.0). Other tributaries to the Rogue River with measured high summer bacteria concentrations include Little Butte Creek (RM 132.2), Evans Creeks (RM 110.7) and Bear Creek (RM 126.5). Similar conditions may exist in Little Butte, Evans Creek, Indian Creek, Reese Creek and Jones Creek and will be discussed further in this chapter.

The bacteria loads entering the Rogue Mainstem do not follow the expected nonpoint source pattern as described in **Section 3.1.5**. **Figure 3.10** shows *E. coli* concentrations sampled on the Rogue River at Robertson Bridge (#10418) and at Hwy 234 (#10421) from 1996-2004 by month and average monthly rainfall. *E. coli* concentrations are slightly elevated during the period of May-November independent of average monthly precipitation which reaches its low in September.

**Figure 3.10. Rogue Mainstem: *E. coli* Concentrations vs. Rainfall in the Vicinity of Grants Pass (RM 102.1)**



### 3.2.5 Critical Period - Seasonal Variation

**Rogue Mainstem Watersheds:** Section 303(d)(1) requires a TMDL to be “established at a level necessary to implement the applicable water quality standard with seasonal variations.” The critical period for the Rogue Mainstem Watersheds is that period of time when bacterial concentrations exceed the State of Oregon criteria for water contact recreation. Based on the 2004/2006 303(d) list (**Table 3.1**) and TMDL analysis, the Rogue River from river mile 86.4-110.7 and Reese Creek river mile 0-3.0 exceeded the applicable bacteria criteria during both defined seasons (summer and fall/winter/spring). The load duration curve method employed in this TMDL determines loads and percent reduction targets that apply year-round for all waters upstream of the point of analysis. Specific load and wasteload allocations apply to sources across the Rogue River Basin with the exception of those areas with previously developed TMDLs (See **Chapter 1**).

### 3.2.6 Existing Pollution Sources OAR 340-042-004(f), CWA §303(d)(1)

#### Point Sources

There are 12 NPDES permits for wastewater treatment facilities in the Rogue Mainstem Watersheds. There have been 11 recorded exceedances of the 406 *E. coli*/100mL criterion and no recorded exceedances of the 126 *E. coli*/100mL criterion in the last 5 years.

#### Relative Contribution of NPDES Individual Permits to Rogue River

The percent of bacteria loading capacity that could be coming from NPDES individual permit point sources under extreme conditions was estimated. Only the 7 of 12 permitted sources that are likely to discharge effluent during the summer were quantified in **Table 3.7**. The estimates assume that all NPDES permitted facilities are in compliance with their permits and are discharging at the monthly log

mean concentration of 126 *E. coli* organisms per 100 ml and their maximum summer design flow. The estimates also take the conservative assumption that every bacterium that is discharged is transported alive, i.e. there is no die-off of bacteria in the river. The receiving waters flow was restricted to the low flow duration interval (exceedance probability > 90<sup>th</sup> percentile flow) on the Rogue River at mile 102.1 (gage 14361500). Based on the 126 orgs/100mL criterion, the Loading Capacity is  $3.5 \times 10^{12}$  or less. Therefore, the combined point sources will contribute less than 3.5% of the total loading capacity under low flow conditions. The remainder of this load, or 96.5% or greater of the bacteria loading capacity can be assigned to nonpoint sources within the basin.

**Table 3.7. Estimated Potential Contributions of NPDES sources to the Loading Capacity of the Rogue River**

Name of Facility	Rogue River Mile	Summer: Dry Weather Flow in MGD <sup>2</sup>	Estimated <i>E. coli</i> Load – organisms per day	Percent of Rogue River Loading Capacity
Butte Falls	155.5 <sup>1</sup>	0.07	0.0	0.00% <sup>4</sup>
Shady Cove	143.1	0.45	2.15E+09	0.06%
City of Medford	130.5	20	9.54E+10	2.71%
Gold Hill	118.5	0.35	1.67E+09	0.05%
Rogue River	110.0	0.43	2.05E+09	0.06%
Grants Pass	100.9	4	1.91E+10	0.54%
Cave Junction	27.5 <sup>3</sup>	0.52	0.0	0.00% <sup>4</sup>
<b>Percent of Loading Capacity at 90<sup>th</sup> Percentile Flow</b>				<b>3.42%</b>

**Notes:** <sup>1</sup>The City of Butte Falls discharges into South Fork Big Butte Creek at River Mile 1.0. Big Butte Creek enters the Rogue River at River Mile 155.5

<sup>2</sup>Summer season is defined as June 1-September 30. Dry weather flow is the average dry weather design capacity

<sup>3</sup>The City of Cave Junction discharges into the Illinois River at River Mile 54.6 Illinois River enters the Rogue at River Mile 27.5.

<sup>4</sup>These facilities do not discharge during the summer months

### Confined Animal Feeding Operation (CAFO)

At the time of this writing there are 13 permitted CAFOs within the Rogue Mainstem Watersheds with two of these facilities addressed previously in the Bear Creek Watershed TMDL (DEQ 2007) (See **Chapter 1** for map). CAFO inspection reports in the Rogue Mainstem Watersheds were reviewed for the period from 1999 to 2007. Within the Rogue Mainstem Watersheds for the period of record (1999-2007), 7 of 11 CAFOs have been issued at least one notice of noncompliance (NON). Some of the NONs were issued for record keeping violations while other violations had the potential to, or resulted in, the release of bacteria to waters of the state. Exceedances were not quantified, and the actual impact of CAFOs is unknown.

### Nonpoint Sources

#### Potential Contribution of Evans Creek to the loading capacity of the Rogue River

What is the impact of Evans Creek on Rogue River bacteria levels? To determine this, the Loading Capacity of the Rogue River at the mouth of Evans Creek in July (>90<sup>th</sup> percentile flow) was calculated ( $5.3 \times 10^{12}$  organisms per day). In order to estimate how much of the bacteria loading capacity in the Rogue River at this point comes from current Evans Creek inputs, DEQ looked at average Evans Creek flows in July and bacteria concentrations at the mouth of the creek. Based on these calculations, under current conditions, Evans Creek contributes approximately 1% of the 126 *E. coli* organisms/100ml loading capacity or  $5.3 \times 10^{10}$  *E. coli* organisms per day.

DEQ *E. coli* data from 1996 to 2007 show that there were no exceedances of the bacteria water quality standard at the mouths of the Illinois (n=65) or Applegate Rivers (n=90).

### **Irrigation Districts**

There are several irrigation districts operating in the Rogue Mainstem Watersheds including Gold Hill, Eagle Point, Grants Pass Irrigation District and numerous other small ditch associations. One of the larger districts in the area, Grants Pass Irrigation District (GPID), currently serves approximately 8,000 patrons owning a total of 7,700 acres in Jackson and Josephine Counties. Savage Rapids Dam provides GPID with its primary water supply via canals in the greater Grants Pass area. The water provided by GPID is not treated and thus is not used for human consumption. Of the 8,000 patrons, about 300 own more than five acres and the remaining 7,700 own less than 5 acres. The patrons with more than five acres represent a variety of agricultural interests (e.g. wine grapes, sugar beets, fruit orchards), but some industrial interests are also included in this group (e.g. lumber mills, a golf course). Of the 7,700 patrons owning less than five acres, most use GPID water for small hayfields and/or personal vegetable gardens. Many of these patrons own less than 1/4 of an acre and use GPID water on their lawns (US Bureau of Reclamation 1995). Many GPID patrons have an alternative water source because they are served by municipal water from the city of Grants Pass, but this water is more expensive than GPID water. However, most GPID patrons, especially those with more than five acres, are outside the city of Grants Pass and do not have an alternative irrigation water source. Irrigation districts are considered nonpoint sources that influence the quantity and timing of bacteria delivery to downstream river reaches. While irrigation district operations themselves do not create fecal bacteria, the laterals and canals that are used to convey water can play a major role in transporting bacterial contamination across the landscape and into surface waters.

### **Land Use and Land Cover**

Land use and land cover were examined in the Rogue Mainstem Watersheds. The watersheds are dominated by forested areas (50.5%), followed by agricultural areas (21.0%). **Figures 3.11 and 3.12** show the primary land cover with maximum bacteria concentration data.

**Figure 3.11. Primary Land Use with Bacteria Concentration Data**

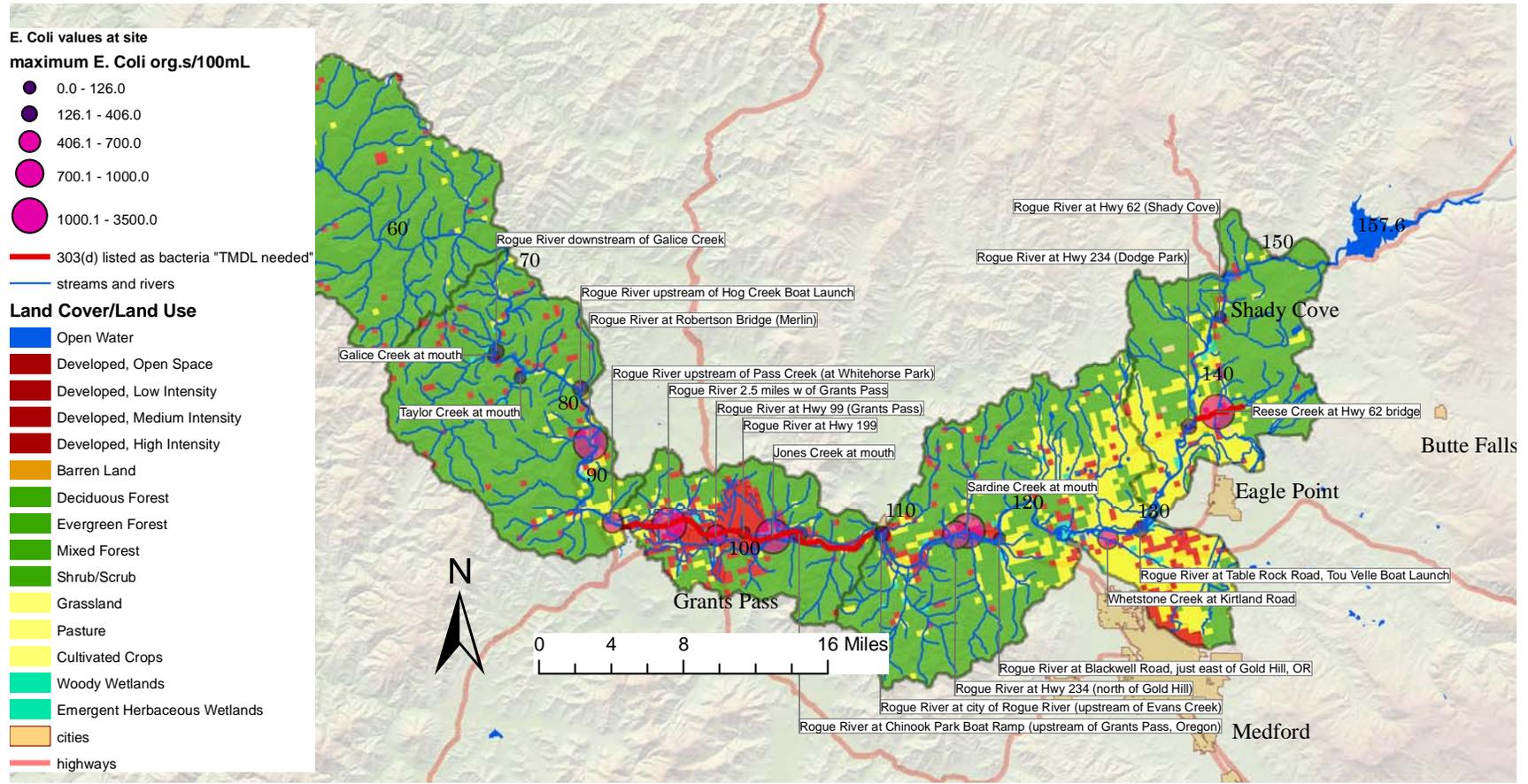
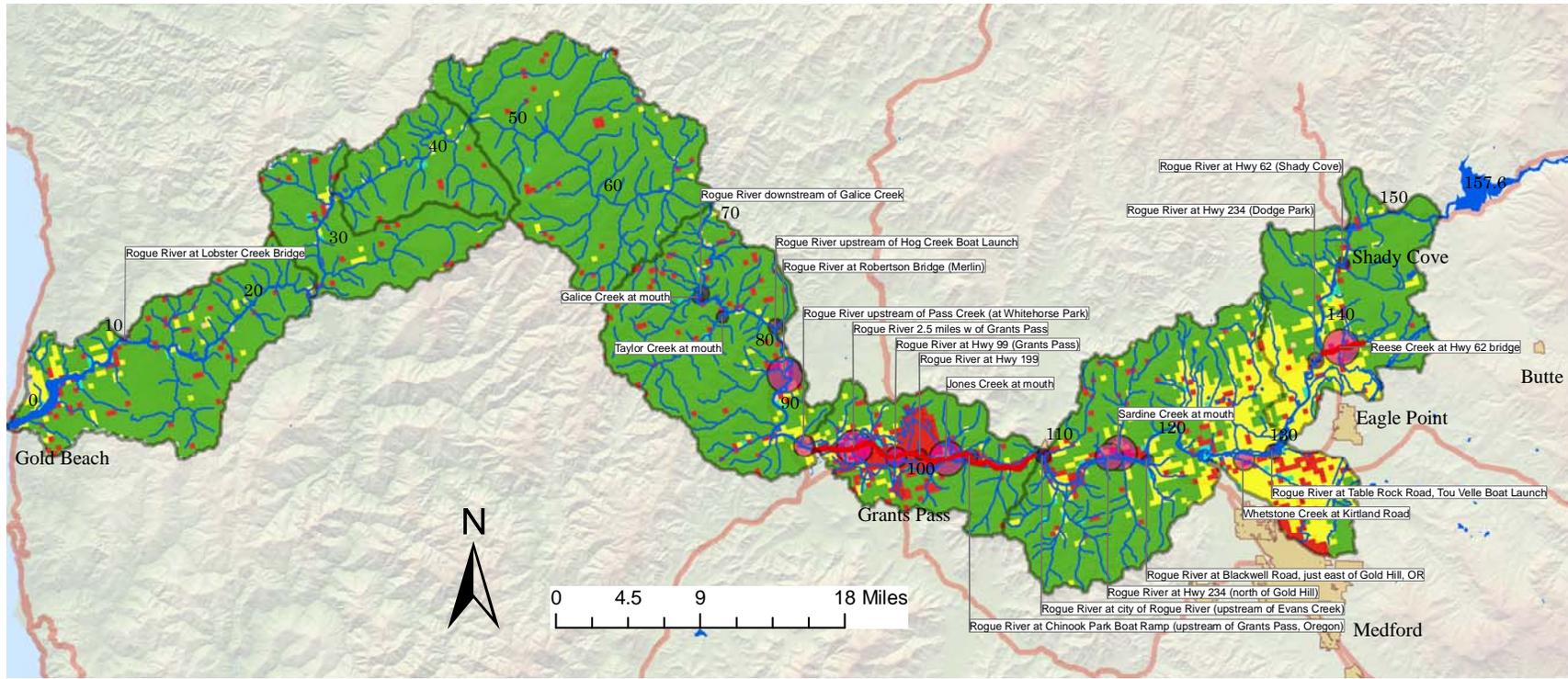


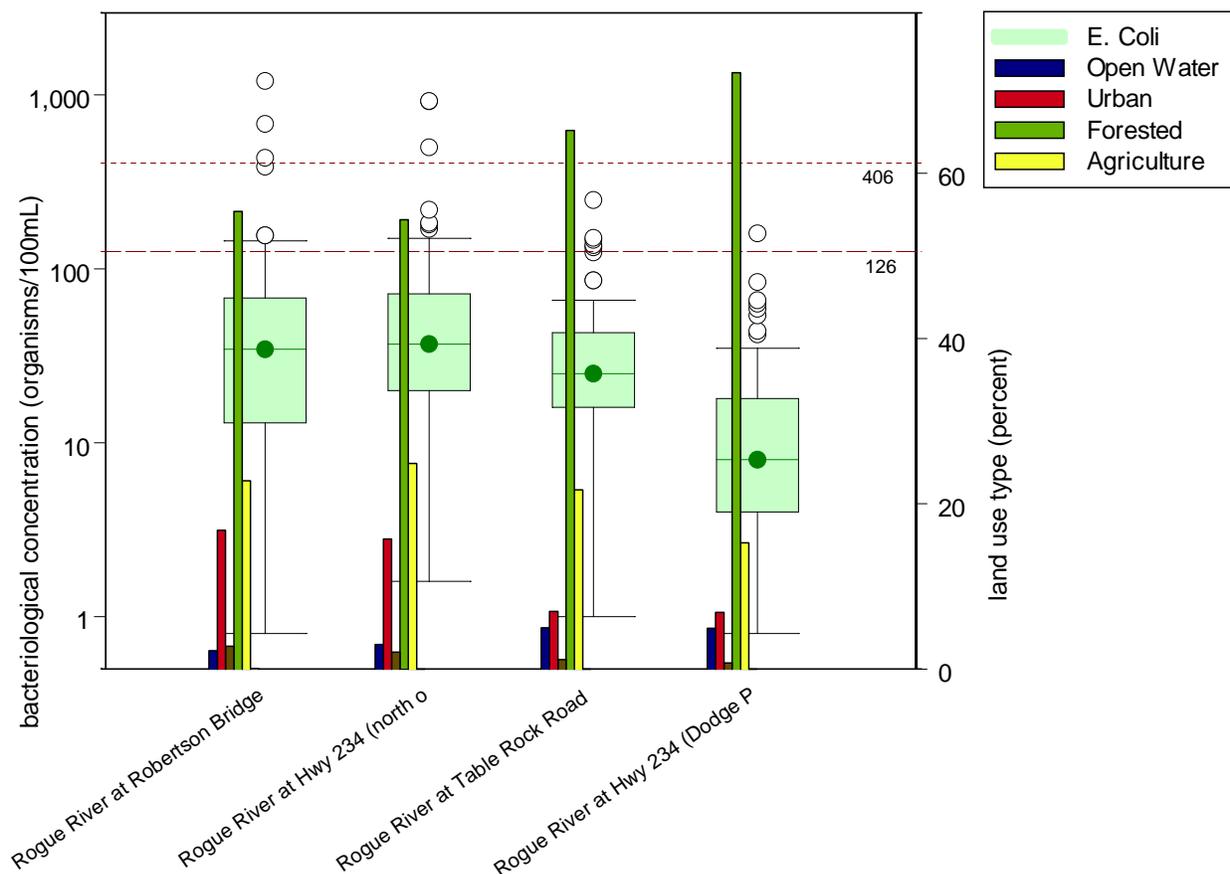
Figure 3.12. Primary Land Use with Bacteria Concentration Data Zoomed out



### Land Use and *E. coli* Concentrations

The four DEQ ambient sites along the Rogue River were examined to determine if there is a relationship between upstream land use and observed *E. coli* concentrations (Figure 3.13). The land use was determined for the entire watershed area that drains to each ambient site. The four sites are: Dodge Bridge (RM 138.4, n=81), Tou Velle Boat Launch (RM 131.2, n=83), Gold Hill at HWY 234 (RM 117.0, n=91), and Robertson Bridge (RM 86.4, n=82). The percent of forested lands out of total land use decreases in the downstream direction as bacteria concentrations generally increase. Land areas classified as agriculture and *E. coli* median concentrations both show a general increase in a downstream direction from RM 138.4 to RM 117.0 (Gold Hill at HWY 234) and then decrease slightly between RM 117.0 and RM 86.4 (Robertson Bridge). Areas classified as urban land use remain relatively constant at about 6.9% at RM 138.4 and 7.1% at RM 131.2 and increase to about 15.8% at RM 117.0 and 16.9% at RM 86.4. The largest change in *E. coli* median concentration occurs between RM 131.2 and 138.4. Within this short reach of 7.2 miles, median bacteria concentrations increase from 8.0 to 25.0 while the forested land use decreases from 72% to 65% and agricultural land use increases from 15% to 22%. Within this reach Little Butte Creek enters the Rogue River at RM 132.2 and is a significant contributor of bacteria to the Rogue River. Little Butte Creek will be discussed at length in Section 3.4. There are no NPDES individual permit discharges of bacteria in this reach between RM 131.2 and 138.4.

Figure 3.13. Rogue River *E. coli* Concentrations and Upstream Land Use



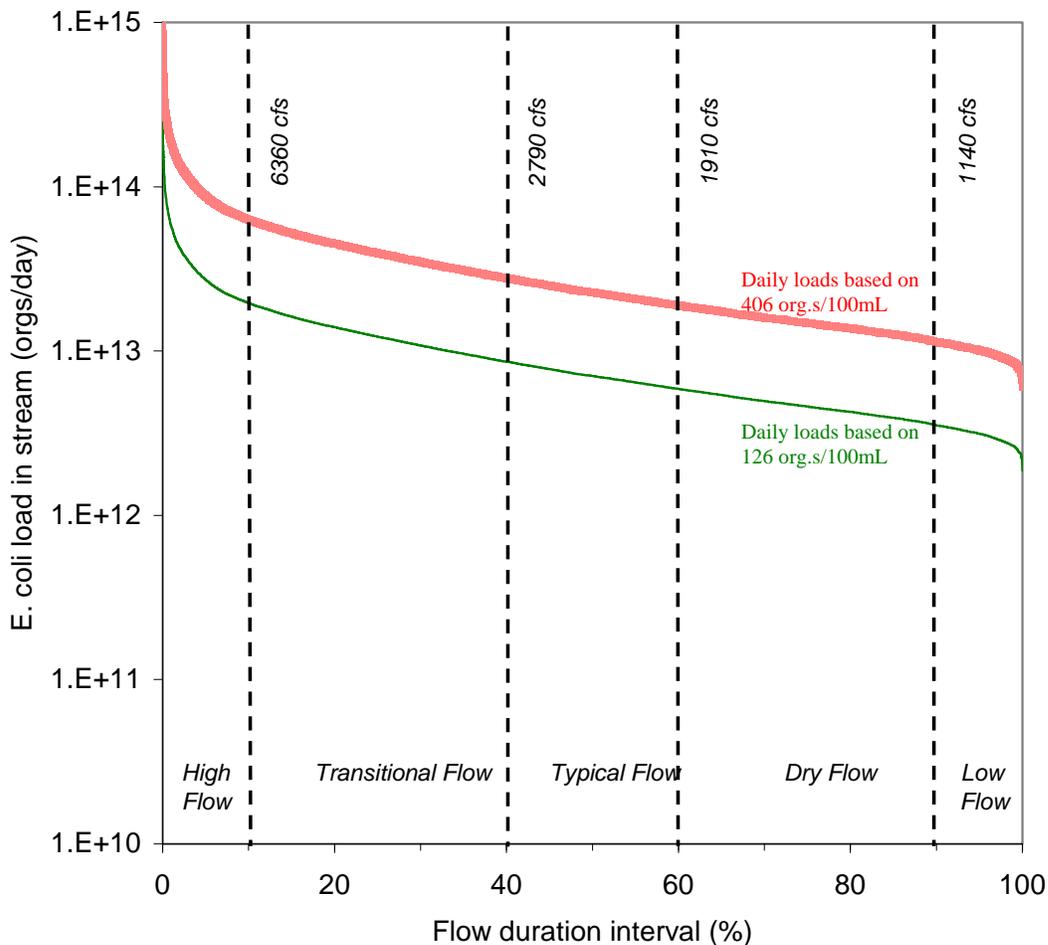
### 3.2.7 TMDL - Loading Capacities OAR 340-042-0040(4)(d), CWA §303(d)(1), 40 CFR 130.2(f)

**Loading Capacity:** This element specifies the amount or load of a fecal bacteria expressed as *E. coli* organisms per day that Rogue River can receive and still meet water quality standards.

Loading capacity for the Middle Watersheds Area was determined for the bacteria listed segment of the Rogue River at River Mile 102.1 at a gage station (14361500) operated by the US Geological Survey (USGS). A load duration curve was developed as described in **Section 3.1.6**.

River Mile 102.1 was chosen for the determination of loading capacity because a USGS gage station (14361500) provides accurate flow information and the availability of a robust data set associated with this gage. In addition, this reach is considered water quality limited for bacteria – i.e. 303(d) listed. If the bacteria water quality standard is attained at this critical location, then the water quality standard will likely be attained at all other points on the mainstem Rogue River, as most sources are upstream and dilution occurs downstream. A generalized loading capacity for each of the five flow ranges was calculated based on meeting the *E. coli* criteria at Rogue River at RM 102.1 (**Figure 3.14, Table 3.8**).

**Figure 3.14. *E. coli* Loading Capacity for Rogue River at River Mile 102.1 (USGS Gage 14361500)**



**Table 3.8. *E. coli* Loading Capacity for the Rogue River at River Mile 102.1**

River Mile 102.1	High Flow (Above 6360 cfs)	Transitional (6360 to 2790 cfs)	Typical (2790 to 1910 cfs)	Dry Flow (1910 to 1140 cfs)	Low Flow (Below 1140 cfs)
	<i>E. coli</i> Organisms per Day				
Loading Capacity (based on 126 <i>E. coli</i> organisms per 100 ml criterion)	Greater than $2.0 \times 10^{13}$	$2.0 \times 10^{13}$ to $8.6 \times 10^{12}$	$8.6 \times 10^{12}$ to $5.9 \times 10^{12}$	$5.9 \times 10^{12}$ to $3.5 \times 10^{12}$	Less than $3.5 \times 10^{12}$
Loading Capacity (based on 406 <i>E. coli</i> organisms per 100 ml criterion)	Greater than $6.3 \times 10^{13}$	$6.3 \times 10^{13}$ to $2.8 \times 10^{13}$	$2.8 \times 10^{13}$ to $1.9 \times 10^{13}$	$1.9 \times 10^{13}$ to $1.1 \times 10^{13}$	Less than $1.1 \times 10^{13}$

### 3.2.8 TMDL Allocations

#### OAR 340-042-0040(4)(G) and (H), 40 CFR 130.2(G) and (H)

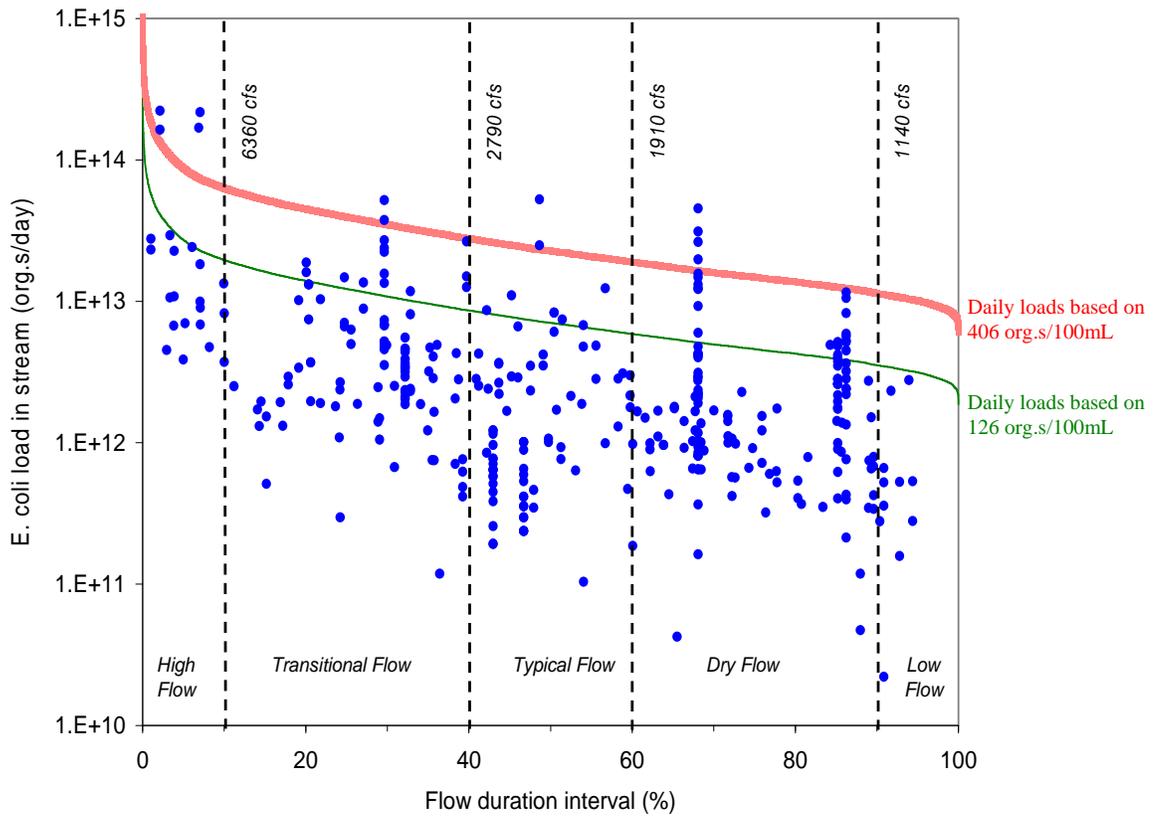
*This element divides the bacterial loading capacity between individual point and nonpoint sources and sets the load reduction targets and margins of safety that when reached will result in achieving the TMDL loading capacity.*

The flow based loading capacity curves were previously shown in **Figure 3.14**. To determine the percent reductions needed on the Rogue River, *E. coli* concentration data were analyzed from 12 mainstem sites from RM 75.8 to 131.2 from January 10, 1996 to June 04, 2007 . These data were combined with flows from RM 102.1 (Grants Pass #14361500) to create a load duration curve robust data set (n=365) (**Figure 3.15, Figure 3.16, and Table 3.9**).

**Table 3.9. Allocations and Percent *E. coli* Reduction Targets. Rogue River at River Mile 102.1**

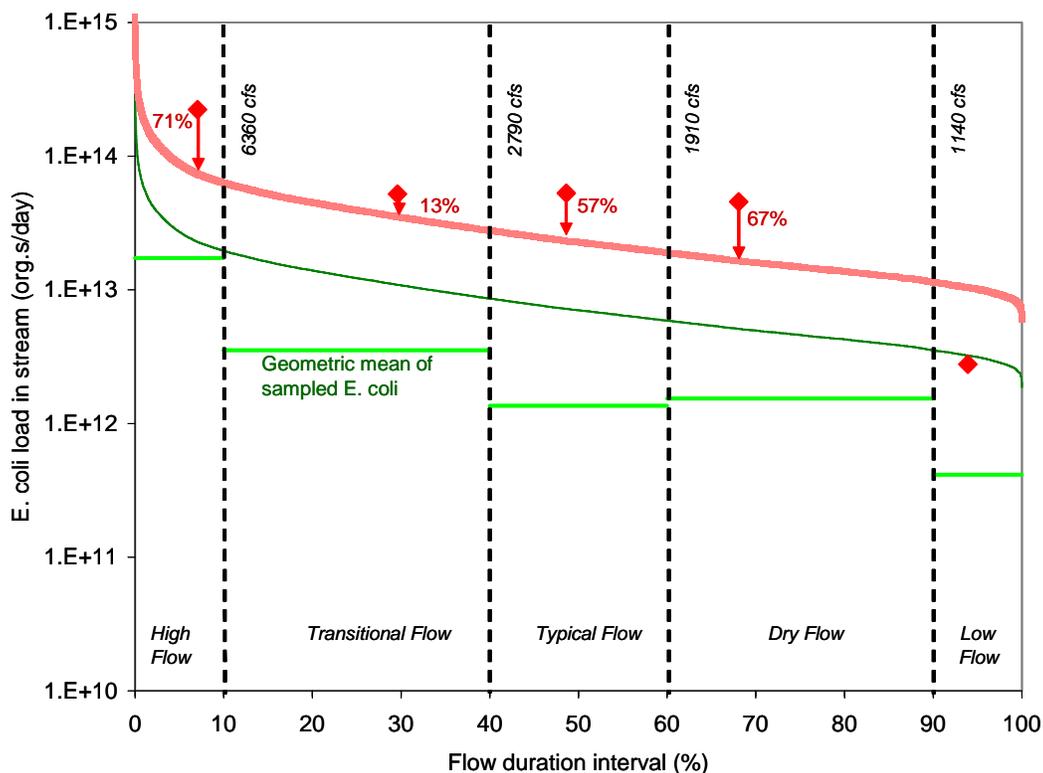
Allocations	High Flow (Above 6360 cfs)	Transitional (6360 to 2790 cfs)	Typical (2790 to 1910 cfs)	Dry Flow (1910 to 1140 cfs)	Low Flow (Below 1140 cfs)
	<i>E. coli</i> Organisms per Day				
Allowable Loading Capacity organisms per day (based on 126 <i>E. coli</i> per 100 ml criterion)	2.0x10 <sup>13</sup>	1.4x10 <sup>13</sup>	7.2x10 <sup>12</sup>	4.7x10 <sup>12</sup>	3.5x10 <sup>12</sup>
Current Loading organisms per day (log mean of <i>E. coli</i> loads)	1.7x10 <sup>13</sup>	3.5x10 <sup>12</sup>	1.4x10 <sup>12</sup>	1.5x10 <sup>12</sup>	4.1x10 <sup>11</sup>
Percent Reduction to meet 126 <i>E. coli</i> per 100 ml criterion	0%	0%	0%	0%	0%
Allowable Loading Capacity organisms per day (based on 406 <i>E. coli</i> per 100 ml criterion)	6.3 x10 <sup>13</sup>	4.5 x10 <sup>13</sup>	2.3 x10 <sup>13</sup>	1.5 x10 <sup>13</sup>	1.1 x10 <sup>13</sup>
Current Loading organisms per day (maximum of <i>E. coli</i> loads)	2.2 x10 <sup>14</sup>	5.2 x10 <sup>13</sup>	5.3 x10 <sup>13</sup>	4.5 x10 <sup>13</sup>	2.8 x10 <sup>12</sup>
Percent Reduction to meet 406 <i>E. coli</i> per 100 ml	71%	13%	57%	67%	0%

**Figure 3.15. Loading Capacity and Loading Data for the Rogue River RM 102.1**



**Note:** The thin green line represents the *E. coli* loading capacity of 126 *E. coli*/100 mL. The wide red line represents the *E. coli* loading capacity of 406 *E. coli*/100 mL.

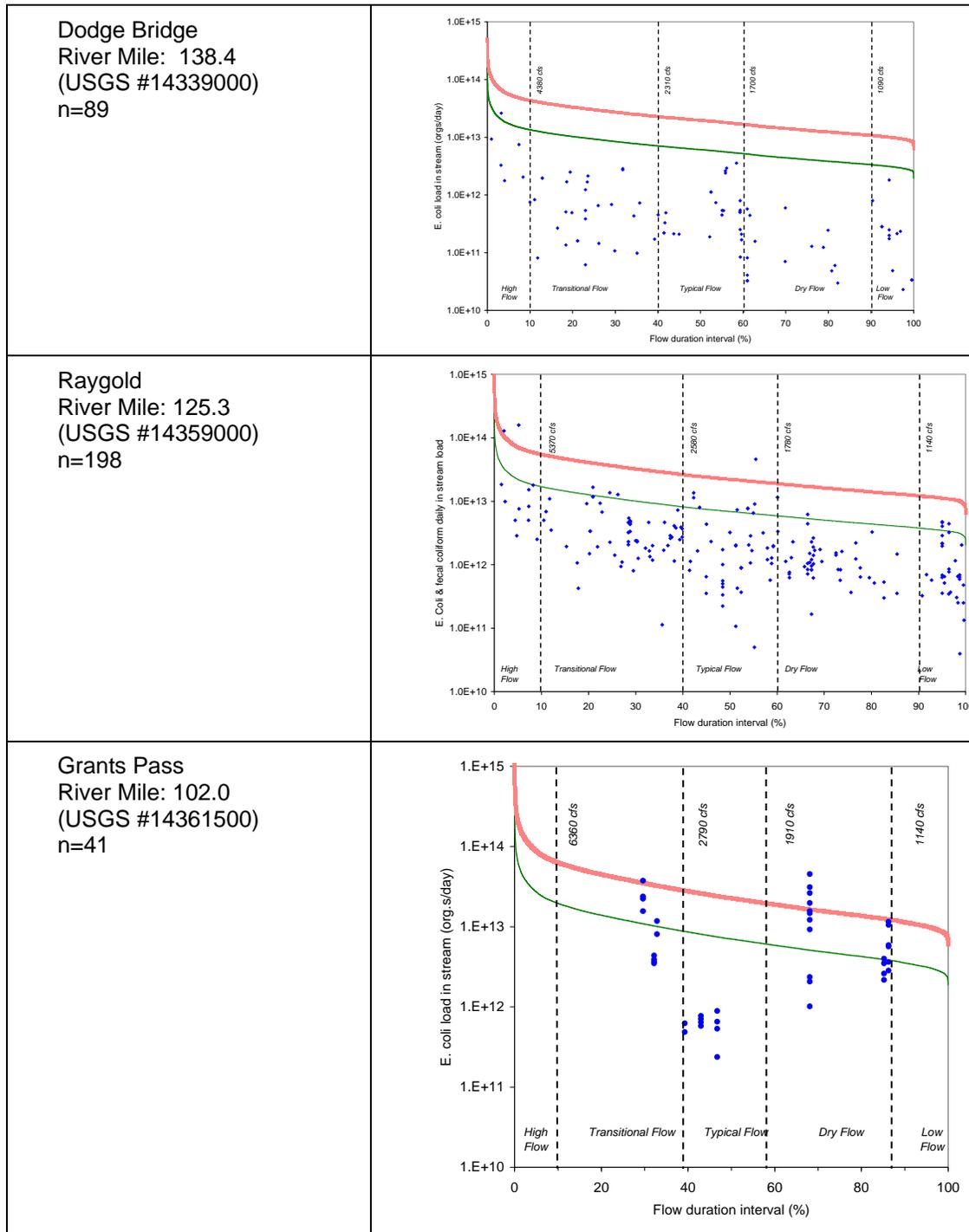
**Figure 3.16. Percent reductions needed to meet the water quality standard at RM 102.1**

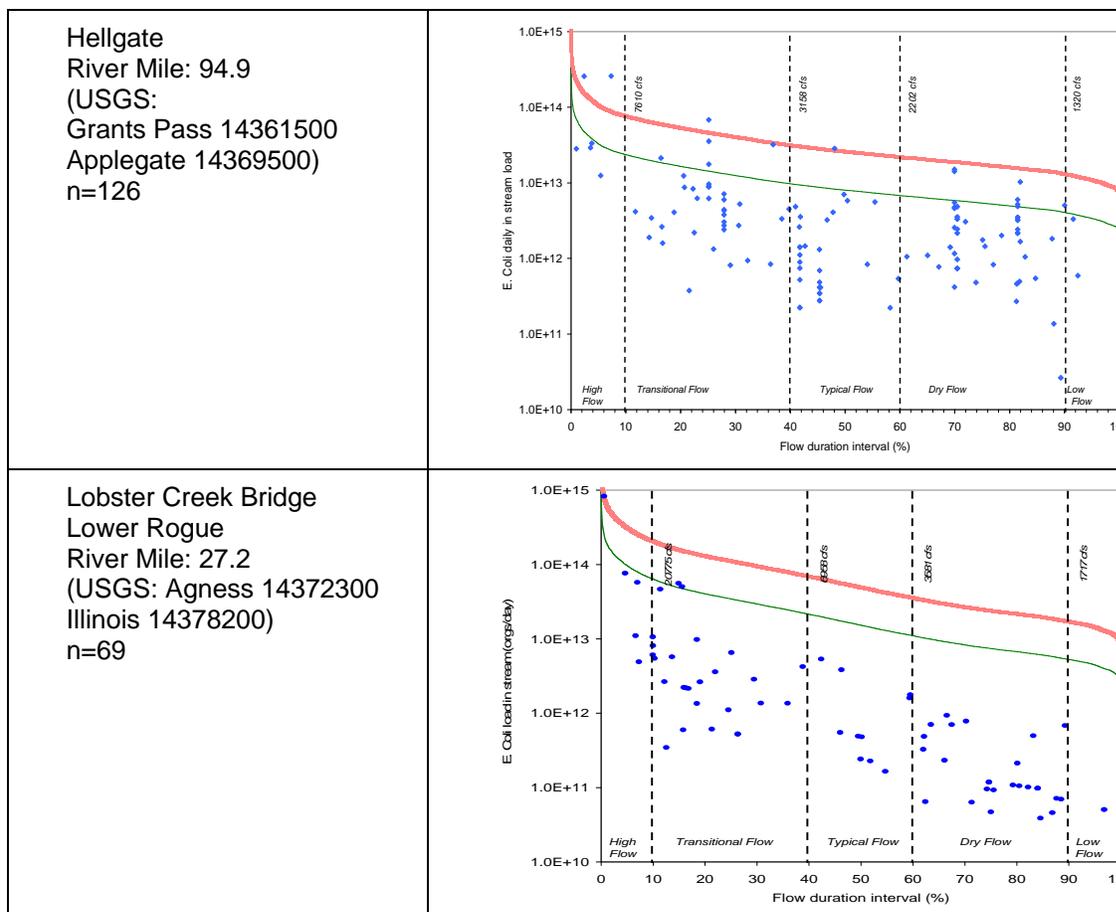


**Note:** The green lines represent the geometric means of sampled *E. coli* values expressed as loads within the flow interval. The red diamonds represent the maximum sampled *E. coli* value expressed as a load within the flow interval.

For informational purposes, load duration curves were created for five additional flow gage sites along the Rogue Mainstem. In **Figure 3.17**, the load duration curves are arranged from upstream to downstream for comparison. This highlights areas on the Rogue River where water quality exceedances occurred and during which flow interval. As described in **Section 3.1.6**, bacteria water quality exceedances that occur during low flows indicate irrigation water delivery and return. Note the lack of bacterial exceedances at Dodge Bridge (RM 138.4), and at the confluence of the Rogue and Illinois Rivers (RM 27.2).

**Figure 3.17. Load Duration Curves for the Rogue River**





In the Rogue Mainstem Watersheds, seasonal load allocations were calculated, as described in **Section 3.1**, at several sampling stations along the Rogue River mainstem and at the tributary Reese Creek, where no flow data were available (**Tables 3.10 and 3.11**).

**Table 3.10. Percent Reduction Targets by Season, Rogue Mainstem Watersheds RM 86.4-138**

Station name	Season and Station ID	Percent reduction to meet 126 criterion	Percent reduction to meet 406 criterion
Robertson Bridge (RM 86.4)	Summer* 10418	0	0
Gold Hill at HWY 234 (RM 117.0)	Summer* 10421	0	0
Tou Velle Boat Launch (RM 131.2)	Summer* 10031	0	0
Dodge Bridge (RM 138)	Summer* 10423	0	0
Robertson Bridge (RM 86.4)	Fall/Winter/Spring** 10418	0	<b>66</b>
Gold Hill at HWY 234 (RM 117.0)	Fall/Winter/Spring ** 10421	0	<b>56</b>
Tou Velle Boat Launch (RM 131.2)	Fall/Winter/Spring ** 10031	0	0
Dodge Bridge (RM 138)	Fall/Winter/Spring ** 10423	0	0

\*Summer season = June 1 – Sept 30

\*\* Fall/Winter/Spring season = Oct 1 – May 31

**Table 3.11. Percent reduction targets – Reese Creek at Mouth**

Station name	Season and Station ID	Percent reduction to meet 126 criterion	Percent reduction to meet 406 criterion
Reese Creek at HWY 62 bridge (RM 0.5)	Summer* 23765	88	88

\*Summer season = June 1 – Sept 30

### 3.2.9 Wasteload Allocations: Point Sources OAR 340-042-0040(4)(g), 40 CFR 130.2(g)

*This element sets the waste load allocations for all point source discharges regulated under the NPDES permit program.*

The following is a discussion of all permitted point sources in the Rogue Mainstem Watersheds with the potential to discharge bacteria to waters of the state and their associated waste load allocations (WLA).

#### Individual NPDES Discharge Permits

Agency with oversight: DEQ

Wasteload allocations are in terms of concentration limits for discharges. In general the allocations require effluent limits equal to the water quality criteria at the end of the discharge pipe (**Table 3.12**).

**Table 3.12. Wasteload Allocations for Wastewater Treatment Plants (WWTP) in the Rogue River Basin**

Name of Facility	Rogue River Mile	Summer: Dry Weather Flow in MGD <sup>2</sup>	Wasteload Allocations	
			30-day Log Mean Limit <i>E. coli</i> /100ml	Instantaneous Limit <i>E. coli</i> /100ml
Butte Falls <sup>4</sup>	155.5 <sup>1</sup>	0.07	126	406
Shady Cove	143.1	0.45	126	406
City of Medford	130.5	20	126	406
Gold Hill	118.5	0.35	126	406
Rogue River	110.0	0.43	126	406
Grants Pass	100.9	4	126	406
Cave Junction <sup>4</sup>	27.5 <sup>3</sup>	0.52	126	406

**Notes:** <sup>1</sup>The City of Butte Falls discharges into South Fork Big Butte Creek at River Mile 1.0. Big Butte Creek enters the Rogue at River Mile 155.5

<sup>2</sup>Summer season is defined as June 1-September 30. Dry weather flow is the average dry weather design capacity

<sup>3</sup>The City of Cave Junction discharges into the Illinois River at River Mile 54.6. Illinois River enters the Rogue at River Mile 27.5.

<sup>4</sup>These facilities do not discharge during the summer months

The 5 additional individual NPDES discharge permitted sites that are not likely to discharge effluent during the summer are listed below:

- **Riviera Mobile Home Park** - Discharges to Rogue River at river mile 95.0 from November 1 – April 30. Privately owned sewage treatment plant with an average design flow of 0.03 MGD. No summer discharge allowed. Required to meet a log mean of 126 *E. coli* / 100 ml in 30 days, 406 *E. coli* / 100 ml daily maximum standards.
- **Country View Mobile Home Park** - Discharges to Cusik Creek, a tributary of Rogue River at river mile 147.7 from November 1- April 30. Private Sewage Treatment Plant with an average

design flow of 0.009 MGD. No summer discharge allowed. Required to meet a log mean of 126 *E. coli* / 100 ml in 30 days, 406 *E. coli* / 100 ml daily maximum standards.

- **Fleming Middle School** – Discharges to Harris Creek at river mile 2.8 from November 1- April 30. Small sewage treatment plant with an average design flow of 0.02 MGD. No summer discharge allowed. Required to meet a log mean of 126 *E. coli* / 100 ml in 30 days, 406 *E. coli* / 100 ml daily maximum standards.
- **All Weather Wood** – Stormwater discharges to Rogue River at river mile 130.5. Bacteria not required to be monitored but unlikely present in stormwater.
- **Cascade Wood Products** – Stormwater discharges into Military Slough at river mile 1.6. Military Slough discharges into Rogue River at river mile 133. Bacteria not required to be monitored but unlikely present in stormwater.

### Onsite Systems

Management Agency: DEQ

In the Rogue River Basin within Jackson and Curry Counties the on-site program is managed by the respective County, and within Josephine County the program is managed by DEQ. Failing and/or poorly situated on-site sewage systems can produce significant loads of *E. coli*. There are regulatory programs in place at DEQ to insure on-site systems do not cause or contribute to water quality violations. On-site systems are designed to produce a zero loads. The waste load allocation for all on-site systems is 0.0 *E. coli* organisms per 100 ml.

### Confined Animal Feeding Operations

Management Agency: Oregon Department of Agriculture

CAFOs are managed in the State of Oregon to ensure no discharge of fecal bacteria under normal conditions. Discharge is allowed under conditions of an extreme rainfall event, defined in the permit as greater than the 25-year, 24-hour rainfall. Because the TMDL does not address extreme rainfall event (i.e. the 25-year, 24-hour rainfall), the CAFOs in the Rogue River Basin are each allocated zero load.

## 3.2.10 Load Allocations: Nonpoint Sources

### ORAR 340-042-0040(4)(h), 40 CFR 130.2(h)

This element determines the portion of the receiving water's loading capacity that is allocated to existing nonpoint sources of pollution. The criteria that apply to these areas are a log mean of 126 *E. coli* / 100 ml in 30 days and 406 *E. coli* / 100 ml as a daily maximum. The surrogate measure is the percent reduction target.

Because management agencies are generally designated by land use, the following is a discussion of bacteria sources by land use also naming the management agency with land use authority. See the Water Quality Management Plan (**Chapter 4**) for more information and details.

### Forest Managed Lands

Management Agency: ODF, BLM, USFS

The Oregon Department of Forestry (ODF) is the Designated Management Agency (DMA), by statute, for water quality protection from nonpoint source discharges or pollutants resulting from forest operations on non-federal forestlands in the Rogue River Basin, as well as statewide. Water protection rules are applied per OAR 629-635-0000 through 629-660-0060. Forest operators conducting operations in accordance with the Forest Practices Act (FPA) are considered to be in compliance with water quality standards.

In July 2003, the Bureau of Land Management (BLM) signed a memorandum of agreement (MOA) with DEQ establishing a process by which the BLM and DEQ will help ensure compliance with State and

Federal point and non-point source rules and regulations requirements on BLM lands. This agreement recognizes the BLM as the DMA on BLM-administered lands in Oregon. The agreement, which expired in 2007, was extended by mutual consent of the agencies until December 31, 2008.

Pursuant to the MOA, as resources allow, BLM will coordinate with DEQ to develop Water Quality Restoration Plans (WQRPs) for BLM-administered lands and will revise or adapt WQRPs to be consistent with and applicable to the final TMDL and associated Water Quality Management Plan (WQMP) (the TMDL subbasin implementation strategy). The WQRP will be the TMDL implementation plan for BLM-administered lands.

BLM will conduct management activities on BLM administered lands consistent with WQRPs and provide updates and reports on restoration progress according to DEQ's implementation schedule. Where necessary and appropriate, WQRPs propose a set of actions and timeline for achieving nonpoint source load allocations and meeting water quality standards. In the case of *E. coli*, research in other Oregon watersheds indicates that the management of federal forest lands does not typically contribute to elevated levels of *E. coli* that are the basis for the listings.

### **Agricultural Lands**

Management Agency: Oregon Department of Agriculture

The Rogue River Basin is managed under two Agricultural Water Quality Management Plans. Areas within Josephine and Jackson Counties are managed under the *Inland Rogue Agricultural Water Quality Management Area Plan*. Those areas downstream of the Josephine County border will operate under the conditions of the *Curry County Agricultural Water Quality Management*<sup>6</sup>. The *Inland Rogue Agricultural Water Quality Management Area Plan* was revised in 2008 to include management actions to address sources of fecal bacteria. The purpose of this Area Plan is to identify strategies to reduce water pollution from agricultural lands through a combination of educational programs, suggested land treatments, management activities, and monitoring. ODA has enforcement authority for the prevention and control of water pollution from agricultural activities under administrative rules for Rogue River Basin and Oregon Administrative Rules (OAR) 603-090-0120 through 603-090-0180.

### **Irrigation Districts**

Management Agency: Eagle Point Irrigation District, Rogue River Valley Irrigation District, Medford Irrigation District, Gold Hill Irrigation District, Grants Pass Irrigation District, other Irrigation Districts, and Ditch Ditch Associations where appropriate in the Rogue River Basin.

The irrigation districts will be required to develop implementation plans that include a description of operations and maintenance practices to limit bacterial inputs into the canals. Districts may contact users directly or in conjunction with Soil and Water Conservation Districts (SWCDs) to inform irrigation users on manure management and practices to keep fecal organisms out of the irrigation system and out of surface waters.

### **Rural Residential and Urban Lands**

Management Agency: Curry, Jackson, and Josephine Counties and the Cities of Shady Cove, Butte Falls, Eagle Point, Gold Hill, Rogue River, Cave Junction, Grants Pass, and Gold Beach

The identified Cities and Counties will be required to submit a TMDL implementation plan within 18 months of the issuance of the TMDL as per OAR 340-042-0083(3) with detailed plans of how the jurisdictions will meet the TMDL.

### **State Lands**

Management Agency: Oregon Department of State Lands (DSL) and Oregon Parks and Recreation Department (PRD).

DSL holds public owned lands in trust and manages these lands in the public's best interests. DSL administers the state's removal-fill permits and is responsible for leasing range and agricultural land and waterways for a variety of business activities. PRD is responsible for land stewardship, overseeing

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<sup>6</sup> Agricultural Water Quality Management Area Plan are located here:  
[http://oregon.gov/ODA/NRD/water\\_agplans.shtml](http://oregon.gov/ODA/NRD/water_agplans.shtml)

Oregon scenic waterways and several permit programs. As with other state agencies that have been identified as DMAs, DSL and PRD is required to submit an implementation plan but may work with DEQ to develop a statewide implementation plan. Plans must be submitted to DEQ within 18 months of the issuance of the TMDLs.

### **3.2.11 Future Sources**

#### **OAR 340-042-0040(4)(k)**

Future permitted sources may discharge effluent containing fecal bacteria at concentrations in compliance with water quality criteria (log mean of 126 *E. coli* / 100 ml in 30 days and 406 *E. coli* / 100 ml daily maximum).

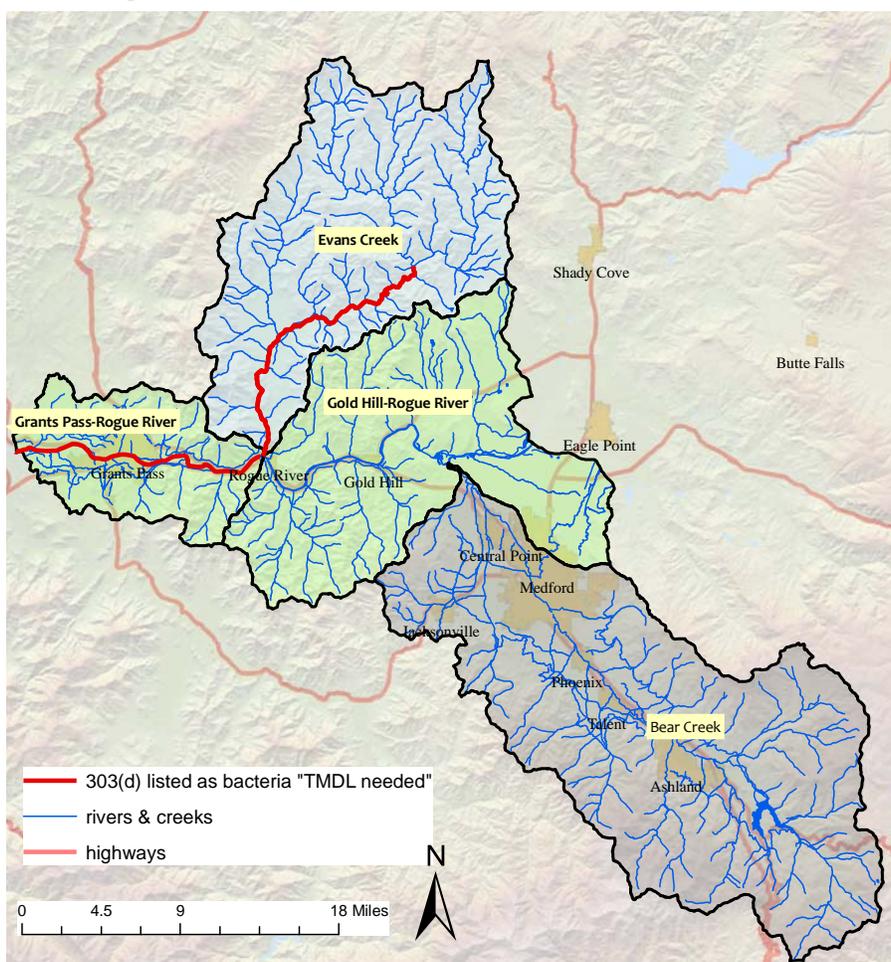
### **3.3 MIDDLE ROGUE RIVER SUBBASIN**

#### **3.3.1 Watershed Description**

The Middle Rogue River Subbasin (HUC 17100308) was examined in this analysis and consists of the following 5<sup>th</sup> field watersheds; Evans Creek, Grants Pass-Rogue River, Gold Hill-Rogue River, and Bear Creek (**Figure 3.18**). Within this area, Grants Pass-Rogue River and Gold Hill-Rogue River are addressed in Section 1 under Rogue Mainstem Watersheds, and Bear Creek has a TMDL in place to address bacteria (DEQ 2007). Evans Creek is the 5<sup>th</sup> field watershed in the Middle Rogue River Subbasin with 303(d) exceedances for bacteria that is the focus of this section.



**Figure 3.18. Middle Rogue River Subbasin**



### 3.3.2 Waterbodies Listed for Bacteria

303(d) listed streams are shown on **Figure 3.19**.

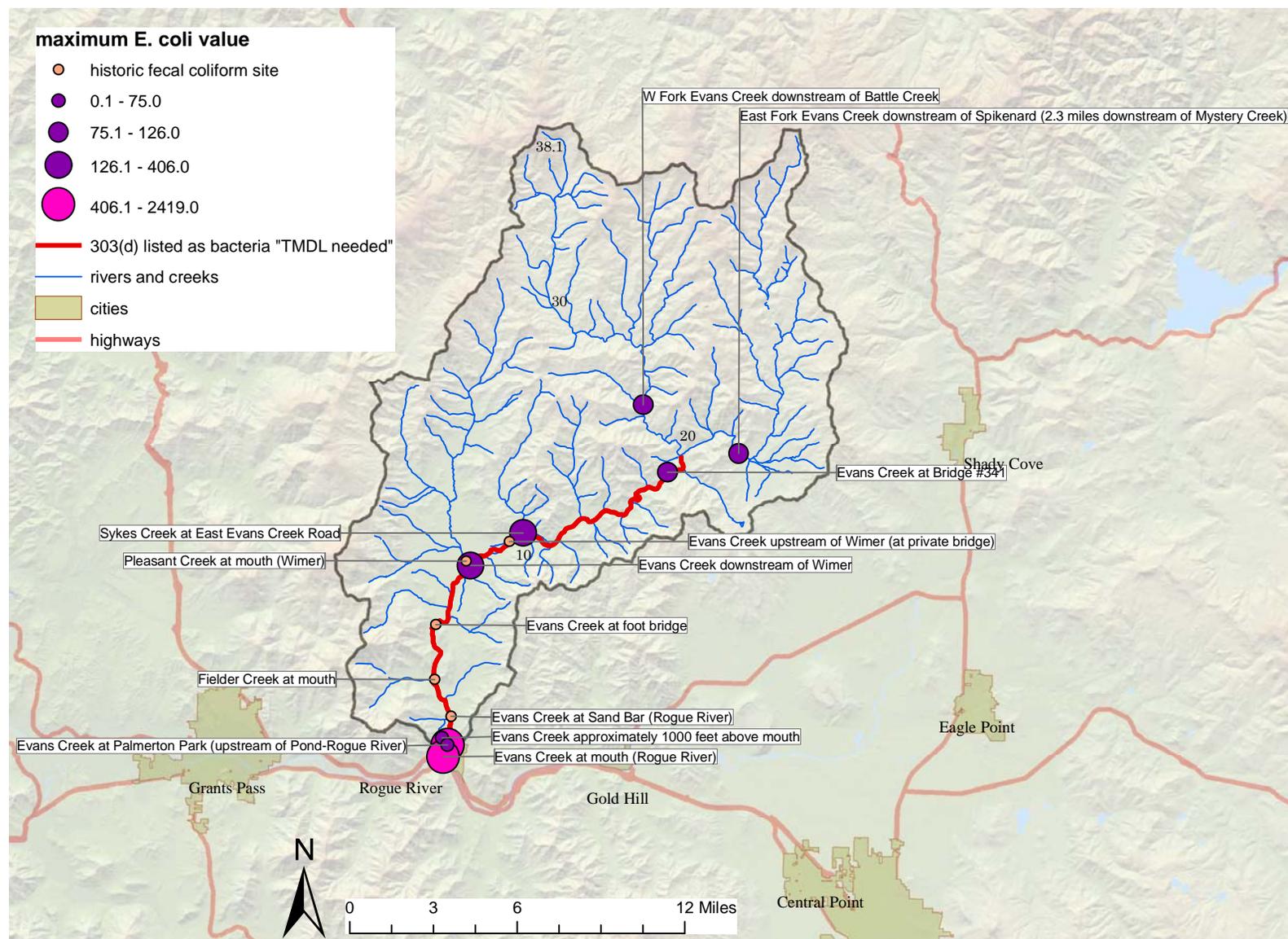
**Note:** **Figures 3.18 & 3.19** and **Table 3.3** do not include bacteria listed waters in the Bear Creek Watershed.

### 3.3.3 Current Conditions: Evans Creek Bacteria Analysis

#### Sampling Sites

*E. coli* data for 9 sites within the Evans Creek Watershed were examined from the period of 1998-2004 (number of data points:  $n=97$ ). There were 6 sites on the Evans Creek mainstem, and one site each were sampled on the East and West Forks of Evans Creek (**Figure 3.19** and **Table 3.1**). There was 1 site sampled for *E. coli* at the mouth of Sykes Creek, and two other tributaries were sampled for fecal coliforms (Pleasant and Fielder Creeks). **Figure 3.19** shows the bacteria sample sites as well as maximum concentration of bacteria at each site for the data set. There were two stations at the mouth of Evans Creek that exceeded the maximum *E. coli* concentration standard (highlighted in pink). Further upstream, one tributary station exceeded the log mean *E. coli* concentration standard. The upstream portion of the watershed is heavily forested, although urban (road) and agricultural impacts may accumulate downstream of Wimer.

**Figure 3.19. Sampling Sites and Maximum *E. coli* Concentrations**



**Table 3.13. *E. coli* data for the Evans Creek Watershed – all seasons combined**

Station ID	River Mile	Station Description	Log mean <i>E. coli</i>	Maximum <i>E. coli</i>	Number of samples
11372	0	Evans Creek at mouth (Rogue River)	127.9	1553.0	16
11461	0.5	Evans Creek at Palmerton Park (upstream of Pond-Rogue River)	85.8	2419.0	16
31977	0.6	Evans Creek approximately 1000 feet above mouth	75.0	75.0	1
31714	0.65	Evans Creek at Palmerton Park (upstream of pond-rushing ditch)	64.0	64.0	1
11373	8.2	Evans Creek downstream of Wimer	46.5	275.0	16
17034	10.5	Sykes Creek at East Evans Creek Road	220.0	220.0	1
11466	18	Evans Creek at Bridge #341	13.4	93.0	15
30190	19.1	W Fork Evans Creek downstream of Battle Creek	4.1	109.0	15
30191	22	East Fork Evans Creek downstream of Spikenard (2.3 miles downstream of Mystery Creek)	17.9	96.0	15

**Notes:** Tan indicates tributary inflows to Evans Creek mainstem. Green shading indicates exceedance of the *E. coli* criteria.

### 3.3.4 Seasonal Variation

An intensive *E. coli* survey was conducted in 2004. Five stations were sampled at least 4 times during each season that year (Table 3.14). This 2004 data is used for the assessment of seasonal variability presented here. The 303(d) list defines the seasons as summer from June 1 – September 30 and fall/winter/spring from October 1 – May 31. For this analysis, seasons were defined every three months. Spring was March 1 – May 31, summer was June 1 – August 31, fall was September 1 – November 30, and winter was December 1 – February 28. The sample results were plotted by river mile for each season (Figures 3.20-3.22).

**Table 3.14. Seasonal *E. coli* Samples on Evans Creek**

Station ID	River Mile	Station Name	Number of samples	winter	spring	summer	fall
11372	0	Evans Creek at mouth (Rogue River)	16	1	5	5	5
11461	0.5	Evans Creek at Palmerton Park (upstream of Pond-Rogue River)	16	1	5	6	4
11373	8.2	Evans Creek downstream of Wimer	16	1	5	6	4
11466	18	Evans Creek at Bridge #341	15	1	5	5	4
30191	22	East Fork Evans Creek downstream of Spikenard (2.3 miles downstream of Mystery Creek)	15	1	5	5	4

**Spring:**

During the spring season (**Figure 3.20**), defined by the analysis of available data between April 2 – April 28 2004 ( $n = 25$ ), median *E. coli* concentrations showed a slight increasing trend in the downstream direction. However all samples were below the 126 *E. coli*/100mL criterion.

**Summer:**

The summer season (**Figure 3.21**), defined by the analysis of available data between July 8 – 29, 2004 ( $n = 27$ ), median *E. coli* concentrations showed an increasing trend in the downstream direction exceeding the water quality criteria at the Downstream of Wimer site (RM 8.2). The lower 2 sites Evans Creek at mouth and Evans Creek at Palmerston Park exceed not only the 126 *E. coli* / 100 ml criterion but the 406 *E. coli* / 100 ml criterion as well.

**Fall:**

During the fall season (**Figure 3.22**), defined by the analysis of available data between November 2 through December 1, 2004 ( $n = 27$ ), median *E. coli* concentrations followed a pattern very similar to that seen in the spring with a slight increasing trend in the downstream direction. Median concentrations during both the fall and spring at Evans Creek Bridge #341 (RM 18) are slightly lower than the site 5 miles above at East Fork Evans Creek downstream of Spikenard (RM 22). Tributary dilution is most likely occurring in this reach of the creek.

**Figure 3.20. Spring Evans Creek *E. coli* data**

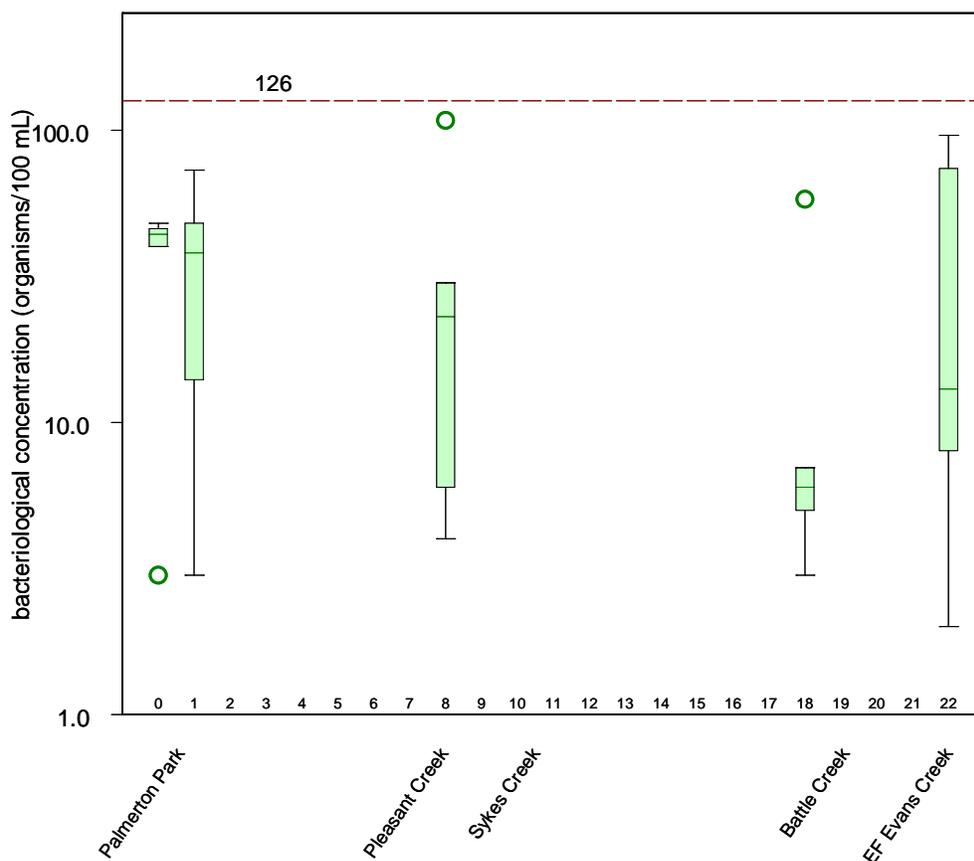


Figure 3.21. Summer Evans Creek *E. coli* data

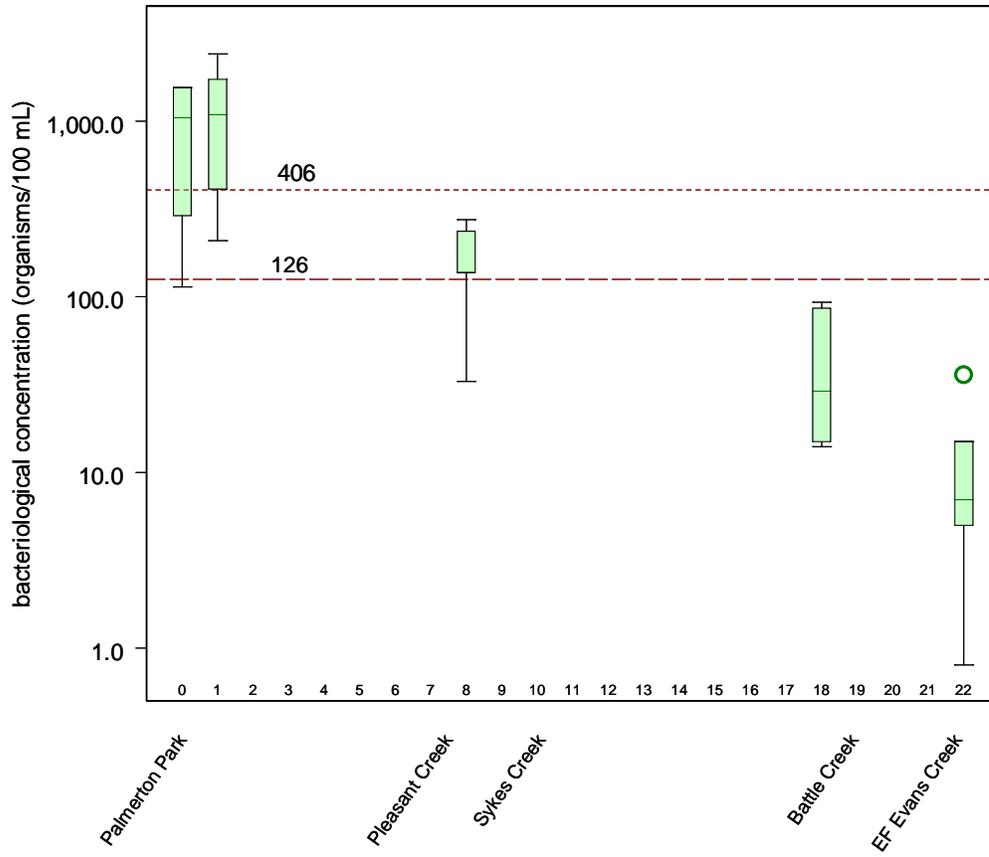
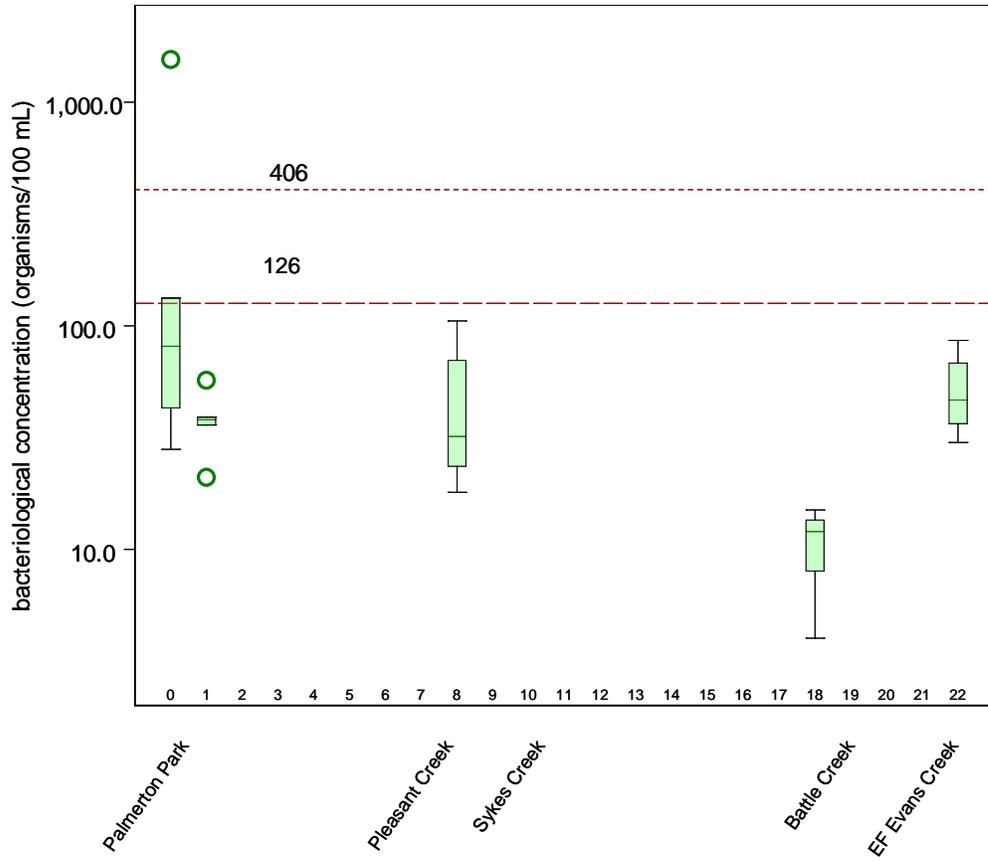
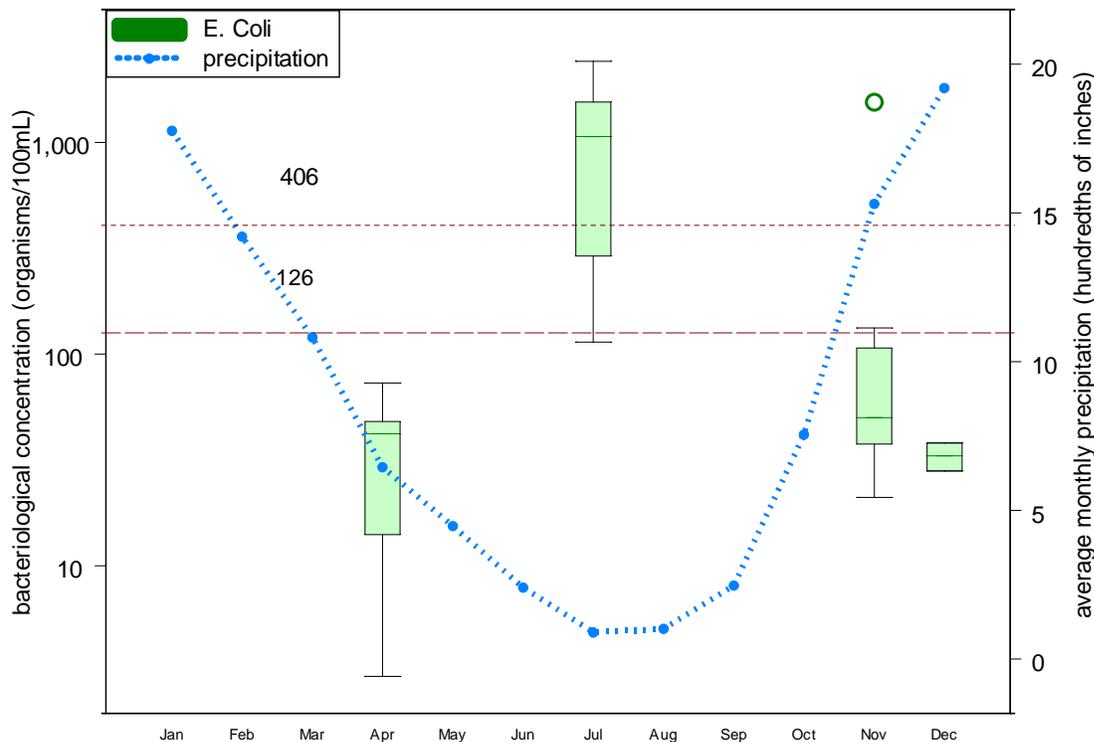


Figure 3.22. Fall Evans Creek *E. coli* data



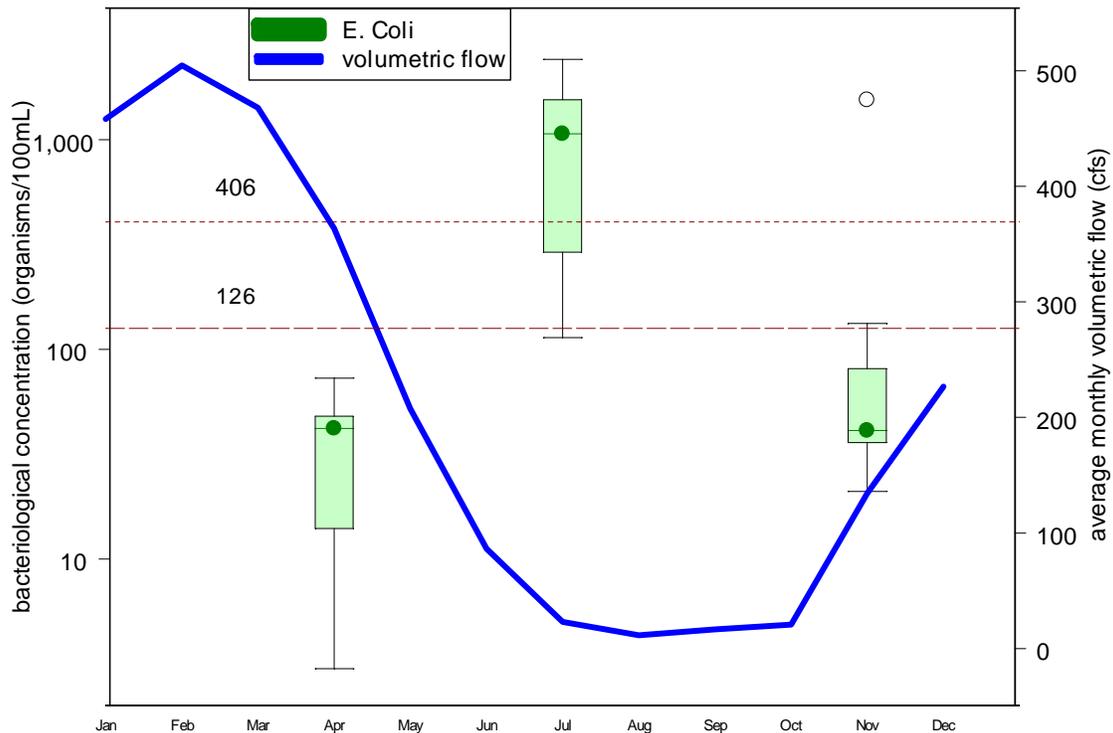
**Figure 3.23** examines the seasonal behavior of data associated with the sites at the Mouth of Evans Creek and at Palmerton Park (RM 0 – 0.5). Seasonal median concentrations are below the 126 *E. coli*/100mL criterion in both April and November but greatly exceed both the 126 and 406 *E. coli*/100mL criteria during the July period in 2004. An analysis of precipitation records taken from Grants Pass indicate that the high summer bacterial concentrations are not linked to rainfall, as was also observed in the data from the Rogue Mainstem Watershed section. Rather, the high bacteria concentrations observed in Evans Creek during the summer indicate that some other source besides rainfall is the driver. There are no individual NPDES permitted sites in the Evans Creek watershed. Other potential sources include septic systems and bacteria loads transported into the watershed or off the landscape via irrigation water use and conveyance.

**Figure 3.23. Evans Creek Seasonal Bacterial Concentrations and Average Rainfall at Grants Pass**



Seasonal bacteria concentrations were further compared to generalized annual flow (**Figure 3.24**). In the summer, flow in Evans Creek is minimal and intermittent, due to water removal for irrigation. Irrigation water is generally pumped directly from Evans Creek and tributaries and may be reserved for downstream irrigation as per water rights seniority. Grants Pass Irrigation District delivers water into the Evans Creek watershed and upwards into the lower Evans Creek valley. Return irrigation flow from cattle and mixed use ranches may be carrying coliforms into small instream pools, while failed onsite septic systems may also contribute coliform bacteria to Evans Creek through illegal discharge or into a high summer time groundwater table created through irrigation use resulting in summer discharges from failing systems.

**Figure 3.24. Evans Creek Seasonal Bacterial Concentrations and Estimated Evans Creek Flow 2004**



### 3.3.5 Critical Period - Seasonal Variation

**Middle Rogue River Subbasin – Evans Creek:** Section 303(d)(1) requires a TMDL to be “established at a level necessary to implement the applicable water quality criteria with seasonal variations.” The critical period for Evans Creek is that period of time when bacterial concentrations exceed the State of Oregon criteria for water contact recreation. Based on the 2004/2006 303(d) list (**Table 3.13**) and TMDL analysis, Evans Creek from river mile 0 – 19.1 exceeded the applicable bacteria criteria during both defined seasons (summer and fall/winter/spring). The load duration curve method employed in this TMDL determines loads and percent reduction targets that apply year-round for all waters upstream of the point of analysis. Specific load and wasteload allocations apply to sources across the Evans Creek watershed.

### 3.3.6 Existing Pollution Sources OAR 340-042-004(4)(f), CWA §303(d)(1)

#### Point Sources

##### NPDES Individual Permits

The City of Rogue River located on Evans Creek owns and operates a wastewater treatment facility that discharges treated effluent into the Rogue River at river mile 110.0. Since the plant does not discharge into Evans Creek, it is not discussed here, but rather in the Rogue Mainstem Watersheds **Section 3.2**.

**Stormwater NPDES Permits**

The City of Rogue River and Jackson County within the Middle Rogue River Subbasin are not considered NPDES Phase II communities requiring a permit. As such city/county stormwater is considered a nonpoint source discussed below.

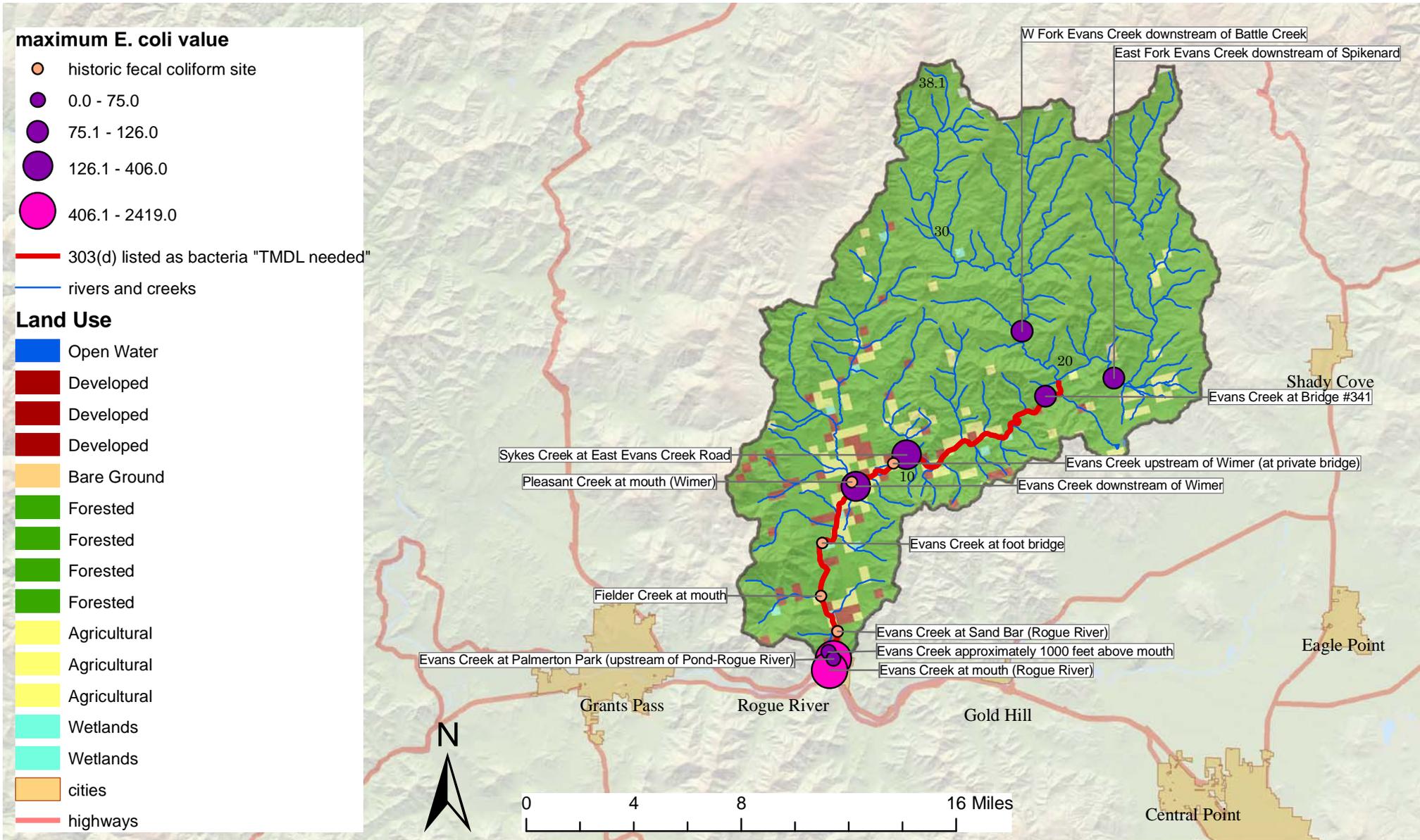
**Confined Animal Feeding Operation (CAFO)**

There are no permitted CAFOs located within the Evans Creek watershed.

**Nonpoint Sources**

Land use and land cover were examined in the Evans Creek Watershed area (**Figure 3.25**). The Evans Creek watershed is dominated by forested areas (69.2%), which are dominated by shrub/scrub. Agricultural (13.7%) and urban (developed) areas (12.4%) are also significant land uses in the Evans Creek watershed.

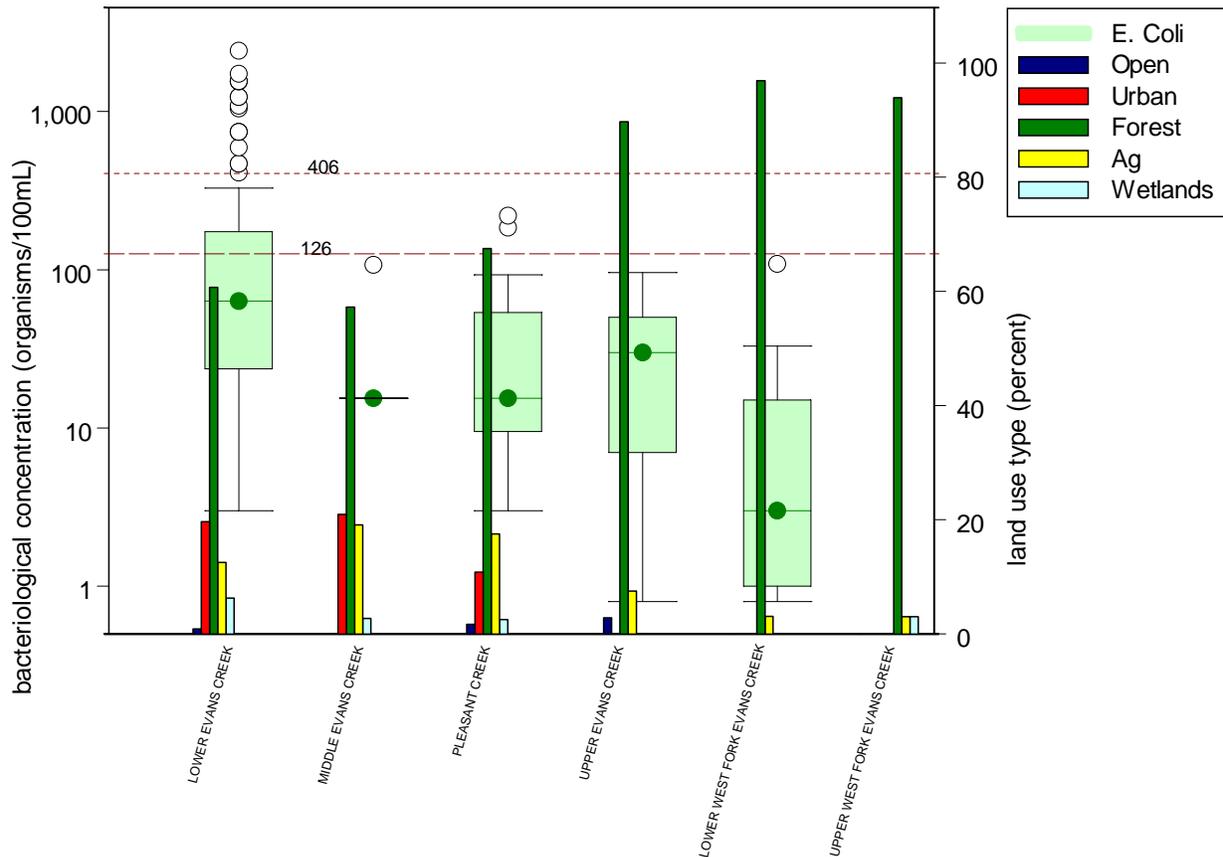
Figure 3.25. Evans Creek Primary Land Cover with Median Bacteria Concentration Data



**Land Use and *E. Coli* Concentrations**

The 6<sup>th</sup> field subwatershed was determined for each of LASAR stations in the Evans Creek watershed. The 1998-2004, (n=175) *E. coli* concentration data were assigned to each of the six 6<sup>th</sup> field watersheds by station and plotted against the land use classifications (**Figure 3.26**). In general, the median bacteria concentrations increased from the headwaters to the mouth of Evans Creek. The percentages of urban and agricultural areas also generally increase from headwaters to mouth.

**Figure 3.26. Evans Creek *E. coli* concentrations and upstream land use**



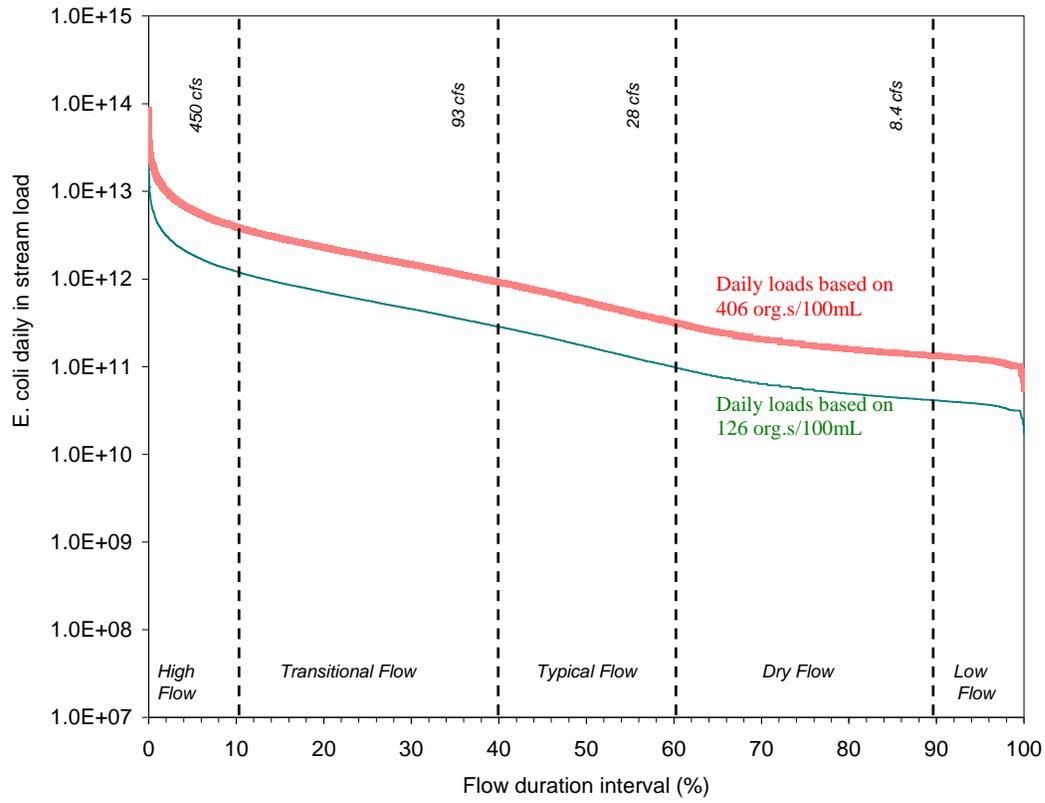
**3.3.7 TMDL - Loading Capacities**

**OAR 340-042-0040(4)(d), CWA §303(d)(1), 40 CFR 130.2(f)**

**Loading Capacity:** This element specifies the amount of a fecal bacteria expressed as *E. coli* organisms per day at that Evans Creek can receive and still meet water quality standards.

The load duration curve for Evans Creek was determined using flow data that was reconstructed from a historic USGS gage (14359500) and a similar currently gaged watershed (Elk Creek near Trail 14338000). The only continuous gage operated in the Evans Creek watershed was the historic Evans Creek flow gage. The site was a mile downstream (river mile 18.1) of the East and West Forks confluence (**Figure 3.27**). This approach may under-represent the true flow at the mouth and does not account for water diversions but does provide the best estimate of flow along Evans Creek. DEQ also measured instantaneous flow four times at sites in the watershed in 2004. The instantaneous measurements were added to the continuous data set. A generalized loading capacity for each of the five flow ranges was calculated based on meeting the *E. coli* criteria (**Table 3.15**).

**Figure 3.27. *E. coli* Loading Capacity for Evans Creek at RM 16.0**



**Table 3.15. *E. coli* Loading Capacity Evans Creek at River Mile 16.0**

Evans Creek at Mouth	High Flow (Above 450 cfs)	Transitional (93 to 450cfs)	Typical (93 to 28 cfs)	Dry Flow (28 to 8.4 cfs)	Low Flow (Below 8.4 cfs)
	<i>E. coli</i> Organisms per Day				
Loading Capacity (based on 126 <i>E. coli</i> organisms per 100 ml criterion)	Greater than $1.4 \times 10^{12}$	$2.9 \times 10^{11}$ to $1.4 \times 10^{12}$	$8.6 \times 10^{10}$ to $2.9 \times 10^{11}$	$2.6 \times 10^{10}$ to $8.6 \times 10^{10}$	Less than $2.6 \times 10^{10}$
Loading Capacity (based on 406 <i>E. coli</i> organisms per 100 ml criterion)	Greater than $4.5 \times 10^{12}$	$9.2 \times 10^{11}$ to $4.5 \times 10^{12}$	$2.8 \times 10^{11}$ to $9.2 \times 10^{11}$	$8.3 \times 10^{10}$ to $2.8 \times 10^{11}$	Less than $8.3 \times 10^{10}$

### 3.3.8 TMDL Allocations 40 CFR 130.2(G) and (H)

*This element divides the bacterial loading capacity between individual point and nonpoint sources and sets the load reduction targets and margins of safety that when reached will result in achieving the TMDL loading capacity.*

The flow based load allocations were determined using the load duration curve previously discussed and developed for the determination of loading capacity for Evans Creek (**Figure 3.27**). The *E. coli* data included in **Figure 3.28** were all previously collected mainstem Evans Creek *E. coli* data (1998-2004) (**Table 3.13**). Loads associated with the bacteria samples were determined by using the flows reconstructed from the historic gage as previously described.

Percent reduction targets needed to meet the loading capacity were determined for flow interval by comparing the log mean or the maximum value *E. coli* concentration to the average loading capacity within each of the 5 flow intervals (**Figure 3.29, Table 3.16**).

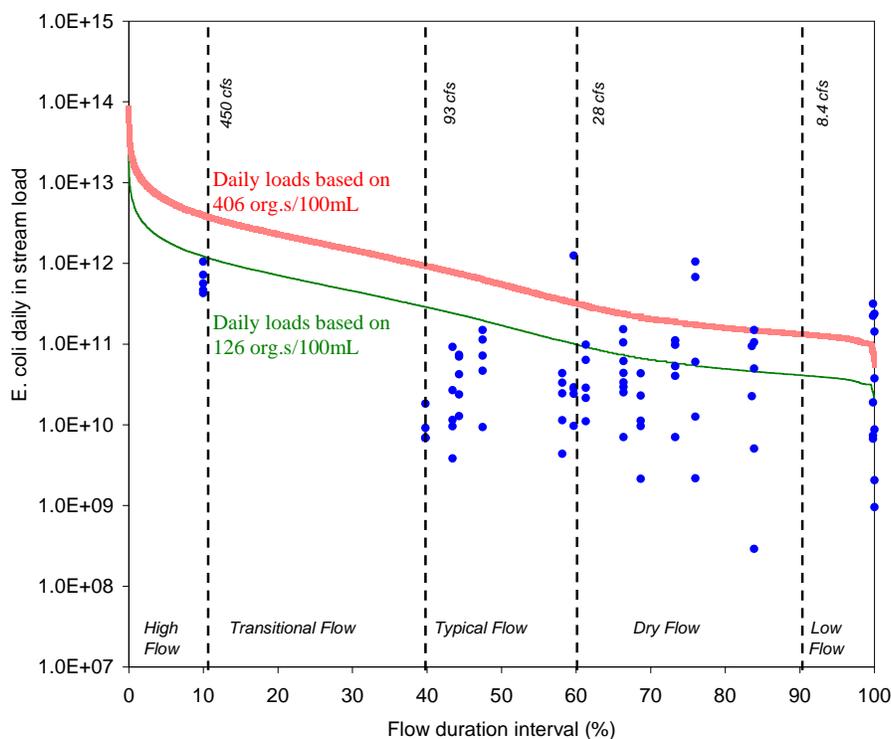
**Table 3.16. Evans Creek Load Allocations and Percent *E. coli* Reduction Targets**

Allocations	High Flow (Above 450 cfs)	Transitional (93 to 450cfs)	Typical (93 to 28 cfs)	Dry Flow (28 to 8.4 cfs)	Low Flow (Below 8.4 cfs)
	<i>E. coli</i> Organisms per Day				
Allowable Loading Capacity organisms per day (based on 126 <i>E. coli</i> per 100 ml criterion)	$1.4 \times 10^{12}$	$8.4 \times 10^{11}$	$1.9 \times 10^{11}$	$5.6 \times 10^{10}$	$2.6 \times 10^{10}$
Current Loading organisms per day (log mean of <i>E. coli</i> loads)	$6.1 \times 10^{11}$	$8.9 \times 10^9$	$3.1 \times 10^{10}$	$3.2 \times 10^{10}$	$2.4 \times 10^{10}$
Percent Reduction to meet 126 <i>E. coli</i> per 100 ml criterion	0	0	0	0	0

**Table 3.16 (continued).**

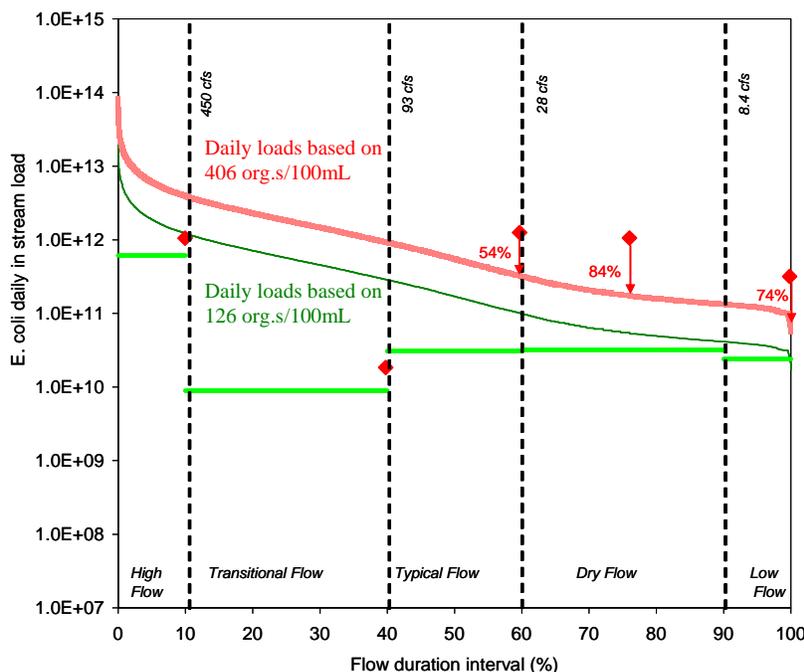
Allocations	High Flow (Above 450 cfs)	Transitional (93 to 450cfs)	Typical (93 to 28 cfs)	Dry Flow (28 to 8.4 cfs)	Low Flow (Below 8.4 cfs)
<b><i>E. coli</i> Organisms per Day</b>					
Allowable Loading Capacity organisms per day (based on 406 <i>E. coli</i> per 100 ml criterion)	$4.5 \times 10^{12}$	$2.7 \times 10^{12}$	$6.0 \times 10^{11}$	$1.8 \times 10^{11}$	$8.3 \times 10^{10}$
Current Loading organisms per day (maximum of <i>E. coli</i> loads)	$1.1 \times 10^{12}$	$1.8 \times 10^{10}$	$1.3 \times 10^{12}$	$1.1 \times 10^{12}$	$3.2 \times 10^{11}$
Percent Reduction to meet 406 <i>E. coli</i> per 100 ml	0%	0%	54%	84%	74%

**Figure 3.28. Loading Capacity and Loading Data for Evans Creek at RM 16.0**



**Note:** The thick red line represents the *E. coli* loading capacity of 406 *E. coli*/100 mL. The thin green line represents the *E. coli* loading capacity of 126 *E. coli*/100 mL.

**Figure 3.29. Percent Reductions needed to meet water quality standards in Evans Creek at mouth**



**Note:** The green lines represent the geometric means of sampled *E. coli* values expressed as loads within the flow interval. The red diamonds represent the maximum sampled *E. coli* value expressed as a load within the flow interval.

In the Evans Creek Watershed, seasonal load allocations were calculated, as described in **Section 3.1**, at several sampling stations along Evans Creek, independent of flow data (**Table 3.17** and **Table 3.18**).

**Table 3.17. Evans Creek percent reduction targets to reach 126 *E. coli* /100ml**

Applicable Criterion: 126 <i>E. coli</i> /100mL					
Station name	Station	Summer Loading*	Total % reduction	F/W/S Loading**	Total % reduction
Evans Creek at mouth (RM 0.0)	11372	608.9	79 (n=5)	61.9	0
Evans Creek at Palmerton Park (upstream of Pond-Rogue River) (RM 0.5)	11461	538.3	77 (n=6)	28.5	0
Evans Creek downstream of Wimer (RM 8.2)	11373	148	15 (n=6)	23.2	0
Evans Creek at Bridge #341 (RM 18)	11466	34.5	0	8.3	0
East Fork Evans Creek downstream of Spikenard (2.3 miles downstream of Mystery Creek) (RM 22)	30191	6.9	0	28.9	0

\*Summer season = June 1 – Sept 30

\*\* F/W/S = Fall/Winter/Spring = Oct 1 – May 31

**Table 3.18. Evans Creek percent reduction targets to reach 406 *E. coli* /100ml**

Applicable Criterion: 406 <i>E. coli</i> /100mL					
Station name	Station	Summer Loading*	Total % reduction	F/W/S Loading**	Total % reduction
Evans Creek at mouth (RM 0.0)	11372	1553	74 (n=5)	1550	74 (n=11)
Evans Creek at Palmerton Park (upstream of Pond-Rogue River) (RM 0.5)	11461	2419	83 (n=6)	73	0
Evans Creek downstream of Wimer (RM 8.2)	11373	275	0	108	0
Evans Creek at Bridge #341 (RM 18)	11466	93	0	58	0
East Fork Evans Creek downstream of Spikenard (2.3 miles downstream of Mystery Creek) (RM 22)	30191	36	0	96	0

\*Summer season = June 1 – Sept 30

\*\* F/W/S = Fall/Winter/Spring = Oct 1 – May 31

### 3.3.9 Wasteload Allocations: Point Sources OAR 340-042-0040(4)(g), 40 CFR 130.2(g)

*This element sets the waste load allocations for all point source discharges regulated under the NPDES permit program.*

Oregon Revised Statute (ORS 468B.050) requires that no person shall discharge waste into waters of the state or operate a waste disposal system without obtaining a permit. The following is a discussion of all permitted point sources in the Evans Creek Watershed in the Middle Rogue River Subbasin with the potential to discharge bacteria to waters of the state and their associated waste load allocations (WLA). There are currently no NPDES permitted sources in the Evans Creek watershed with a reasonable potential to discharge bacteria.

#### Onsite Systems

Agency with oversight: DEQ

Management Agency: Jackson County

Failing and/or poorly situated on-site sewage systems can produce significant loads of *E. coli*. There are regulatory programs in place at DEQ to insure on-site systems do not cause or contribute to water quality violations. Within the Evans Creek watershed the onsite program is managed by the Jackson County. On-site systems are designed to produce a zero loads. The waste load allocation for all on-site systems is 0.0 *E. coli* organisms per 100 ml.

#### Stormwater

Agency with oversight: DEQ

The City of Rogue River and Jackson County within the Middle Rogue River Subbasin are not considered NPDES Phase II communities requiring a permit. As such city/county stormwater is considered a nonpoint source discussed below.

#### Confined Animal Feeding Operations

Management Agency: Oregon Department of Agriculture

CAFOs are managed in the State of Oregon to ensure no discharge of fecal bacteria under normal conditions. Discharge is allowed under conditions of an extreme rainfall event, defined in the permit as

greater than the 25-year, 24-hour rainfall. Because the TMDL does not address extreme rainfall event (i.e. the 25-year, 24-hour rainfall), the CAFOs in the Middle Rogue River Subbasin are each allocated zero load.

### **3.3.10 Load Allocations: Nonpoint Sources** **OAR 340-042-0040(4)(h), 40 CFR 130.2(h)**

This element determines the portion of the receiving water's loading capacity that is allocated to existing nonpoint sources of pollution. The criteria that apply to these areas are a log mean of 126 *E. coli* / 100 ml in 30 days and 406 *E. coli* / 100 ml as a daily maximum. The surrogate measure is the percent reduction target.

Because management agencies are generally designated by land use, the following is a discussion of bacteria sources by land use also naming the management agency with land use authority. See the Water Quality Management Plan (**Chapter 4**) for more information and details.

#### **Forest Managed Lands**

Management Agency: ODF, BLM, USFS

The Oregon Department of Forestry (ODF) is the DMA, by statute, for water quality protection from nonpoint source discharges or pollutants resulting from forest operations on non-federal forestlands in the Rogue River Basin, as well as statewide. Water protection rules are applied per OAR 629-635-0000 through 629-660-0060. Forest operators conducting operations in accordance with the Forest Practices Act (FPA) are considered to be in compliance with water quality standards.

In July 2003, the Bureau of Land Management (BLM) signed a memorandum of agreement (MOA) with DEQ establishing a process by which the BLM and DEQ will help ensure compliance with State and Federal point and non-point source rules and regulations requirements on BLM lands. This agreement recognizes the BLM as the DMA on BLM-administered lands in Oregon. The agreement, which expired in 2007, was extended by mutual consent of the agencies until December 31, 2008.

Pursuant to the MOA, as resources allow, BLM will coordinate with DEQ to develop WQRPs for BLM-administered lands and will revise or adapt WQRPs to be consistent with and applicable to the final TMDL and associated Water Quality Management Plan (WQMP) (the TMDL subbasin implementation strategy). The WQRP will be the TMDL implementation plan for BLM-administered lands.

BLM will conduct management activities on BLM administered lands consistent with WQRPs and provide updates and reports on restoration progress according to DEQ's implementation schedule. Where necessary and appropriate, WQRPs propose a set of actions and timeline for achieving nonpoint source load allocations and meeting water quality standards. In the case of *E. coli*, research in other Oregon watersheds indicates that the management of federal forest lands does not typically contribute to elevated levels of *E. coli* that are the basis for the listings.

#### **Agricultural Lands**

Management Agency: Oregon Department of Agriculture

The Rogue River Basin is managed under two Agricultural Water Quality Management Plans. Areas within Josephine and Jackson Counties are managed under the *Inland Rogue Agricultural Water Quality Management Area Plan*. Those areas downstream of the Josephine County border will operate under the conditions of the *Curry Agricultural Water Quality Management*<sup>7</sup>. The Inland Rogue Agricultural Water Quality Management Area Plan which applies to Evans Creek has been revised in 2008 and includes management actions to address sources of fecal bacteria. The purpose of this Area Plan is to identify strategies to reduce water pollution from agricultural lands through a combination of educational programs, suggested land treatments, management activities, and monitoring. ODA has enforcement authority for the prevention and control of water pollution from agricultural activities under administrative

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<sup>7</sup> Agricultural Water Quality Management Area Plan are located here:  
[http://oregon.gov/ODA/NRD/water\\_agplans.shtml](http://oregon.gov/ODA/NRD/water_agplans.shtml)

rules for Rogue River Basin and Oregon Administrative Rules (OAR) 603-090-0120 through 603-090-0180. If additional monitoring indicates that efforts to address fecal bacteria through the Inland Rogue WQMAP are not adequate, the plan may be required to change or undertake additional actions to address bacteria in surface waters. The criteria that apply to these areas are a log mean of 126 *E. coli* / 100 ml in 30 days and 406 *E. coli* / 100 ml daily maximum.

### **Irrigation Districts**

Management Agency: Grants Pass Irrigation District, ditch associations in the Middle Rogue River Subbasin.

The irrigation districts will be required to develop implementation plans that include a description of operations and maintenance practices to limit bacterial inputs into the canals. Districts may contact users directly or in conjunction with Soil and Water Conservation Districts (SWCDs) to inform irrigation users on manure management and practices to keep fecal organisms out of the irrigation system and out of surface waters.

### **Rural Residential and Urban Lands**

Management Agency: Jackson County and the City of Rogue River

Jackson County and the City of Rogue River will be required to submit a TMDL implementation plan within 18 months of TMDL completion as per OAR 340-042-0083(3) with detailed plans of how the jurisdictions will meet the TMDL.

## **3.3.11 Future Sources**

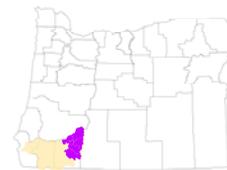
### **OAR 340-042-0040(4)(k)**

Future permitted sources may discharge effluent containing fecal bacteria at concentrations in compliance with water quality standard criteria (log mean of 126 *E. coli* / 100 ml in 30 days and 406 *E. coli* / 100 ml daily maximum).

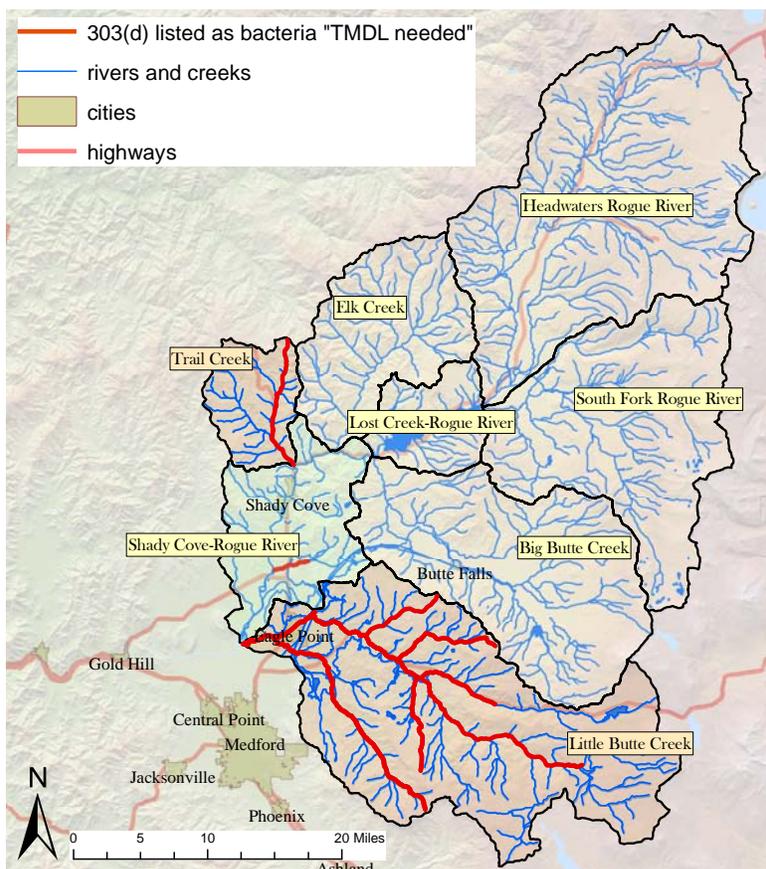
### 3.4 UPPER ROGUE RIVER SUBBASIN

#### 3.4.1 Watershed Description

The Upper Rogue River Subbasin (HUC 17100307) was examined in this analysis and consists of the following 5<sup>th</sup> field watersheds; Headwaters Rogue River, Elk Creek, Lost Creek-Rogue River, South Fork Rogue River, Shady Cove -Rogue River, Trail Creek, Big Butte Creek and Little Butte Creek (**Figure 3.30**). Bacterial listings in the Shady Cove -Rogue River watershed were addressed as Rogue Mainstem Watersheds in **Section 3.2**. This section focuses on the 303(d) bacteria listed streams in the Little Butte Creek and Trail Creek watersheds.



**Figure 3.30. Upper Rogue River Subbasin**



#### 3.4.2 Waterbodies Listed for Bacteria

303(d) streams listed for bacteria are shown on **Figures 3.31 & 3.32**.

### 3.4.3 Current Conditions: Upper Rogue River Subbasin Bacteria Analysis

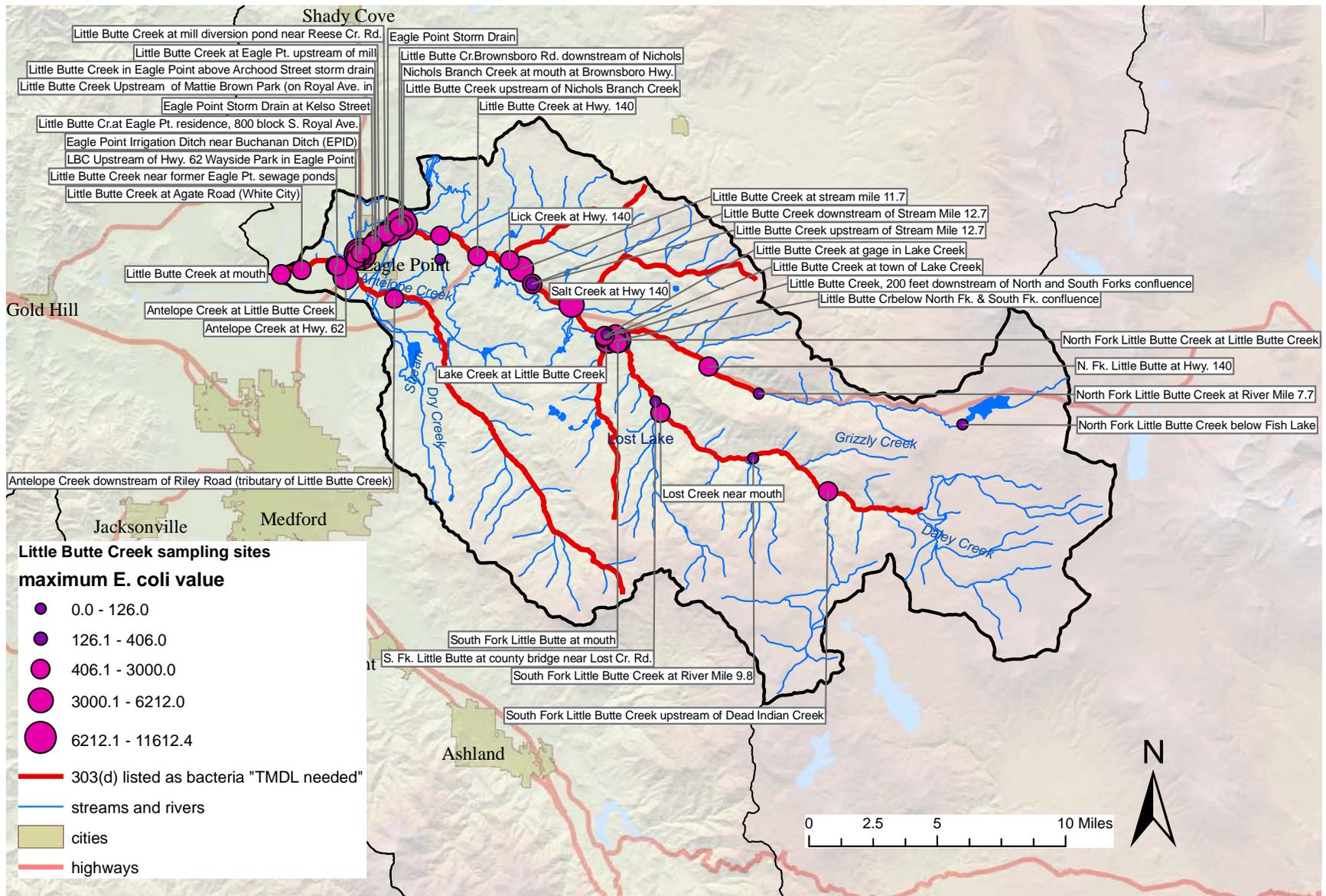
#### Sampling Sites

*E. coli* data collected from 1996-2007 from 41 sites within the Little Butte Creek and Trail Creek Watersheds were examined (number of data points:  $n=1063$ ) (**Figures 3.31 and 3.32, Table 3.19 and 3.20**). Bacteria data came from samples collected by the Oregon Department of Environmental Quality, the Medford Water Commission, and the City of Eagle Point. **Figures 3.31 and 3.32** show the bacteria sample sites as well as the maximum concentration of bacteria at each site for the data set. Bacteria concentrations were found in exceedance of water quality criteria at 36 of 41 stations.

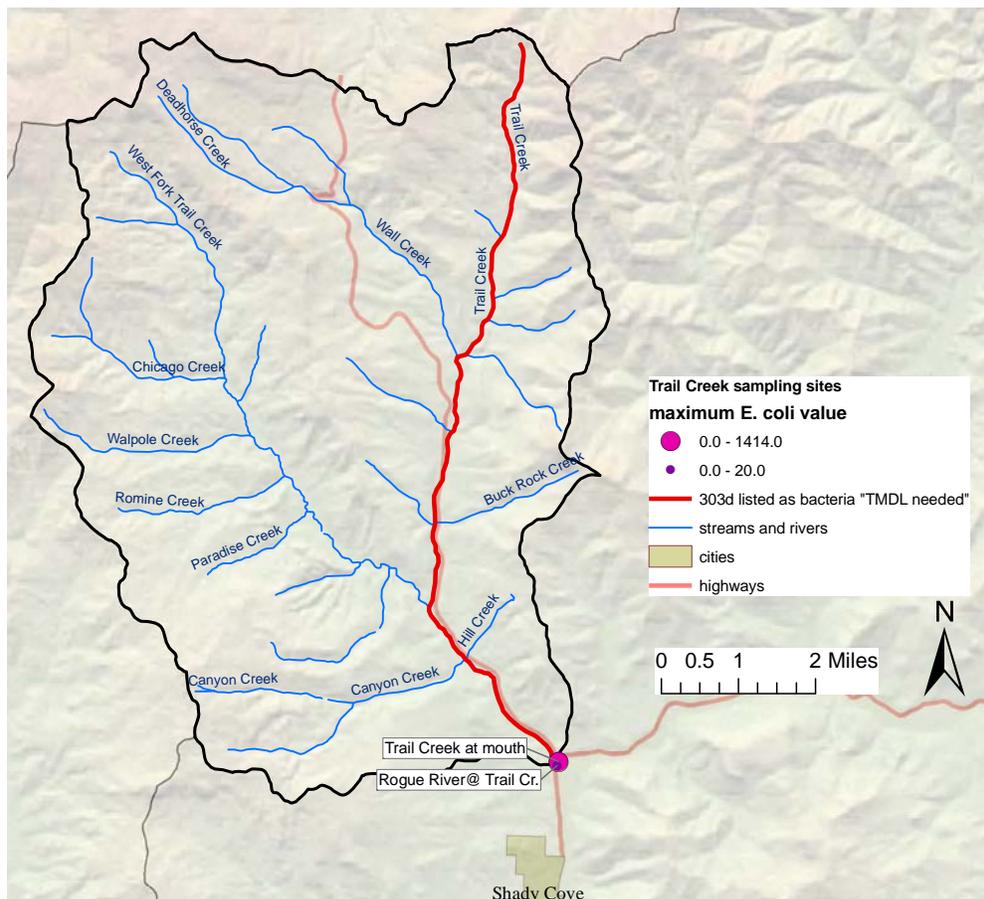
Trail Creek had one sample site located at the mouth of the creek (LASAR # 24477). *E. coli* data for Trail Creek were limited to 10 samples taken in 1998 over a two month period (7/27 – 9/23). The log mean of the available *E. coli* concentration data was 10.3 organisms/100mL. The water contact recreation standard was exceeded once with an *E. coli* concentration of 1414.0 organisms/100mL. All other sample concentrations were less than 16 organisms/100mL. The lack of data for Trail Creek limits the analysis that can be done. It is anticipated that future *E. coli* monitoring will include a more in-depth analysis of Trail Creek.

DEQ *E. coli* data from 1998 to 2000 showed no exceedances of the bacteria water quality standard at the mouths of Big Butte Creek ( $n=15$ ) or Elk Creek ( $n=13$ ).

Figure 3.31. *E. coli* Sampling Sites and Concentrations on Little Butte Creek



**Figure 3.32. *E. coli* Sampling Sites and Concentrations on Trail Creek**



**Table 3.19. *E. coli* data for the Little Butte Creek Watershed**

Station ID	Creek Mile	Station Description	Log mean <i>E. coli</i>	Maximum <i>E. coli</i>	Number of Samples
23754	0	Little Butte Creek at mouth	125.6	1414.0	31
10602	1.2	Little Butte Creek at Agate Road (White City)	164.6	1920.0	112
25584	2.6	Antelope Creek at Little Butte Creek	119.8	733.0	11
26645	2.6	Antelope Creek at Hwy. 62	479.5	1800.0	32
24409	2.6	Antelope Creek downstream of Riley Road (tributary of Little Butte Creek)	389.6	1986.0	18
26647	2.7	Little Butte Creek near former Eagle Pt. sewage ponds	313.1	580.0	4
25585	3.6	LBC Upstream of Hwy. 62 Wayside Park in Eagle Point, upstream of 2	475.6	2902.8	100
25589	3.7	Eagle Point Irrigation Ditch near Buchanan Ditch (EPID)	1680.2	4480.0	11
25588	3.8	Eagle Point Storm Buchanan Ditch	622.5	9676.0	11
26648	3.9	Little Butte Cr.at Eagle Pt. residence, 800 block S. Royal Ave.	371.8	1300.0	9
25587	4.3	Eagle Point Storm Drain at Kelso Street	26.0	2190.0	11

Station ID	Creek Mile	Station Description	Log mean <i>E. coli</i>	Maximum <i>E. coli</i>	Number of Samples
26638	5.0	Little Butte Creek Upstream of Mattie Brown Park (on Royal Ave. in	427.3	3000.0	82
30871	5.4	Little Butte Creek in Eagle Point above Archood Street storm drain (River Mile 5.4), Rogue River	321.8	2419.0	13
25590	5.5	Little Butte Creek at Eagle Pt. upstream of mill	346.6	2902.8	87
26637	5.6	Little Butte Creek at mill diversion pond near Reese Cr. Rd.	525.1	2280.0	21
25586	5.7	Eagle Point Storm Drain	282.0	6212.0	11
26649	6.1	Little Butte Cr. Brownsboro Rd. downstream of Nichols	367.0	1300.0	13
25591	6.2	Nichols Branch Creek at mouth at Brownsboro Hwy.	658.8	11612.4	44
25592	6.3	Little Butte Creek upstream of Nichols Branch Creek	139.7	609.0	23
26646	8.0	Little Butte Creek at Brownsboro Road, mile 4 (Rogue)	382.5	1414.0	42
26650	8.5	Little Butte Cr., u/s Bitterlick Cr. (Rogue)	206.3	700.0	8
26651	10.7	Little Butte Creek at Hwy. 140	244.3	1920.0	9
25973	11.2	Lick Creek at Hwy. 140	134.2	530.0	8
23764	11.7	Little Butte Creek at stream mile 11.7	423.7	1733.0	47
30873	12.7	Little Butte Creek downstream of Stream Mile 12.7 Irrigation Return Flow, Rogue River	270.9	1140.0	6
30872	12.8	Little Butte Creek upstream of Stream Mile 12.7 Irrigation Return Flow, Rogue River	176.7	314.0	6
23738	14.6	Salt Creek at Hwy 140	207.8	3683.0	25
25593	16.7	Little Butte Creek at gage in Lake Creek	87.0	1302.0	11
26632	16.8	Little Butte Creek at town of Lake Creek	372.0	1400.0	20
25594	16.9	Lake Creek at Little Butte Creek	492.3	5805.6	43
26652	17.0	Little Butte Creek, 200 feet downstream of North and South Forks confluence (Rogue)	394.2	2359.0	18
25789	17.1	Little Butte Cr below North Fk. & South Fk. Confluence	486.4	2359.0	10
25595	17.2	South Fork Little Butte at mouth	155.9	1310.0	40
26633	17.2	South Fork Little Butte at county bridge near Lost Cr. Rd.	35.5	97.0	16
26634	17.2	Lost Creek near mouth, park with covered bridge, Lost Creek Road (Rogue)	31.7	450.0	13
24410	17.2	South Fork Little Butte Creek at River Mile 9.8	11.5	31.0	10
25597	17.2	South Fork Little Butte Creek upstream of Dead Indian Creek	6.8	428.0	10
25596	17.3	North Fork Little Butte Creek at Little Butte Creek	361.7	4350.0	38
26636	17.3	North Fork Little Butte at Hwy. 140	232.2	613.0	7
25599	17.3	North Fork Little Butte Creek at River Mile 7.7	9.5	63.0	10
25598	17.3	North Fork Little Butte Creek below Fish Lake	4.7	21.0	10

**Notes:** Tan indicates tributary inflows to Little Butte Creek mainstem. Green shading indicates exceedance of the *E. coli* criteria.

**Table 3.20. *E. coli* data Trail Creek**

Station ID	Creek Mile	Station Description	Log mean of <i>E. coli</i> *	Maximum of <i>E. coli</i> *	Number of Samples
24477	0	Trail Creek at mouth	10.3	1414	10

\***Note:** Trail Creek data is categorized as Level B based on quality assurance quality control standards. Level B data is appropriate for use in permitting, compliance and 303(d) assessment work when used with professional judgment (DEQ 2005). Green shading indicates exceedance of the *E. coli* criteria

### 3.4.4 Seasonal Variation

Between 1996 and 2007, 769 samples were taken during the summer and 292 were taken during the fall/winter/spring season, in the Little Butte Creek watershed.

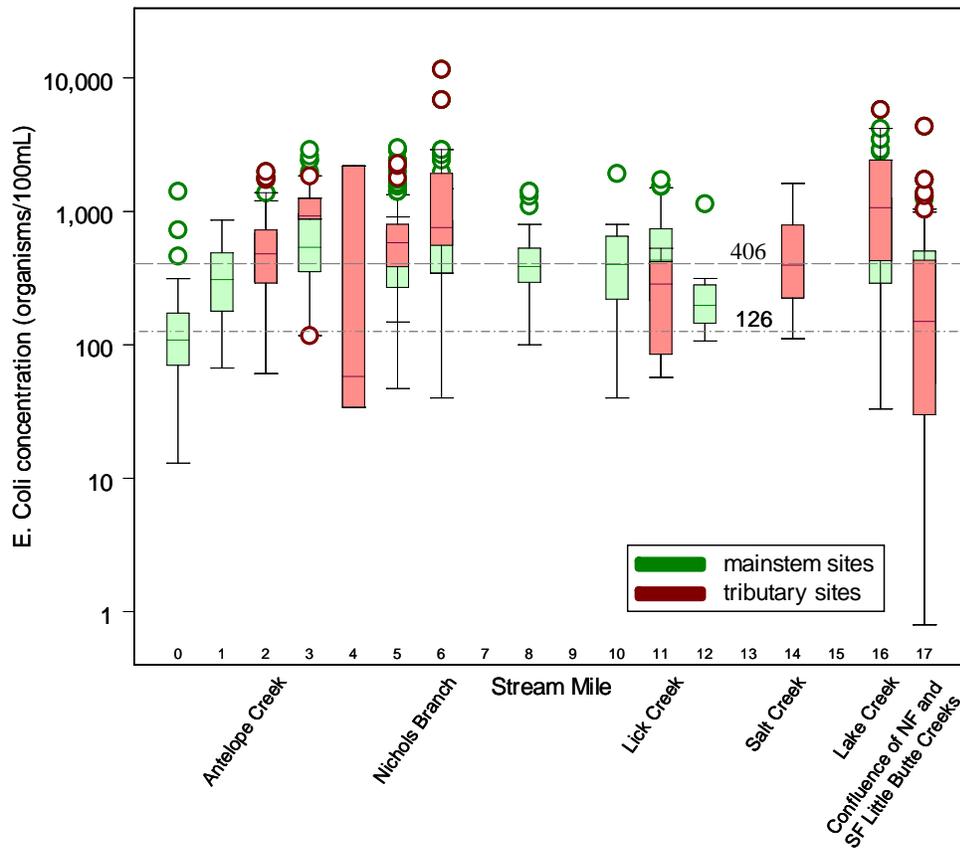
#### Summer:

During the summer season, defined by the analysis of available data between June 1 – September 30 during the years of 1996-2007 ( $n = 769$ ), *E. coli* concentrations exceeded the water quality standard at numerous points along the Little Butte Creek mainstem and tributaries (**Figure 3.33**). In general, tributary concentrations were higher than mainstem concentrations with concentrations over 10,000 organisms/100mL in Nichols Branch (Little Butte RM 6.2). *E. coli* concentrations were greater than 1000 organisms/100mL in over 14% of summer samples analyzed.

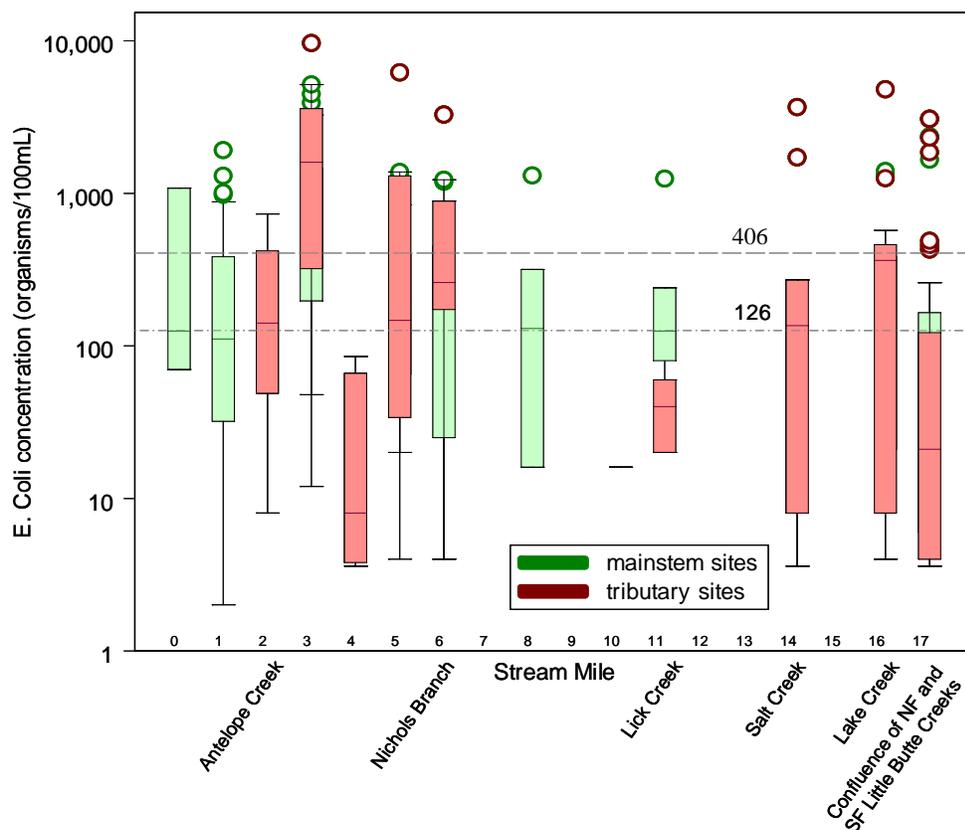
#### Fall/Winter/Spring:

During the fall/winter/spring season (**Figure 3.34**), defined by the analysis of available data between October 1 through May 31 during the years of 1996-2007 ( $n = 292$ ), *E. coli* concentration trends from upstream to downstream are not evident. Several stormwater discharge sites in Eagle Point had extremely high *E. coli* values with concentrations over 9000 organisms/100mL at the Buchanan Ditch and over 6000 at a storm drain at RM 5.7. As per the summer season, Nichols Branch *E. coli* showed extreme concentrations with several samples greater than 10,000 organisms/100mL. Overall, 12% of the fall/winter/spring samples had *E. coli* concentrations greater than 1000 organisms/100mL.

Figure 3.33. Summer Little Butte Creek *E. coli* Data

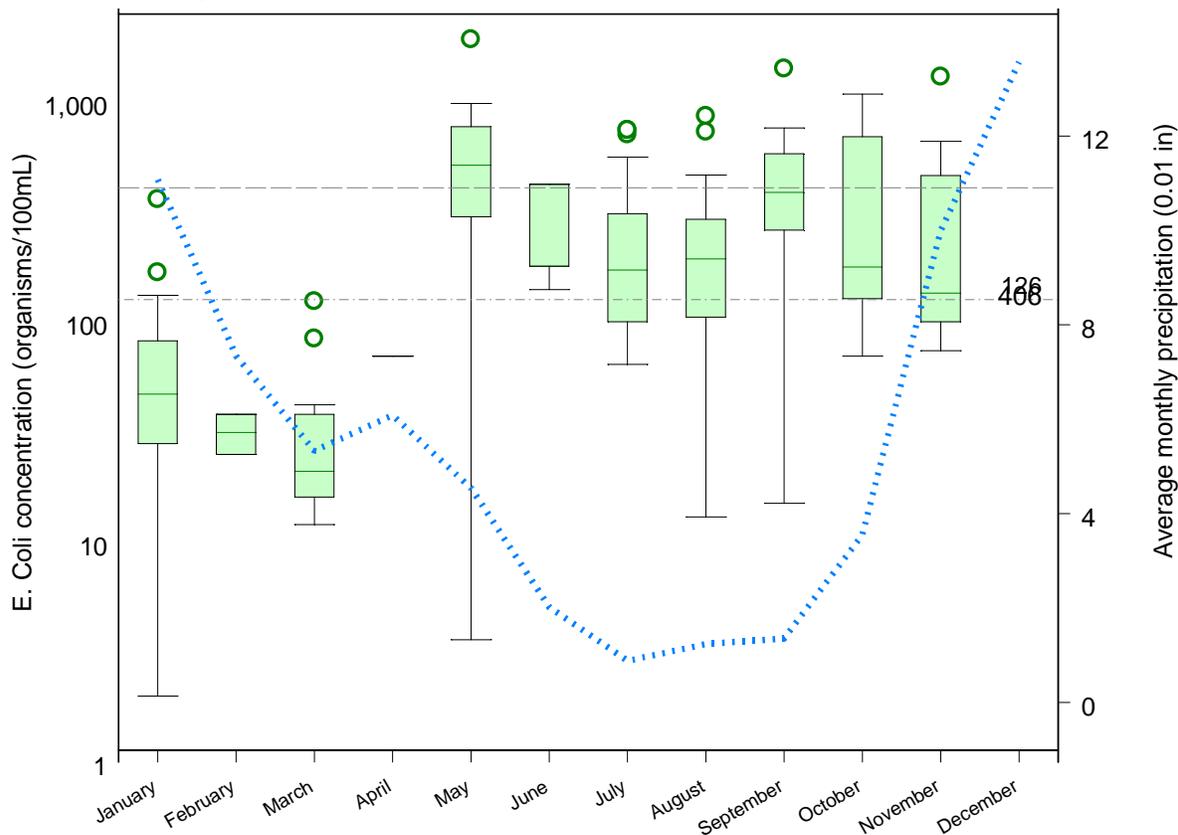


**Figure 3.34. Fall/winter/spring Little Butte Creek *E. coli* Data**



**Figure 3.35** examines the seasonal behavior of data associated with two downstream sites (RM 0 – 1.2) on Little Butte Creek (Little Butte Creek at mouth and at Agate Road (LASAR Sites: 23754, 10602). Seasonal median concentrations are less than 126 organisms/100mL from January to April but greatly exceed both the 126 and 406 organisms/100mL criteria during the July to November period. An analysis of precipitation records taken from Medford indicate that high summer bacterial concentrations are not linked to rainfall (**Figure 3.35**). Rather, bacteria concentrations entering Little Butte Creek indicate another source besides rainfall is driving the summer bacteria concentrations. There are no individual NPDES permitted sites in the Little Butte Creek watershed. Other potential sources include septic systems and bacteria loads transported into the watershed or off the landscape via irrigation water use and conveyance.

**Figure 3.35. Monthly *E. coli* Concentrations at the mouth of Little Butte Creek (Combines data RM 0.0-1.2) and Average Rainfall at Medford**



### 3.4.5 Critical Period - Seasonal Variation

**Upper Rogue River subbasin:** Section 303(d)(1) requires a TMDL to be “established at a level necessary to implement the applicable water quality criteria with seasonal variations.” The critical period for the Upper Rogue River subbasin is that period of time when bacterial concentrations exceed the State of Oregon criteria for water contact recreation. Based on the 2004/2006 303(d) list (**Table 3.3**) and TMDL analysis, the Creeks in the Upper Rogue River subbasin exceeded the applicable bacteria criteria during both defined seasons (summer and fall/winter/spring). Seasonal percent reductions were calculated for all creeks including Trail Creek. The load duration curve method employed in this TMDL determines loads and percent reduction targets that apply year-round for all waters upstream of the point of analysis. Specific load and wasteload allocations apply to sources across the Upper Rogue River Subbasin.

### **3.4.6 Existing Pollution Sources** **OAR 340-042-004(4)(f), CWA §303(d)(1)**

#### **Point Sources**

##### **NPDES Individual Permits**

The City of Shady Cove and Country View Mobile Estates discharge into the Rogue River and the City of Butte Falls discharges into Big Butte Creek. These individual permits were addressed in the Rogue Mainstem Watersheds section of this document (**Section 3.2**).

##### **Stormwater NPDES Permits**

The Cities of Shady Cove, Butte Falls, and Eagle Point and Jackson County within the Upper Rogue River Subbasin are not considered NPDES Phase II communities requiring a permit. The city/county stormwater is considered a nonpoint source as discussed below.

##### **Confined Animal Feeding Operations**

The one permitted CAFO in the Upper Rogue River subbasin was addressed in the Rogue Mainstem Watersheds section of this document.

#### **Nonpoint Sources**

##### **Land use and Land cover**

Land use and land cover were examined in the Upper Rogue River subbasin (**Figure 3.36**). The Upper Rogue River subbasin is dominated by forested areas (66.3%), dominated by shrub/scrub.

For the Little Butte Creek watershed (**Figure 3.37**), the area is dominated by forested areas (59.1%) dominated by shrub/scrub and evergreen forest. Agricultural uses (27.3%) dominated by grasslands are also significant land uses in the Little Butte Creek watershed. Urban areas cover 7.1% of the watershed. The Trail Creek watershed (**Figure 3.38**) is dominated by forested areas (88.4%), which are dominated by shrub/scrub, evergreen forest, and mixed forest. The remaining land is used for agriculture, low intensity development, and open spaces.

**Figure 3.36. Upper Rogue River Subbasin Land Use**

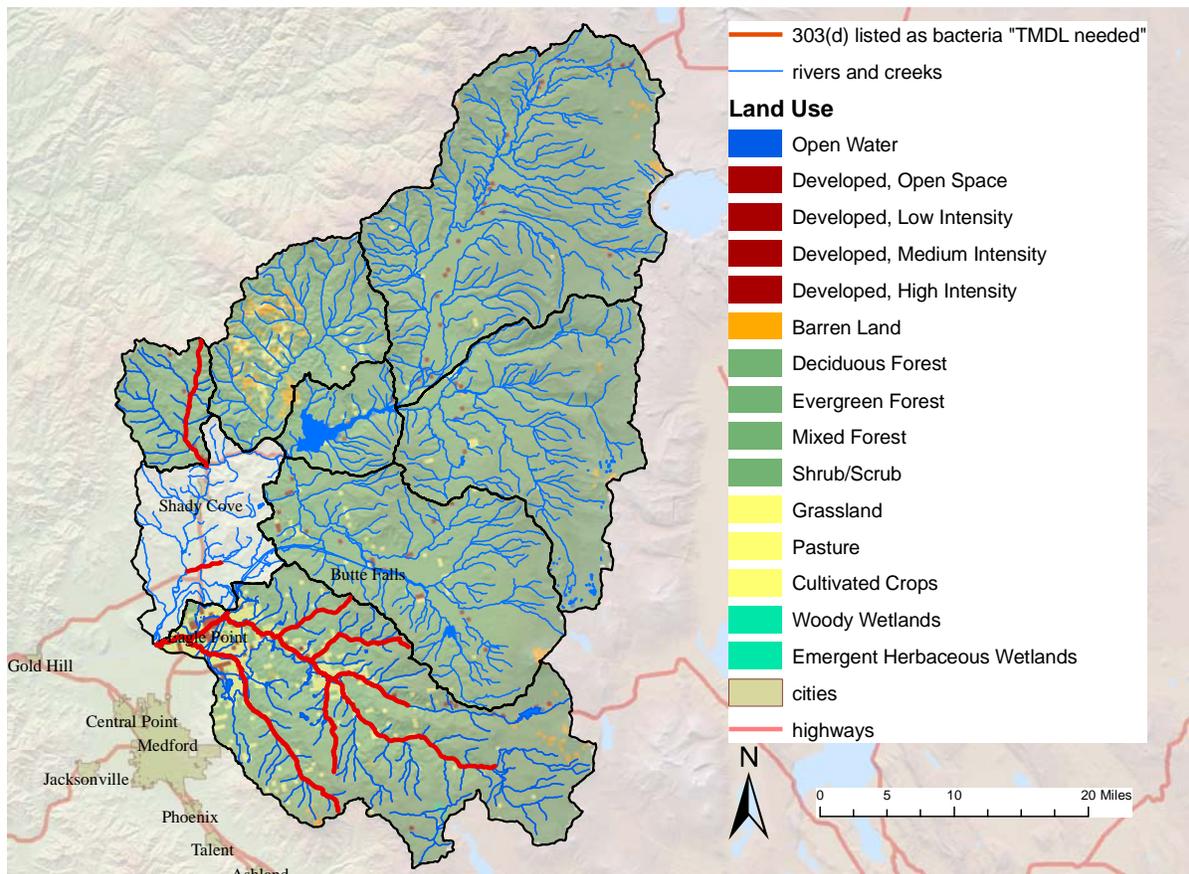


Figure 3.37. Little Butte Creek Land Use with Maximum *E. coli* Concentration Data

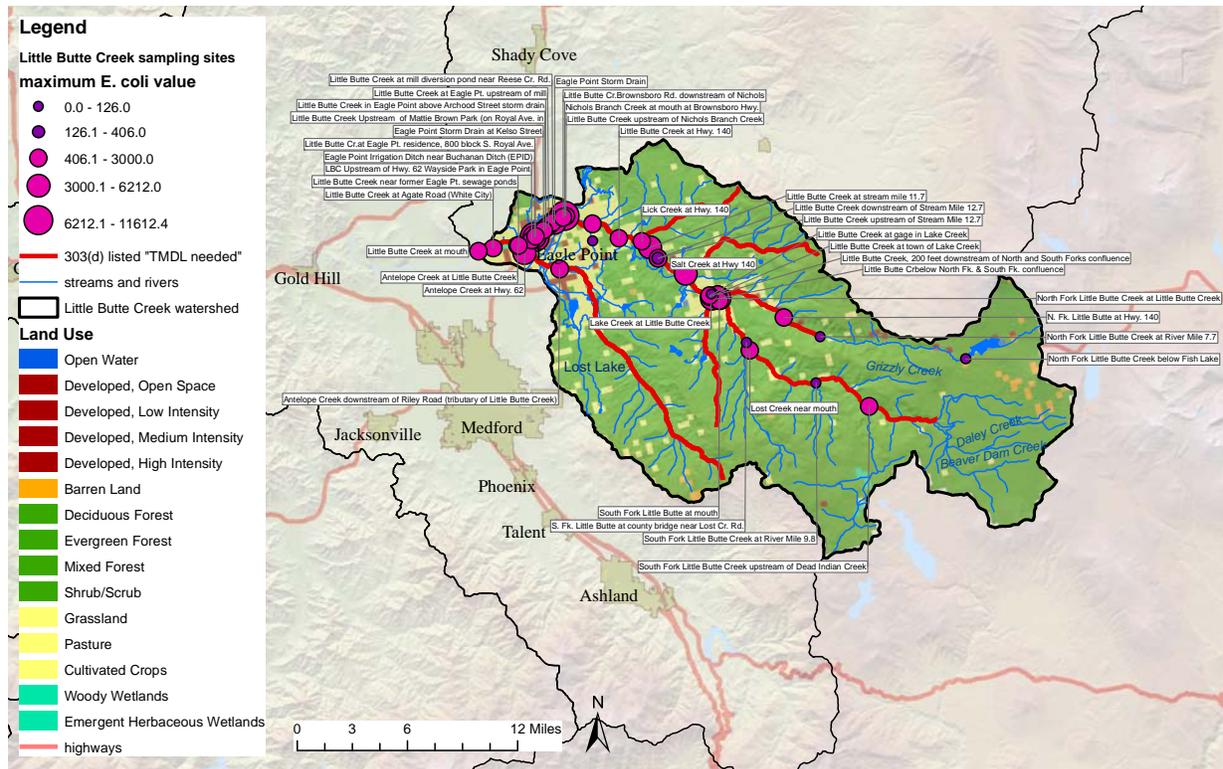
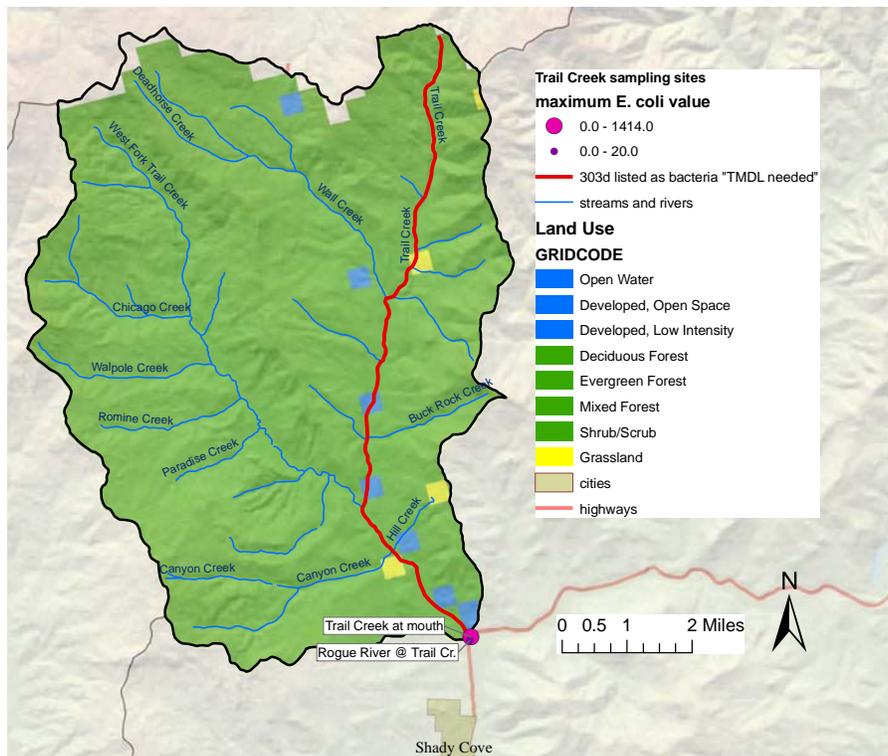


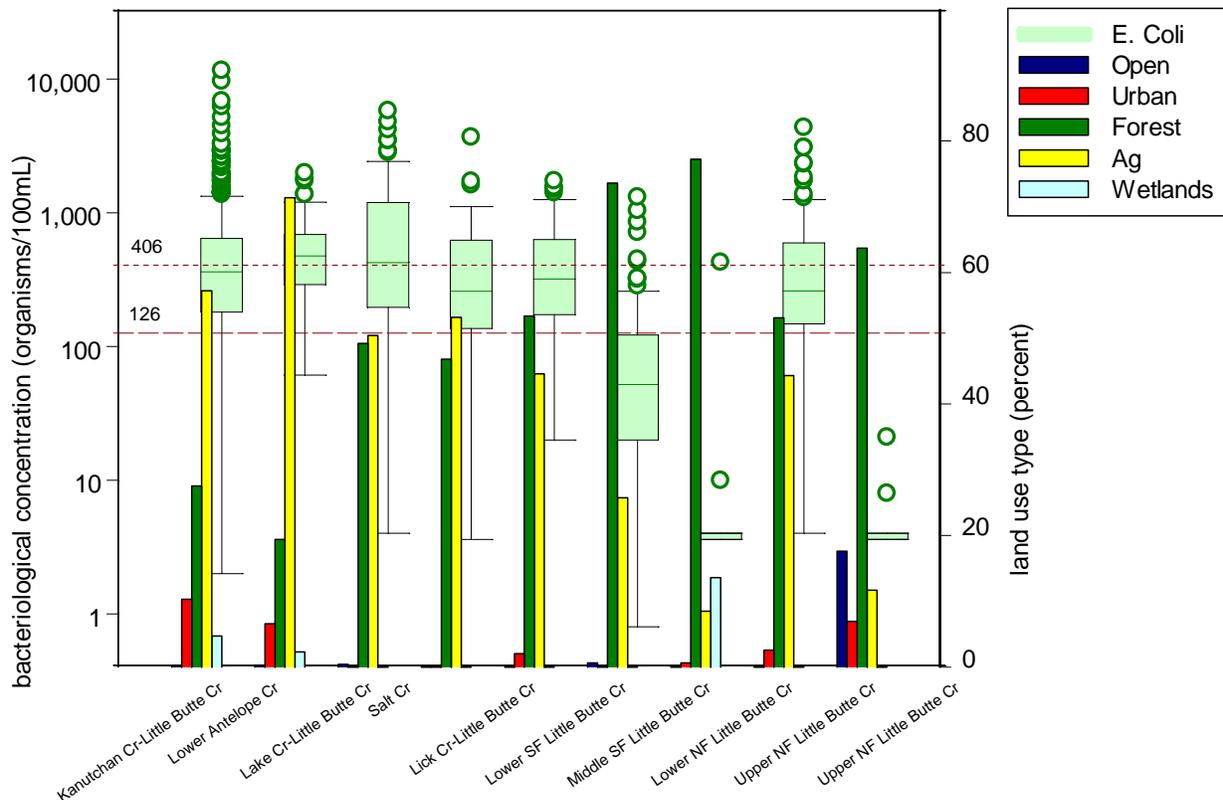
Figure 3.38. Trail Creek Land Use with Maximum *E. coli* Concentration Data



**Land Use and *E. coli* Concentrations**

The 6<sup>th</sup> field subwatershed was determined for each of LASAR stations in the Little Butte Creek watershed. The 1996-2007, (n=1061) bacteria concentration data were assigned to each of the six 6<sup>th</sup> field watersheds by station and plotted against the land use classifications (**Figure 3.39**). The median bacteria concentrations exceeded the 126 *E. coli*/100 ml standard for most of the watersheds. The percentages of agricultural areas generally increase from headwaters to mouth as forested lands decrease.

**Figure 3.39. Little Butte Creek *E. coli* Concentrations and Upstream Land Use**



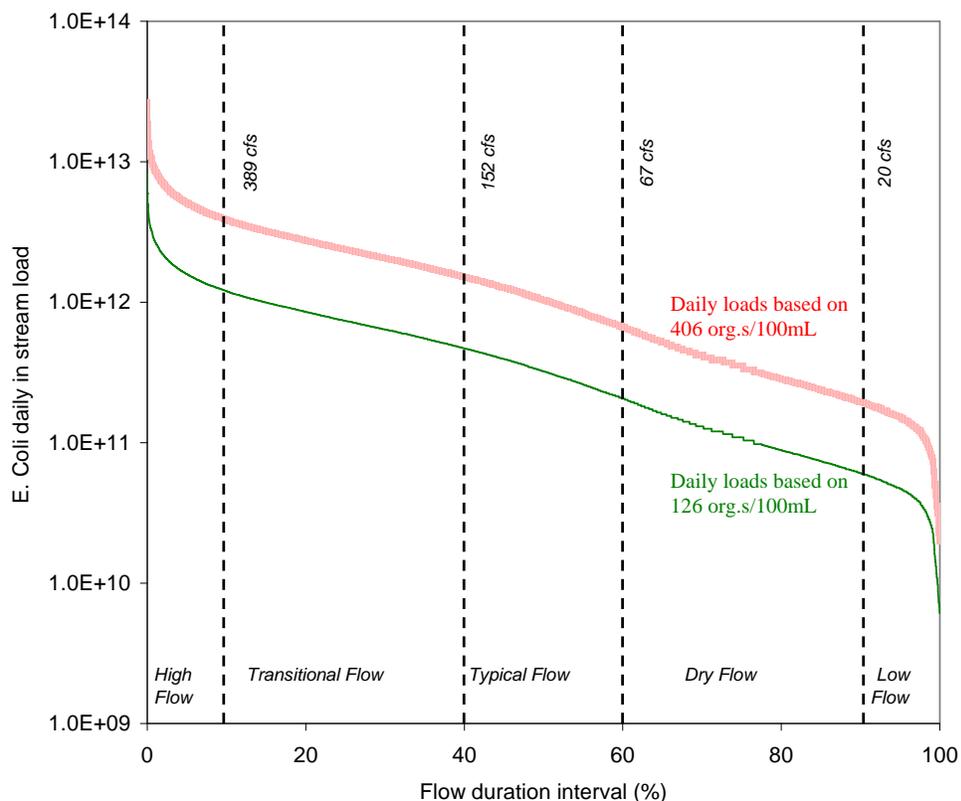
**3.4.7 TMDL Loading Capacities**

**OAR 340-042-0040(4)(d), CWA §303(d)(1), 40 CFR 130.2(f)**

**Loading Capacity:** This element specifies the amount of fecal bacteria expressed as *E. coli* organisms per day that Little Butte Creek can receive and still meet water quality standards.

The load duration curve for Little Butte Creek was determined using flow data that was reconstructed from a historic USGS gage (Little Butte Creek below Eagle Point gage #14348000) and a similar gaged watershed (Elk Creek near Trail 14338000) (**Figure 3.40**). The historic Little Butte Creek flow gage site was 3.5 miles upstream of the mouth. This approach may conservatively under-represent the true flow at the mouth but is the best estimate of current flow near the mouth of Little Butte Creek. At the mouth of Little Butte Creek, the bacteria load will be the same or diluted. (**Table 3.21**).

**Figure 3.40. *E. coli* Loading Capacity for Little Butte Creek Near the Mouth**



**Note:** The thin green line represents the *E. coli* loading capacity of 126 *E. coli* /100 mL. The wide red line represents the *E. coli* loading capacity of 406 *E. coli* /100 mL.

**Table 3.21. *E. coli* Loading Capacity for Little Butte Creek at Mouth**

Little Butte Creek	High Flow (Above 389 cfs)	Transitional (152 to 389 cfs)	Typical (67 to 152 cfs)	Dry Flow (20 to 67 cfs)	Low Flow (Below 20 cfs)
	<i>E. coli</i> Organisms per Day				
Loading Capacity (based on 126 <i>E. coli</i> per 100 ml criterion)	Greater than $1.2 \times 10^{12}$	$4.7 \times 10^{11}$ to $1.2 \times 10^{12}$	$2.1 \times 10^{11}$ to $4.7 \times 10^{11}$	$6.2 \times 10^{10}$ to $2.1 \times 10^{11}$	Less than $6.2 \times 10^{10}$
Loading Capacity (based on 406 <i>E. coli</i> per 100 ml criterion)	Greater than $3.9 \times 10^{12}$	$1.5 \times 10^{12}$ to $3.9 \times 10^{12}$	$6.7 \times 10^{11}$ to $1.5 \times 10^{12}$	$2.0 \times 10^{11}$ to $6.7 \times 10^{11}$	Less than $2.0 \times 10^{11}$

### 3.4.8 TMDL Allocations 40 CFR 130.2(G) and (H)

*This element divides the bacterial loading capacity between individual point and nonpoint sources and sets the load reduction targets and margins of safety that when reached will result in achieving the TMDL loading capacity.*

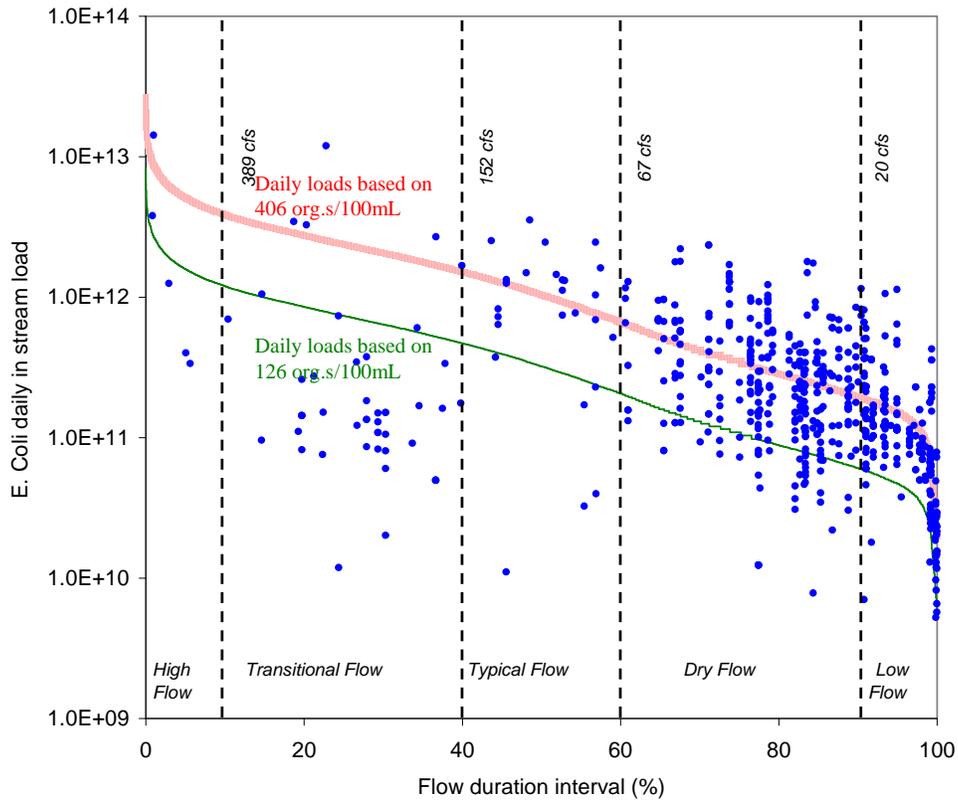
Flow based loading capacity for Little Butte Creek was determined using the load duration curve previously discussed (**Table 3.22 and Figures 3.41 and 3.42**). Loads associated with the bacteria samples were determined by using the flows reconstructed from the historic gage as previously described.

Note that of the 303(d) listed streams in the Upper Rogue River Subbasin only Little Butte Creek had sufficient flow data to develop a flow based loading capacity.

**Table 3.22. Little Butte Creek Flow Based Load Allocations and Percent *E. coli* Reduction Targets**

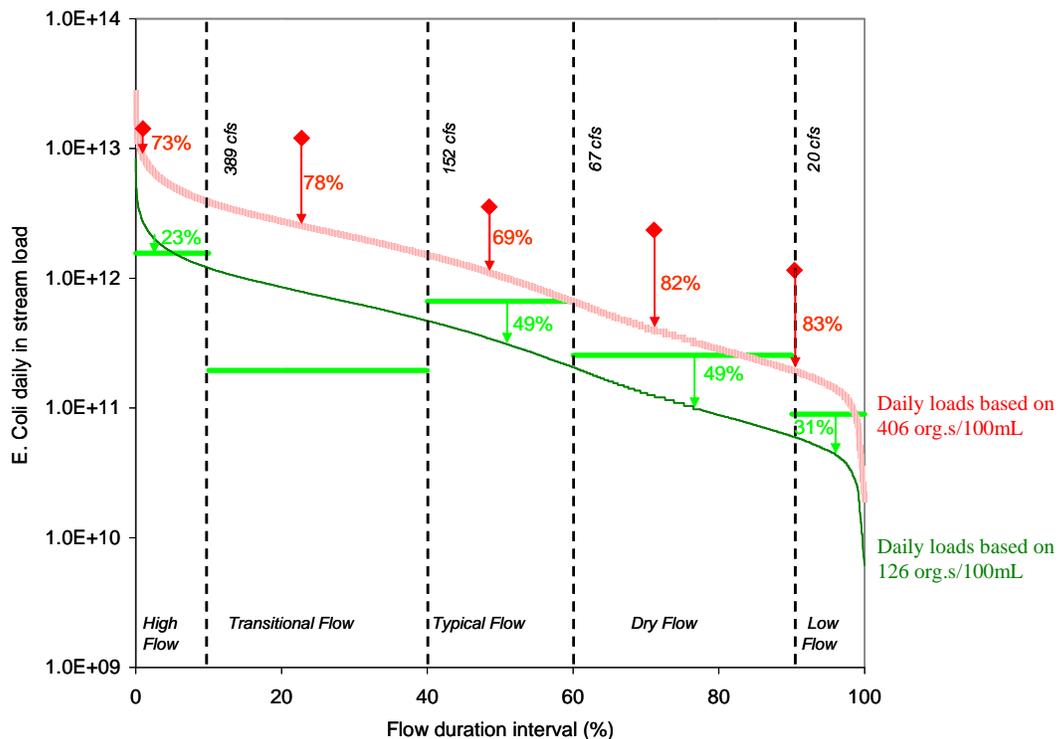
Allocations	High Flow (Above 389 cfs)	Transitional (152 to 389 cfs)	Typical (67 to 152 cfs)	Dry Flow (20 to 67 cfs)	Low Flow (Below 20 cfs)
	<b><i>E. coli</i> Organisms per Day</b>				
Allowable Loading Capacity organisms per day (based on 126 <i>E. coli</i> per 100 ml criterion)	1.2x10 <sup>12</sup>	8.3x10 <sup>11</sup>	3.4x10 <sup>11</sup>	1.3x10 <sup>11</sup>	6.2x10 <sup>10</sup>
Current Loading organisms per day (log mean of <i>E. coli</i> loads)	1.6x10 <sup>12</sup>	1.9x10 <sup>11</sup>	6.6x10 <sup>11</sup>	2.5x10 <sup>11</sup>	8.9x10 <sup>10</sup>
Percent Reduction to meet 126 <i>E. coli</i> per 100 ml criterion	23%	0%	49%	49%	31%
Allowable Loading Capacity organisms per day (based on 406 <i>E. coli</i> per 100 ml criterion)	3.9x10 <sup>12</sup>	2.7x10 <sup>12</sup>	1.1x10 <sup>12</sup>	4.3x10 <sup>11</sup>	2.0x10 <sup>11</sup>
Current Loading organisms per day (maximum of <i>E. coli</i> loads)	1.4x10 <sup>13</sup>	1.2x10 <sup>13</sup>	3.5x10 <sup>12</sup>	2.4x10 <sup>12</sup>	1.2x10 <sup>12</sup>
Percent Reduction to meet 406 <i>E. coli</i> per 100 ml	73%	78%	69%	82%	83%

**Figure 3.41. Load Duration Curves for Little Butte Creek**



**Note:** The thick red line represents the *E. coli* loading capacity of 406 organisms/100 ml. The thin green line represents the *E. coli* loading capacity of 126 organisms /100ml.

**Figure 3.42. Percent reductions needed to meet the water quality standard at the mouth of Little Butte Creek.**



**Note:** The green lines represent the geometric means of sampled *E. coli* values expressed as loads within the flow interval. The red diamonds represent the maximum sampled *E. coli* value expressed as a load within the flow interval.

In the Little Butte Creek Watershed, seasonal load allocations were calculated, as described in **Section 3.1**, at several sampling stations on Little Butte Creek and tributaries with no flow data (**Table 3.23** and **Table 3.24**).

**Table 3.23. Upper Rogue River percent reduction targets to reach 126 *E. coli* /100ml**

Applicable Criterion: 126 <i>E. coli</i> org/100mL					
Station name	LASAR Station Number	Summer Loading*	Summer Total % reduction	F/W/S Loading**	F/W/S Total % reduction
Little Butte Creek at Agate Rd	10602	291.0	57	100.9	0
Salt Creek at Hwy 140	23738	406.0	69	88.6	0
Nichols Branch Creek at Little Butte Creek	25591	1032.0	88	251.8	50
Lake Creek at Little Butte Creek	25594	849.3	85	139.8	10
North Fork Little Butte Creek at Little Butte Creek	25596	467.5	73	207.9	39
LickCr. @ Hwy. 140	25973	210.7	40	34.6	0
Lost Creek near mouth, park with covered bridge, Lost Creek Road (Rogue)	26634	35.5	0	17.0	0
Antelope Creek at Little Butte Creek, Antelope Creek at Hwy 62 (Little Butte, Rogue)	25584 & 26645	527.6	76	132.2	5
South Fork Little Butte Creek at Little Butte Creek	25595	246.8	49	60.1	0
Trail Creek	24477	10.3	0		

\*Summer season = June 1 – Sept 30

\*\* F/W/S = Fall/Winter/Spring = Oct 1 – May 31

**Table 3.24. Upper Rogue River percent reduction targets to reach 406 *E. coli* org/100ml**

Applicable Criterion: 406 <i>E. coli</i> org/100mL					
Station name	LASAR Station Number	Summer Loading*	Summer Total % reduction	F/W/S Loading**	F/W/S Total % reduction
Little Butte Creek at Agate Rd	10602	1269.5	68	1920.0	79
Salt Creek at Hwy 140	23738	1620.0	75	3683.0	89
Nichols Branch Creek at Little Butte Creek	25591	11612.4	97	3280.0	88
Lake Creek at Little Butte Creek	25594	5805.6	93	4813.0	92
North Fork Little Butte Creek at Little Butte Creek	25596	4350.0	91	3076.0	87
LickCr. @ Hwy. 140	25973	530.0	23	60.0***	0
Lost Creek near mouth, park with covered bridge, Lost Creek Road (Rogue)	26634	450.0	10	48.0***	0
Antelope Creek at Little Butte Creek, Antelope Creek at Hwy 62 (Little Butte, Rogue)	25584 & 26645	1800.0	77	733.0	45
South Fork Little Butte Creek at Little Butte Creek	25595	1310.0	69	259.0	0
Trail Creek	24477	1414.0	71.3		

\*Summer season = June 1 – Sept 30

\*\* F/W/S = Fall/Winter/Spring = Oct 1 – May 31

\*\*\*number of samples n = 2

## Wasteload Allocations: Point Sources OAR 340-042-0040(4)(g), 40 CFR 130.2(g)

*This element sets the waste load allocations for all point source discharges regulated under the NPDES permit program.*

### Individual NPDES Discharge Permits

Agency with oversight: DEQ

Within the Upper Rogue River Subbasin, the City of Shady Cove, and Country View Mobile Estates discharge into the Rogue River. These sources operate under individual NPDES permits and are discussed in the Rogue Mainstem Watersheds section of this document (**Section 3.2**). The City of Butte Falls discharges into Big Butte Creek and operates under an individual NPDES permit.

### Onsite Systems

Agency with oversight: DEQ

Management Agency: Jackson County

Failing and/or poorly situated on-site sewage systems can produce significant loads of *E. coli*. There are regulatory programs in place at DEQ to insure on-site systems do not cause or contribute to water quality violations. Within the Upper Rogue River Subbasin watershed the onsite program is managed by the Jackson County. On-site systems are designed to produce a zero loads. The waste load allocation for all on-site systems is 0.0 *E. coli* organisms per 100 ml.

### Stormwater NPDES Permits

Agency with oversight: DEQ

The Cities of Shady Cove, Butte Falls, and Eagle Point and Jackson County within the Upper Rogue River Subbasin are not considered NPDES Phase II communities requiring a permit. The city/county stormwater is considered a nonpoint source as discussed below.

### Confined Animal Feeding Operations

Management Agency: Oregon Department of Agriculture

CAFOs are managed in the State of Oregon to ensure no discharge of fecal bacteria under normal conditions. Discharge is allowed under conditions of an extreme rainfall event, defined in the permit as greater than the 25-year, 24-hour rainfall. The general permit also stipulates that during such a discharge effluent cannot cause or contribute to a violation of state water quality standards. Because the TMDL does not address extreme rainfall event (i.e. the 25-year, 24-hour rainfall), the CAFOs in the Upper Rogue River Subbasin are each allocated zero load.

## Load Allocations: Nonpoint Sources OAR 340-042-0040(4)(h), 40 CFR 130.2(h)

This element determines the portion of the receiving water's loading capacity that is allocated to existing nonpoint sources of pollution. The criteria that apply to these areas are a log mean of 126 *E. coli* / 100 ml in 30 days and 406 *E. coli* / 100 ml as a daily maximum. The surrogate measure is the percent reduction target.

Because management agencies are generally designated by land use, the following is a discussion of bacteria sources by land use also naming the management agency with land use authority. See the Water Quality Management Plan (**Chapter 4**) for more information and details.

### Forest Managed Lands

Management Agency: ODF, BLM, USFS

The Oregon Department of Forestry (ODF) is the DMA, by statute, for water quality protection from nonpoint source discharges or pollutants resulting from forest operations on non-federal forestlands in the Rogue River Basin, as well as statewide. Water protection rules are applied per OAR 629-635-0000

through 629-660-0060. Forest operators conducting operations in accordance with the Forest Practices Act (FPA) are considered to be in compliance with water quality standards.

In July 2003, the Bureau of Land Management (BLM) signed a memorandum of agreement (MOA) with DEQ establishing a process by which the BLM and DEQ will help ensure compliance with State and Federal point and non-point source rules and regulations requirements on BLM lands. This agreement recognizes the BLM as the DMA on BLM-administered lands in Oregon. The agreement, which expired in 2007, was extended by mutual consent of the agencies until December 31, 2008.

Pursuant to the MOA, as resources allow, BLM will coordinate with DEQ to develop WQRPs for BLM-administered lands and will revise or adapt WQRPs to be consistent with and applicable to the final TMDL and associated Water Quality Management Plan (WQMP) (the TMDL subbasin implementation strategy). The WQRP will be the TMDL implementation plan for BLM-administered lands.

BLM will conduct management activities on BLM administered lands consistent with WQRPs and provide updates and reports on restoration progress according to DEQ's implementation schedule. Where necessary and appropriate, WQRPs propose a set of actions and timeline for achieving nonpoint source load allocations and meeting water quality standards. In the case of *E. coli*, research in other Oregon watersheds indicates that the management of federal forest lands does not typically contribute to elevated levels of *E. coli* that are the basis for the listings.

### **Agricultural Lands**

Management Agency: Oregon Department of Agriculture

The Rogue River Basin is managed under two Agricultural Water Quality Management Plans. Areas within Josephine and Jackson Counties are managed under the *Inland Rogue Agricultural Water Quality Management Area Plan*. Those areas downstream of the Josephine County border will operate under the conditions of the *Curry Agricultural Water Quality Management*<sup>8</sup>. The Inland Rogue Agricultural Water Quality Management Area Plan which applies to the Upper Rogue River Subbasin has been revised in 2008 and includes management actions to address sources of fecal bacteria. The purpose of this Area Plan is to identify strategies to reduce water pollution from agricultural lands through a combination of educational programs, suggested land treatments, management activities, and monitoring. ODA has enforcement authority for the prevention and control of water pollution from agricultural activities under administrative rules for Rogue River Basin and Oregon Administrative Rules (OAR) 603-090-0120 through 603-090-0180. If additional monitoring indicates that efforts to address fecal bacteria through the Inland Rogue WQMAP are not adequate, the plan may be required to change or undertake additional actions to address bacteria in surface waters. The criteria that apply to these areas are a log mean of 126 *E. coli* / 100 ml in 30 days and 406 *E. coli* / 100 ml daily maximum.

### **Irrigation Districts**

Management Agency: Medford Irrigation District, Rogue River Valley Irrigation District, and Eagle Point Irrigation District.

The irrigation districts will be required to develop implementation plans that include a description of operations and maintenance practices to limit bacterial inputs into the canals. Districts may contact users directly or in conjunction with Soil and Water Conservation Districts (SWCDs) to inform irrigation users on manure management and practices to keep fecal organisms out of the irrigation system and out of surface waters.

### **Rural Residential and Urban Lands**

Management Agency: Jackson County and the Cities of Eagle Point, Shady Cove and Butte Falls.

Jackson County and the Cities of Eagle Point, Shady Cove and Butte Falls will be required to submit a TMDL implementation plan within 18 months of TMDL completion as per OAR 340-042-0083(3) with detailed plans of how the jurisdictions will meet the TMDL.

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<sup>8</sup> Agricultural Water Quality Management Area Plan are located here:  
[http://oregon.gov/ODA/NRD/water\\_agplans.shtml](http://oregon.gov/ODA/NRD/water_agplans.shtml)

**State Lands**

Management Agency: Oregon Department of State Lands (DSL) and Oregon Parks and Recreation Department (PRD). DSL holds public owned lands in trust and manages these lands in the public's best interests. DSL administers the state's removal-fill permits and is responsible for leasing range and agricultural land and waterways for a variety of business activities. Oregon Parks and Recreation Department is responsible for land stewardship, overseeing Oregon scenic waterways and several permit programs. As with other state agencies that have been identified as DMAs, DSL and PRD is required to submit an implementation plan but may work with DEQ to develop a statewide implementation plan. Plans must be submitted to DEQ within 18 months of the issuance of the TMDLs.

**3.4.9 Future Sources****OAR 340-042-0040(4)(k)**

Future permitted sources may discharge effluent containing fecal bacteria at concentrations in compliance with water quality criteria (log mean of 126 *E. coli* / 100 ml in 30 days and 406 *E. coli* / 100 ml daily maximum).

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